

1 IN THE MATTER OF:)
)
2 WATER QUALITY STANDARDS AND)
EFFLUENT LIMITATIONS FOR THE) No. R08-9
3 CHICAGO AREA WATERWAY SYSTEM)
AND THE LOWER DES PLAINES RIVER:)
4 PROPOSED AMENDMENTS TO 35 Ill.)
Adm. Code Parts 301, 302, 303)
5 and 304.)

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8 TRANSCRIPT OF PROCEEDINGS held in the
9 above-entitled cause before Hearing Officer Marie
10 Tipsord, taken before Tamara Manganiello, RPR, at
11 1215 Houbolt Road, Room T-1000, Joliet, Illinois, on
12 the 11th day of March, A.D., 2008, commencing at
13 9:00 a.m.

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1 HEARING OFFICER TIPSORD: Good
2 morning. My name is Marie Tipsord and I've
3 been appointed by the Board to serve as
4 hearing officer in these proceedings. We all
5 know what we're here for, it's R08-9. This
6 is day two of our hearings. We will continue
7 again tomorrow and we will start again
8 tomorrow morning at 9:00 o'clock and go until
9 about 5:00 o'clock tomorrow again and see
10 where we are.

11 Also as a reminder, we will talk
12 tomorrow, unless we go really fast over the
13 next two days, I don't know that we're going
14 to be done with the Agency by the end of the
15 day tomorrow. That being the case, we'll
16 keep that in mind when we look at potential
17 other dates for hearings.

18 We're starting today with Midwest
19 Generation. I remind you all that anyone may
20 ask a question, you need not wait until your
21 turn to ask questions. Please raise your
22 hand, wait for me to acknowledge you,
23 identify yourself for the record and whom you
24 represent and speak one at a time. If you

1 speak over each other, the court reporter
2 will not be able to get everything on the
3 record.

4 Also note that any questions asked
5 by a Board member or staff are intended to
6 help build a complete record for the Board's
7 decision and not to express any preconceived
8 notion or bias. Did you have anything today?
9 I skipped over you yesterday I know.

10 DR. GIRARD: That's all right. Just
11 good morning. Thanks for all your time and
12 effort, we appreciate it. We're going to
13 have a great record. Let's get to work.
14 Thanks.

15 HEARING OFFICER TIPSORD: With that
16 we'll start with Ms. Franzetti and Midwest
17 Generation.

18 MS. FRANZETTI: Thank you. We left
19 off with F, aquatic life use designations
20 proposed regulatory language in my pre-filed
21 questions. Question under number one, I
22 think this has been answered to a certain
23 extent so I'm going to change from the
24 pre-filed question a bit to recognize the

1 prior testimony that was given yesterday on
2 some of these issues.

3 With respect to question 1A, I
4 know yesterday there was testimony I think
5 from Mr. Smogor about the relative
6 differences that are meant to be conveyed in
7 the respective aquatic life use designation
8 proposed rules. Do you recall what I'm
9 talking about, Mr. Smogor?

10 MR. SMOGOR: Yes.

11 MS. FRANZETTI: With respect, though,
12 within each of the proposed use designation
13 rules -- and I'm talking about for the record
14 303.230, 235 and 237, is the use of the terms
15 tolerant, intolerant and intermediately
16 tolerant, is that, though, intended to convey
17 the differences between the proposed use
18 designations within those rules?

19 MR. SMOGOR: It's intended to
20 convey one of the primary manifestations of
21 the differences in biological conditions that
22 are reflected by each of those proposed uses.
23 Does that help?

24 MS. FRANZETTI: I think so. So those

1 words are -- they're intended to define what
2 the attainable biological condition is of
3 rivers or water segments that are placed
4 within that use designation?

5 MR. SMOGOR: Yes. It was our intent
6 to provide in maybe more concrete terms but
7 still relative degrees of what we meant by a
8 balanced versus and imbalanced versus an even
9 more imbalanced biological condition.

10 In a primary manifestation of
11 moving from a balanced to a less balanced to
12 an even more imbalanced system, one of the
13 primary patterns that we see out there as
14 human impacts increase is this change from
15 the presence of intolerant species to a loss
16 of intolerant species to greater and greater
17 predominance of the most tolerant types.

18 MS. FRANZETTI: I think B and C have
19 been covered. D, the language of the
20 proposed use designations uses the term
21 predominated. What's the intended meaning of
22 that term predominated?

23 MR. SMOGOR: That means dominant in
24 number.

1 MS. FRANZETTI: And is something
2 dominant in number if it at least exceeds
3 50 percent?

4 MR. SMOGOR: If there's two -- only
5 two types, that would be true. But if you
6 have more than two types, it's whatever is
7 the most. If you count the number of the
8 different types, it's just whatever one has
9 the most number of individuals.

10 MS. FRANZETTI: Now I know yesterday
11 you were telling us that the Agency doesn't
12 want to define specific species -- I
13 understand that -- doesn't really think they
14 want to reference a fish guild or guide that
15 would give us lists of what's included in
16 tolerant, intermediately tolerant and
17 intolerant, but in order for the Agency to
18 make the determinations in these proposed
19 rules as to what type was predominant for a
20 given use and, therefore, to place the river
21 segments appropriately based on the fish
22 populations, what fish data did you rely on
23 to do that?

24 And if we want to check your

1 judgments here, what data would we look at to
2 take a look and see what is predominant, what
3 types of fish are predominant in these
4 particular water bodies listed under each of
5 the proposed uses?

6 MR. SMOGOR: Would you excuse me for a
7 second?

8 MS. FRANZETTI: Sure. Absolutely.

9 (Whereupon, a discussion
10 was had off the record.)

11 MR. SMOGOR: Again, there was not the
12 intent to put species of fish into particular
13 boxes in terms of their relative intolerance
14 or relative tolerance. There was not the
15 intent to do specific counts of how many fish
16 are in each of those boxes.

17 The intent was to convey a more
18 concrete idea of what would be a balanced
19 versus a less balanced biological condition.

20 So, in other words, I don't know
21 if this would be -- another way to think
22 about it is if we had not tried to explain
23 what balanced and imbalanced meant in terms
24 of this primary way of judging that -- and

1 it's not the only way of judging if something
2 is balanced or imbalanced. If we had just
3 pretty much said balanced populations of
4 aquatic life, that would have been -- that's
5 pretty much what we intend. We didn't really
6 intend much more than that.

7 We were trying to give a picture
8 of what that means in terms of the structure
9 in common terms that people can understand.
10 People generally understand when you talk
11 about there's a range of animals that occupy
12 any location out there, that some are more
13 tolerant to human impacts and some are less
14 tolerant.

15 And this concept of having more
16 sensitive forms and less sensitive forms out
17 there we thought was one maybe more concrete
18 way of getting to this concept of balance
19 versus imbalance. And that was the only
20 intent of it.

21 MS. FRANZETTI: Okay. Let me try and
22 convey my issue here. Let's take this by way
23 of example, that under 3.3.235, which is the
24 proposed rule on the CAWS and Brandon Pool

1 Aquatic Life Use B Waters Designation, for
2 example, the Chicago Sanitary and Ship Canal
3 has been placed in that proposed aquatic life
4 use designation, if I want to evaluate
5 whether or not I agree with you that the CSSC
6 should be in Use B versus Use A, that's what
7 I'm trying to understand is if I think that's
8 the wrong designation for the CSSC, not that
9 I'm saying it is, but what do I look at to
10 kind of review what you looked at in making
11 the judgment that for aquatic life use, CSSC
12 should be in an Aquatic Life Use B Waters.

13 And I thought one of the things I
14 should look at would be fish data to see
15 whether or not I agreed that the CSSC is
16 capable of maintaining aquatic life
17 populations predominated by individuals of
18 tolerant types.

19 MR. SMOGOR: Now when we're talking
20 about if we have a water and we want to know
21 what is the potential -- the biological
22 potential of a particular water to put it
23 either in the CAWS A Box or the CAWS B Box in
24 terms of its biological potential, now we're

1 much less interested in the existing
2 biological condition.

3 To do that, we're focused more on
4 the template -- the physical template and
5 saying what can this water reasonably attain
6 in terms of its biological condition. So if
7 you're looking at a particular water and you
8 think that it should be in Box A instead of
9 B, then we're not really focusing much on the
10 aquatic life that's present.

11 Again, we're judging what can be
12 its attainable biological condition and we're
13 primarily focusing a lot on the physical
14 template. So that's a slightly different
15 situation than saying I have a water, what is
16 its current biological status. So to me
17 those are kind of two different questions.

18 MS. FRANZETTI: So if I understand
19 correctly, in deriving these aquatic life use
20 designations and the narrative explanation of
21 them that is contained in the proposed rules,
22 you were not really looking at the fish
23 population that exists there today, that was
24 really not a very significant piece of

1 information for determining what waters go in
2 that use designation, correct?

3 MR. SMOGOR: It was informative, it
4 provides context, but it was not the primary
5 driver.

6 MS. FRANZETTI: And the primary driver
7 was more the physical conditions of -- well,
8 the physical conditions that you believe
9 match the proposed use designation, what is
10 attainable based on those physical
11 conditions?

12 MR. SMOGOR: Based on what we believe
13 are the irreversible conditions out there,
14 the -- I call it a template. Maybe that's
15 not an appropriate word, but maybe that's
16 helpful to some. Based on that, yes, that
17 helped us derive the attainable biological
18 condition.

19 MR. SULSKI: Can I add a
20 clarification, please? That's not to dismiss
21 the biological data. The biological data is
22 very important if you have it to look at.
23 You don't need it, but if you have it, it's
24 very important because it answers several

1 questions for you.

2 When you compare the biological
3 data to what's expected out of the habitat
4 and if the biological data shows that the
5 community -- the aquatic life community is
6 not meeting what the habitat suggests, you've
7 got a problem. That's what an assessment
8 does. Then you start to look for sources of
9 the problem. That's what the UAAs did.

10 However, if the biological
11 community, the IBIs, whatever you're looking
12 at exceed what the habitat suggests, you've
13 got something else going on out there that is
14 encouraging a more balanced community and
15 that raises your bar. That's an existing
16 use. You have -- despite what the habitat
17 says, if that's a consistent existing use,
18 you have to protect for it.

19 MS. FRANZETTI: Okay. And is the use
20 then of the terminology like tolerant,
21 intolerant meant to reflect an organism's
22 tolerance to certain -- or suitability to
23 certain habitat conditions as well as
24 conventional pollutants?

1 MR. SMOGOR: The way we use those
2 terms is very general. It's tolerance to
3 human impacts of all types, so there's no
4 specificity intended. And human impacts of
5 all types would include physical impacts, as
6 well.

7 MS. FRANZETTI: So does the way you're
8 using it differ a bit from the way some of
9 the reference materials tend to use those
10 terms in that I believe as they are used in
11 fish reference materials, it doesn't take
12 into account whether or not a species is
13 tolerant or intolerant to things such as
14 toxics, heavy metals for example?

15 MR. SMOGOR: I think in the reference
16 materials that I'm familiar with, and those
17 are the reference materials primarily
18 concerned with deriving biological indicators
19 such as IBIs, indexes of bio-integrity, those
20 types of classifications are fairly broad so
21 they would include multiple types of human
22 impact.

23 Now they're not always absolutely
24 correct when you're looking at only one type

1 of impact. It's kind of -- for instance,
2 there are fish species that in general could
3 be considered tolerant of most types of human
4 impact, both physical and chemical.

5 But there may be -- even those
6 species may be classified as say broadly
7 tolerant. There may be a chemical out there
8 that they're particularly sensitive to. So
9 there's not much specificity in these broader
10 classifications and they are not always 100
11 percent accurate either because they are so
12 broad.

13 MS. FRANZETTI: Okay. Moving on to E,
14 and this may reflect my lack of knowledge,
15 but what is the intended meaning of the term
16 individuals. It would seem to be relating to
17 fish at least, but can you just explain how
18 that term is used?

19 MR. SMOGOR: Each organism, whether
20 you're talking about bugs, whether you're
21 talking about fish. An individual is one
22 organism.

23 MS. FRANZETTI: And moving on to F, in
24 the proposed use designation for the Upper

1 Dresden Island Pool in Section 303.237, the
2 phrase is used "capable of maintaining" as in
3 these waters are capable -- well, actually,
4 the "of" I think I dropped, but these waters
5 are capable of maintaining aquatic life
6 populations consisting of individuals of
7 tolerant, intermediately tolerant and
8 intolerant types. What's the intended
9 meaning of the term "capable of maintaining"
10 as used in that proposed rule?

11 HEARING OFFICER TIPSORD: Excuse me,
12 Ms. Franzetti, could you specify again the
13 section you're talking about? I apologize.

14 MS. FRANZETTI: No problem. 303.237.

15 HEARING OFFICER TIPSORD: Thank you.

16 MR. SMOGOR: Having the capacity to
17 support.

18 MS. FRANZETTI: Moving on to number
19 two, do these types of aquatic life also have
20 to be capable of adapting to the physical
21 conditions that follow in the language of
22 each use designation?

23 And let me note stay with 303.237,
24 after the language I just previously read

1 about capable of maintaining these tolerant
2 and intermediately tolerant and intolerant
3 types, it goes on to say, quote, that are
4 adaptive to the unique flow conditions
5 necessary to maintain navigational use and
6 upstream flood control functions of the
7 waterway system.

8 MR. SMOGOR: So could you ask the
9 question again, please?

10 MS. FRANZETTI: Sure. I'm trying to
11 understand is the defined use -- does it
12 consist of basically two parts? The Upper
13 Dresden Island Pool is capable of
14 maintaining, and as you've said, that's
15 having the capacity to support these three
16 categories of fish species, but is it also
17 then modified by that are adaptive, that can
18 adapt is the way I think what it means to the
19 unique flow conditions that are in the Upper
20 Dresden Pool?

21 MR. SMOGOR: Those are probably -- I
22 think they're similar intent there and I
23 think capable of adapting or that are
24 adaptive to -- I'm sorry, that are adaptive

1 to was intended to maybe add a -- emphasize a
2 time component, kind of a constancy
3 component.

4 In other words, it's just not
5 taking a snatch out and saying what's there,
6 but what's there is there for a reason, it's
7 able to live under those conditions, it's
8 able to get by under those conditions.

9 MS. FRANZETTI: And is that meant to
10 convey part of the Agency's view that Upper
11 Dresden Island Pool has unique conditions?

12 MR. SMOGOR: I don't really see how it
13 ties directly to that. When we say Upper
14 Island Dresden Pool has unique conditions,
15 the intent there was really with a broader
16 look, outside of the area of the waters that
17 we're addressing in these proceedings. It's
18 unique.

19 All the waters of these
20 proceedings spanned out as unique from all
21 the other waters of the state. That's what I
22 think was intended by unique, just to
23 emphasize that this is a -- it has been --
24 these waters have been in a different box

1 since 1972 and we still recognize that they
2 are pretty unique in terms of the level of
3 human impact that they've experienced
4 compared to other waters in the state.

5 MS. FRANZETTI: And is it the Agency's
6 view that fish that are going to be able to
7 reside in Upper Dresden Pool need to be able
8 to adapt to its unique flow conditions?

9 MR. SMOGOR: Yes.

10 MS. FRANZETTI: Following up on that
11 in number three, does existing data on the --
12 and I'm staying with Upper Dresden Island
13 Pool -- show that the aquatic life present
14 has adapted to the unique flow and physical
15 conditions in Upper Dresden Pool?

16 MR. SULSKI: The answer to that is
17 yes, but not to the degree expected.

18 MS. FRANZETTI: And please elaborate
19 on what you mean by not to the degree
20 expected.

21 MR. SULSKI: When we look at the
22 habitat and we compare it against what
23 exists, there's a disparity. What exists is
24 not living up to our expectations.

1 MS. FRANZETTI: Moving on to number
2 four now, and I'll modify it a little bit and
3 make it clearer. I know, again, you don't
4 want to list specific species for purposes of
5 the proposed rule, but can you give us an
6 example or two of the types of intolerant
7 species as are referred to generally in
8 303.237 that are, in your opinion, capable of
9 adapting to the conditions as described in
10 the proposed rule?

11 MR. SMOGOR: Can you give me a second
12 on this one, please?

13 MS. FRANZETTI: Sure.

14 (Whereupon, a discussion
15 was had off the record.)

16 MR. SMOGOR: Again, the intent -- in
17 relative terms, there was no real intent to
18 name specific fishes. But as an example of
19 what I think of what probably can be
20 supported in Upper Dresden Island Pool and
21 that may be considered as an intolerant type
22 are kind of the lower rung of the intolerant
23 type.

24 So when we're talking about

1 intolerant fish, we're not necessarily
2 talking about -- again, those terms were just
3 relative, so intolerant is up to how someone
4 wants to interpret it. And there are various
5 interpretations in the literature. There's
6 no one set of fish that everyone agrees to is
7 an intolerant set of fish.

8 So you can think of a range of
9 tolerance within a group of intolerant fish.
10 They're kind of on that end of the scale. So
11 examples of those types of fish that are
12 maybe the lower rung of the intolerant types
13 that can be supported, maybe some of the Red
14 Horse Suckers, maybe a few of the Shiners, I
15 believe there's maybe something like a Sand
16 Shiner, I think there's Ghost Shiner is a
17 species that's known to occur in Lower
18 Des Plaines River.

19 Now these fish may -- some of
20 these may be known from below I-55, but if
21 there's nothing blocking them, it's not going
22 to stop them from moving to above I-55. So
23 those are a couple examples of possibilities.

24 MS. FRANZETTI: Thank you. Moving on

1 to number five, what scientific data supports
2 the Illinois EPA's conclusion that intolerant
3 fish species can adapt to the type of
4 physical and flow conditions that are present
5 in Upper Dresden Pool?

6 MR. SMOGOR: Adaptability is not an
7 either/or kind of concept. There are varying
8 degrees of adaptability. In general, if an
9 organism can persist at a location I think
10 our intent of the word is that that organism
11 has adapted to live there. That doesn't
12 necessarily mean that particular type is
13 going to do extremely well, but it's barely
14 getting by at a location and it has adapted
15 to some degree to that location.

16 Now there are different levels of
17 adaptability. Another type of organism at
18 the same location may be doing very healthy
19 populations, doing much better, not just
20 barely getting by but living, that organism
21 has also adapted to that situation, but it
22 has adapted to a higher degree, so there are
23 different levels of adaptability.

24 I would say the evidence that

1 organisms have adapted to a site is that
2 they're there persistently without the help
3 of, say, human stocking. Obviously, if
4 humans take a fish and stock them there, they
5 might be there through time but you wouldn't
6 necessarily consider that they're adapted
7 unless they're persisting there without the
8 help of human stocking.

9 So that's what I would say, the
10 persistence of an organism at a location I
11 believe is evidence of adaptability to that
12 location for that set of conditions.

13 MS. FRANZETTI: I understand but that
14 seems to be based on an actual condition. In
15 other words, you're saying the fish is there
16 and, therefore, what may be called an
17 intolerant fish species has adapted to
18 conditions that one might not expect it to be
19 able to.

20 But that presumes you have actual
21 evidence that it's adapted. Your proposed
22 rule, as you were just saying earlier, speaks
23 in terms of what may occur, an attainability.
24 So how do you know without as you just said

1 the evidence that's there and it's adapted
2 that more intolerant species can, in fact,
3 adapt to the Upper Dresden Island Pool
4 conditions? That's what I'm trying to look
5 for. Is there some scientific data, are
6 there studies that have shown intolerant
7 species can, in fact, adapt to the type of
8 conditions in Upper Dresden Island Pool?

9 MR. SMOGOR: Well, I guess in a lot of
10 ways when we're setting biological potential,
11 we are making some judgments beyond existing
12 conditions. So we are making that judgment
13 that the template that's potentially
14 available in Upper Dresden Island Pool can
15 support a biological condition at a level
16 higher than what the existing condition is.

17 MS. FRANZETTI: And I'm asking you
18 what is that judgment based on? I mean, yes,
19 you can make a judgment but is it based on
20 scientific or technical data?

21 MR. SMOGOR: For the physical habitat,
22 I think there's enough information in the
23 literature especially if we're looking at one
24 indicator of physical habitat, let's say a

1 QHEI and the metrics of the QHEI, I think
2 there's enough information in the QHEI
3 literature to suggest that you can attain
4 biological indicator scores higher than what
5 we're actually seeing out there.

6 And along with those higher scores
7 that might better match what we're seeing in
8 terms of the physical habitat scores, those
9 would be consistent with having more
10 intolerant types.

11 MS. FRANZETTI: And how does that take
12 into account the ability to adapt to the
13 unique flow conditions?

14 MR. SMOGOR: In other words, flow and
15 habitat being two different things, is that
16 what you're getting at?

17 MS. FRANZETTI: I guess I'm asking you
18 does the typical QHEI ranking approach take
19 into account what has been identified as the
20 unique flow conditions in Upper Dresden Pool?

21 MR. SMOGOR: To some extent habitat
22 affects flow because of sorting of particles
23 and how flows effect on structuring the way a
24 stream looks physically. To some extent

1 habitat does account for effects of flow.

2 Again, the unique flow conditions,
3 we don't really believe that -- they are
4 unique relative to the rest of the state, but
5 they're not so impacted -- the flow
6 conditions are not so impacted in Upper
7 Dresden Island Pool that it would prevent
8 biological conditions from attaining the
9 clean water goals.

10 MS. FRANZETTI: And what's that
11 judgment based on?

12 MR. SMOGOR: I don't know the flow
13 data specifically, but I guess from the UAA,
14 I'm just going back to that, and apparently
15 from the UAA the flow conditions weren't that
16 impacted or that disruptive that would
17 prevent attainment of that biological goal.

18 MR. SULSKI: Can I augment that,
19 please?

20 MR. SMOGOR: Sure.

21 MR. SULSKI: We talk about unique
22 flows, you're focused on this unique flows.

23 MS. FRANZETTI: Well, because that's
24 the language in your proposed rule.

1 MR. SULSKI: Okay. And maybe unique
2 was not a good word to put in there for Upper
3 Dresden Island Pool and I will I admit that,
4 maybe it was a mistake because we have
5 systems throughout the state that have
6 similar flow patterns, not in the '70s. In
7 the '70s, all these other factors, you know,
8 took place, they were garbage waters.

9 However, we have other systems
10 that have flow patterns that are probably
11 similar. We have impoundments, we have large
12 rivers, we have examples of that in different
13 areas.

14 MS. FRANZETTI: Well, now be careful,
15 Mr. Sulski, because yesterday we spent a
16 while on establishing that the Agency thinks
17 that these waters are nothing like any other
18 waters in the state.

19 MR. SULSKI: And I'm focusing on
20 unique flow patterns right now. Overall,
21 there are nothing. And they were carved out
22 because they were the only secondary contact
23 waterways. So they're unique -- that's their
24 most unique aspect I think.

1 MS. FRANZETTI: Moving on to question
2 six, has the aquatic life present in the
3 CSSC, Chicago Sanitary and Ship Canal, and
4 the Upper Dresden Island Pool also adaptive
5 to the temperature regimes of the waterway?

6 MR. SMOGOR: The present aquatic life,
7 if it is there, if it has shown persistence
8 without human stocking, then, yeah, to some
9 degree it has adapted to the conditions that
10 are present.

11 MS. FRANZETTI: Bear with me on
12 question seven, it's a long one. There are
13 some differences in the language of the
14 proposed aquatic life use designations that
15 describe the physical conditions for the use
16 designation to which it appears the aquatic
17 life must be able to adapt. For example,
18 compare, quote, adaptive to the unique flow
19 conditions necessary to maintain navigational
20 use and upstream flood control functions of
21 the waterway system, end quote, which is used
22 in the Upper Dresden Pool rule to, quote,
23 adaptive to the unique physical conditions,
24 flow patterns and the operational controls

1 necessary to maintain navigational use, flood
2 control and drainage functions of the
3 waterway, which is the language used in the
4 Aquatic Life Use A Waters use designation.
5 Are these similar but different descriptions
6 intended to have different meanings, and if
7 so please explain the difference in meaning.

8 HEARING OFFICER TIPSORD: Excuse me,
9 before you answer that, that's
10 Section 303.230 and 303.237.

11 MR. SMOGOR: If you didn't ask the
12 please explain part, I would have had a real
13 short answer to your real long question.

14 MS. FRANZETTI: Well, take the first
15 one. Always take the easy question first.

16 MR. SMOGOR: First part, yes. The
17 second part, the different wording is
18 intended to reflect different levels of what
19 we're calling irreversible human impact.

20 MS. FRANZETTI: That's fine,
21 Mr. Smogor, you handled that quite well.

22 MR. SMOGOR: It's hard for me to give
23 short answers as you may have already
24 realized.

1 MS. FRANZETTI: Moving on to 7A, is it
2 the Agency's position that the Upper Dresden
3 Pool does not have unique physical
4 conditions, only unique flow conditions? And
5 now maybe that's changed based on some of the
6 just recent answers. I'm not sure whether
7 you think anything is unique in Upper Dresden
8 Pool at this point so can someone clarify
9 what the Agency's position is on Upper
10 Dresden Pool?

11 MR. SMOGOR: I can give it a shot.
12 Again, I think the use of the word "unique"
13 was to set it apart from the rest of the
14 waters of the state.

15 If that word were actually left
16 out of these definitions, I really don't
17 think it would change the substantive meaning
18 of these definitions at all. So there was
19 not -- there was not any real strong intent
20 for that word "unique" to really -- to
21 provide substance to any of these
22 definitions. They can stand alone without
23 that word in there.

24 MS. FRANZETTI: Moving on to B, what

1 is the difference between the Upper Dresden
2 Pool, quote, unique flow conditions, end
3 quote, as that phrase is used in 303.237
4 versus the, quote, unique flow patterns, end
5 quote, as that phrase is used for Aquatic
6 Life Use A Waters in 303.230?

7 MR. SMOGOR: That was intended to
8 convey that the Group A -- the CAWS Group A
9 waters are subject to more direct human
10 control flow patterns and the CAWS A waters
11 are subject to more direct human control than
12 are the flows in Upper Dresden Island Pool.
13 And, Rob, you can add something to that if
14 you have any more insight on that.

15 MR. SULSKI: I can add on C if B is
16 answered sufficiently.

17 MS. FRANZETTI: Well, can I just ask
18 for some elaboration? When you're talking
19 about more direct human controls than is
20 Upper Dresden Pool, what do you mean by that
21 more direct human controls?

22 MR. SMOGOR: If I understand this
23 correctly, the lock and damn system kind of
24 ends at Brandon Pool Damn, maybe even at the

1 Lockport Dam for the Chicago Area Waterways.
2 And that is under -- can you help with that?

3 MR. SULSKI: Yeah. It's got to do
4 with operation. Well, it's got to do with a
5 couple of things. The operation controls,
6 which gets into question 7B, we have direct
7 active operation controls at Lockport,
8 Wilmette, Chicago Harbor and Calumet Harbor.
9 This is where water is and can be allowed to
10 flow in and out rapidly. So those are the
11 operational controls that we talk about.

12 In addition to that, when you just
13 look at the general features of Dresden
14 Island Pool compared to Brandon Pool and all
15 the other systems upstream, as you go
16 upstream there's relatively less room for
17 over-bank littoral zone amelioration of
18 flows, there's straight walls or some -- you
19 know, when we get into the CAWS A waters
20 there's some littoral zone. You get into the
21 B waters, it's straight walled, whatever flow
22 comes through, it zips through.

23 So those are the physical
24 characteristics which change flow patterns or

1 dictate what types of flow will occur in
2 those three systems.

3 MS. FRANZETTI: And are you also
4 drawing distinction between the fact that for
5 Upper Dresden Island Pool that you just have
6 a lock and damn at the upstream end of the
7 pool and not another lock and damn at the
8 downstream end of what we're calling Upper
9 Dresden Island Pool?

10 MR. SULSKI: The lock and damn brings
11 ships in and out, it's not a flow control
12 structure. They can't open both sides or
13 they won't be able to close them. They open
14 one side, fill it up, the ship goes down,
15 they close that side, they open the other.
16 So it's not a flow control device, it's a
17 lock to get ships back and forth or boats.

18 Whereas in Lockport, they have
19 gate valves to drain the system upstream and
20 they do. They pour it in advance of a storm
21 into the Des Plaines River to try and draw
22 the level down upstream to accommodate a
23 storm event.

24 If they're successful in that,

1 they close and it acts as a big surge basin.
2 If they're not successful, if they can't get
3 enough water out of the system, boom, it goes
4 out to the lake. And we know it reversals to
5 the lake. So that's a direct control with
6 control structures to accomplish that and to
7 prevent flooding. That doesn't exist at the
8 Brandon Lock and Damn, that type of control
9 arrangement.

10 MS. FRANZETTI: And that last part,
11 does that answer my next question that the
12 description of the Upper Dresden Pool does
13 not include, quote, operational controls as
14 does the description of Aquatic Life Use A?

15 MR. SULSKI: If you're satisfied with
16 what I told you.

17 MS. FRANZETTI: That's really not the
18 gauge. Is that the meaning when?

19 MR. SULSKI: Yes.

20 MS. FRANZETTI: -- when the Agency
21 uses operational controls, it's of what you
22 described in the Lockport area versus the
23 Brandon Lock and Damn?

24 MR. SULSKI: Yes.

1 MS. FRANZETTI: Moving on to D, in the
2 description of the Upper Dresden Pool aquatic
3 life use in Section 303.237, there is no
4 mention of, quote, drainage functions of the
5 waterway system.

6 Is it the Agency's position that
7 the Upper Dresden Pool does not serve any
8 drainage functions for the waterway?

9 MR. SULSKI: No. All waters serve
10 some sort of drainage function.

11 MS. FRANZETTI: Beyond just the
12 typical drainage function that all waters
13 serve?

14 MR. SULSKI: Can you rephrase?

15 MR. ETTINGER: What does drainage
16 function mean? I don't understand your
17 question.

18 MS. FRANZETTI: Well, that's the
19 language and then I guess you don't
20 understand the regulation. Maybe we should
21 ask that question. What did the Agency mean
22 by its use of the phrase "drainage functions"
23 which is used in 303.230 as well as 303.235
24 so we can understand it?

1 MR. SULSKI: Let me just read it here.

2 (Peruses document.)

3 MR. SULSKI: So your point is it's
4 mentioned -- it's not mentioned for Upper
5 Dresden?

6 MS. FRANZETTI: Right. But it's
7 mentioned --

8 MR. SULSKI: But it is mentioned. And
9 I think the answer that I gave with the --
10 well, first of all, my first answer, it
11 serves a drainage function, but all waterways
12 serve a drainage function.

13 We brought Aquatic Life Use A and
14 B waters into the drainage -- we put that in
15 there as a use because of these operational
16 controls which are fairly unique. I mean, I
17 don't know any other system in the state that
18 operates that way.

19 MS. FRANZETTI: So that does
20 distinguish Upper Dresden Island Pool from
21 any of the waters in Aquatic Life Use B or
22 Aquatic Life Use A, correct?

23 MR. SULSKI: Yes. It's one of the
24 things.

1 MS. FRANZETTI: I understand. I
2 didn't say sole distinction.

3 MR. SULSKI: Okay.

4 MS. FRANZETTI: Mr. Ettinger, does
5 that provide the explanation of drainage
6 functions for your question?

7 MR. ETTINGER: I guess so, yes. I
8 have no idea what you were saying, but now
9 we've worked it out.

10 MS. FRANZETTI: Okay. That's what we
11 want to do. Number eight, does the use of
12 the, quote, adaptive to, end quote,
13 qualifying language mean that only aquatic
14 life that can adapt to these conditions is
15 intended to be protected?

16 MR. SMOGOR: Yes, given that there are
17 different levels of adaptability. Organisms
18 can adapt to conditions at different levels.

19 MS. FRANZETTI: And is that consistent
20 with the MBI/CABB 2005 report approach to
21 setting thermal water quality standards that
22 the Agency relied upon here?

23 MS. WILLIAMS: Can you repeat the
24 question?

1 It is the second part of the
2 pre-filed question number eight, so if you
3 have it in front of you. And is that
4 consistent with the MBI/CABB 2005 report's
5 approach to setting thermal water quality
6 standards that the Agency relied upon here?

7 I'm just trying to look for the
8 exhibit if we gave that an exhibit number. I
9 don't think we did. It's part of the
10 pre-filed testimony of Chris Yoder. I think
11 it's in Exhibit 13. You know the report I'm
12 talking about, the recommended thermal
13 criteria.

14 HEARING OFFICER TIPSORD: Which I
15 think isn't that Exhibit 15, the temperature
16 criteria options for Lower Des Plaines River?

17 MS. FRANZETTI: Yes. I'm sorry.

18 HEARING OFFICER TIPSORD: Yes. We did
19 give it an exhibit number because we were
20 referring to it so much, Exhibit 15. That
21 was so long ago I forgot.

22 MR. SULSKI: I'll start to answer this
23 and Roy may augment my answer. When we're
24 talking about setting thermal standards,

1 we're talking about protecting certain
2 assemblages but it was based on some species
3 recommended in those thermal criteria.

4 Now, those species recommended may
5 not -- it looks at the tolerance to
6 temperature to one parameter in those
7 species. So you can't take those species and
8 then apply all that to a balanced system.

9 So there could be -- I mean, we
10 would protect for some of those species that
11 are most tolerant to temperature or
12 intolerant to temperature or whatever, but
13 that may not necessarily be reflected in what
14 assemblage can be tolerant or intolerant of a
15 general habitat condition. Okay? So it's
16 kind of --

17 MS. FRANZETTI: There's a bit --

18 MR. SULSKI: Yeah, there's a bit of a
19 disconnect.

20 MS. FRANZETTI: Because really the
21 Yoder work doesn't take into account this
22 issue of adaptability to the conditions in
23 the Upper Dresden Island Pool, correct?

24 MR. SULSKI: Only to the extent that

1 they believe that the species -- you know,
2 the representative aquatic species lists are
3 adaptable to the types of systems that we're
4 dealing with here.

5 But that's not the ultimate list
6 of what can be -- what can adapt to these
7 systems. It's just a part of the universe.

8 MS. FRANZETTI: Are you saying that
9 Yoder did take into account adaptability to
10 the conditions in the Upper Dresden Island
11 Pool?

12 MR. SULSKI: Well --

13 MR. TWAIT: I don't know if that's the
14 correct term, adaptive to, for what Chris
15 did. But he did take -- he gave his expert
16 opinion on what might be in these waters and
17 whether they're adaptive to these waters. I
18 mean, he looked at other waters and other
19 systems and determined what he believed would
20 be representative in this system.

21 MS. FRANZETTI: Moving on to number
22 nine, given that the Brandon Pool is
23 immediately upstream of the Upper Dresden
24 Pool and the Brandon Pool is proposed for a

1 lower use designation and hence more lenient
2 water quality standards and DO, for the
3 example, than the Upper Dresden Pool which is
4 proposed for a higher use with more
5 restrictive water quality standards, has the
6 Illinois EPA considered the effect of ambient
7 water conditions that would continue to be
8 authorized upstream and whether this may
9 result in upstream dischargers causing
10 violations of the more restrictive water
11 quality standards that apply immediately
12 downstream of the Brandon Pool?

13 MR. ESSIG: I don't know if this was
14 directly considered, but in the event that
15 that did happen it could be handled through a
16 TMDL program.

17 MR. TWAIT: I don't know that ambient
18 water conditions is really appropriate here
19 because they're not really ambient coming
20 down into the Upper Dresden Pool because
21 these waters are heated effluent, so I don't
22 know that ambient would be there.

23 And the second part of that is if
24 this situation does occur and we could deal

1 with it the same way as we deal with the I-55
2 bridge where we have a less stringent
3 secondary contact standard going into the
4 general use standard where we could set a
5 water quality -- we could set an ambient
6 station there that the upstream dischargers
7 would have to meet at that point of
8 compliance.

9 MS. FRANZETTI: Right, so that you
10 could tell at the dividing line between
11 Brandon Pool and Upper Dresden Pool whether
12 or not the water quality standards are being
13 achieved at that location?

14 MR. TWAIT: Yes. Correct.

15 MS. FRANZETTI: But if they're not
16 being achieved, then there may be
17 ramifications for the dischargers upstream?

18 MR. TWAIT: Yes.

19 MR. SAFLEY: Do you mind if I ask a
20 follow-up question? When you mentioned this
21 issue perhaps triggering a TMDL process, do
22 you mean a TMDL for the Upper Dresden Island
23 Pool or a TMDL for the Brandon Pool or both
24 together?

1 MR. ESSIG: It would have to
2 incorporate the Upper Dresden Island Pool as
3 well as the upstream reaches that might be
4 impacting that. If the water quality
5 violations are occurring in the Upper Dresden
6 Island Pool, you'd look at all inputs to that
7 pool and those inputs also upstream.

8 MR. SAFLEY: Right. And I understand
9 that. I guess the scenario I'm thinking of
10 is if the Upper Dresden Island Pool is in
11 compliance except for what's coming out of
12 the Brandon Pool, then those upstream
13 dischargers are triggering the TMDL for the
14 Upper Dresden Island Pool; is that what
15 you're saying?

16 MR. ESSIG: For the TMDL we'd have to
17 take into account all sources, yes. I mean,
18 if there are point sources that are
19 contributing to that violation, yes, they
20 would be considered within the TMDL process,
21 I believe.

22 HEARING OFFICER TIPSORD: Mr.
23 Ettinger?

24 MR. ETTINGER: This is somewhat

1 hypothetical now, isn't it? Didn't we look
2 at whether or not the water quality is
3 meeting general use standards in the Upper
4 Dresden Pool? Is it meeting those standards
5 currently except for temperature and DO?

6 MR. TAIT: For temperature and DO, it
7 does not. Well, for temperature it does not.
8 For DO it may or may not.

9 MR. ETTINGER: But as to every other
10 parameter, the Upper Dresden Pool is meeting
11 general use standards?

12 MR. TWAIT: I believe so. Chloride is
13 going to be an issue also. But other than
14 that, yes.

15 MS. FRANZETTI: Just to follow up on
16 that point, when the Agency answers questions
17 like that, you are not considering any water
18 quality based limits that would be derived
19 under Subpart F, correct?

20 MR. TWAIT: Correct.

21 MS. FRANZETTI: And Subpart F, under
22 your proposal, will apply to Upper Dresden
23 Island Pool, right?

24 MR. TWAIT: Yes.

1 MS. FRANZETTI: So we don't know as we
2 sit here today how many of those chemicals
3 that are subject to derivation of a water
4 quality based effluent limit on dischargers
5 will or will not be met in Upper Dresden
6 Island Pool, correct?

7 MR. TWAIT: Yes. That is a good
8 point.

9 MS. FRANZETTI: But for the moment,
10 let's stay with temperature and DO, isn't it
11 foreseeable that upstream dischargers will
12 face more restrictive discharge limits than
13 what's been proposed here for the DO and
14 temperature water quality standards in order
15 to prevent them from contributing to
16 violations of the stricter proposed
17 downstream limit for Upper Dresden Island
18 Pool in these immediately adjacent water
19 bodies?

20 MR. TWAIT: That is possible, yes.

21 MS. FRANZETTI: Moving on to G,
22 Section 303.230, Aquatic Life A Use
23 Designation. In its Statement of Reasons,
24 the Illinois EPA states that this aquatic

1 life use designation is created specifically
2 for just a portion of the CAWS. I think
3 we've already answered this. Sorry. I
4 didn't read ahead. Let me skip it.

5 I think two has been asked and
6 answered. Same with three. I don't think we
7 covered four.

8 What is the intended meaning of
9 aquatic life populations as used in the
10 Aquatic Life Use A proposed regulation in
11 Section 303.230? Is it intended to exclude a
12 few fish of a given species that are
13 insufficient to qualify as a population?

14 MR. ESSIG: No. I think the use of
15 the term aquatic life population what we
16 meant by that was the organisms inhabiting a
17 particular area or locality.

18 MS. FRANZETTI: Even if there's just a
19 few of them?

20 MR. ESSIG: I don't think we can
21 consider numbers of organisms at that point.

22 MS. FRANZETTI: Okay. Moving on to
23 Roman six, QHEI/IBI Data, and these questions
24 relate specifically to Attachment R to the

1 Statement of Reasons which is the, quote,
2 analysis of physical habitat, quality and
3 limitations to waterways in the Chicago area,
4 end quote, by Edward T. Rankin, Center for
5 Applied Bioassessment and Biocriteria, what
6 we've referred to here by its acronym, CABB.

7 Question number one, Mr. Rankin
8 suggests that all or most of the CSSC be
9 classified as limited resource water. Does
10 the Agency agree this is the Ohio EPA's
11 lowest use classification for aquatic life?

12 MR. ESSIG: Yes.

13 MS. FRANZETTI: Question two, for the
14 Upper Dresden Island Pool area of the Lower
15 Des Plaines, Mr. Rankin notes that habitat
16 was good in the Brandon tailwater area,
17 paren, QHEI equaling 69.5, closed paren, but
18 comments that this site, quote, may not be
19 typical of the downstream reaches, end quote.

20 Does the Agency agree that the
21 Brandon tailwater area is not typical of the
22 Upper Dresden Island Pool habitat quality?

23 MR. ESSIG: Yes, it's not typical but
24 it is present and does provide higher quality

1 habitat than what is present upstream in
2 other waters.

3 MS. FRANZETTI: Question three, and
4 I'll skip the evidentiary type statement at
5 the beginning of it so as not to evoke any
6 objections. How are the contaminated
7 sediments in the Upper Dresden Pool -- wait,
8 I think we've already covered this. They're
9 really not being considered by the Agency.
10 You've already --

11 MS. WILLIAMS: Objection.

12 MS. FRANZETTI: Excuse me?

13 MS. WILLIAMS: I just didn't want you
14 characterizing the answer. If you want to
15 get the answer out on the record again, you
16 can ask it again.

17 MS. FRANZETTI: Okay. We can strike
18 my characterization if you think it was such.

19 Number four, with respect to the
20 Brandon tailwater area, Mr. Rankin also
21 states in his report, Attachment R, that,
22 quote, the isolation of this site, paren,
23 among impounded reaches, closed paren, could
24 influence the potential of that site, end

1 quote.

2 Does the Agency agree that the
3 isolation of the Brandon tailwater area
4 reduces its potential as available good
5 habitat for aquatic life in the Upper Dresden
6 Pool?

7 MR. ESSIG: No.

8 MS. FRANZETTI: Why do you disagree?

9 MR. ESSIG: There are major
10 tributaries that do come into the system;
11 Hickory Creek, Jackson Creek and then
12 downstream of I-55 you have the DuPage River
13 and Kankakee River. I would not consider
14 this to be an isolated segment.

15 HEARING OFFICER TIPSORD: Just a point
16 of clarification, you talked about
17 tributaries coming in downstream of the I-55
18 bridge?

19 MR. ESSIG: Well, there was
20 tributaries upstream of I-55 and then there
21 was also major tributaries coming in
22 downstream of I-55 also.

23 HEARING OFFICER TIPSORD: Okay. But
24 for Upper Dresden we're only talking about

1 everything north upstream of I-55, correct?

2 MR. ESSIG: There still are
3 tributaries coming into the Upper Dresden
4 Island Pool.

5 MR. SULSKI: Can you point out where
6 this isolation of this site is referenced and
7 is it from Rankin or --

8 MS. FRANZETTI: Yeah, it's from
9 Rankin. As I sit here, I would have to pull
10 it out and find it. Can I do it for you
11 later?

12 MR. SULSKI: Well, because I have a
13 note here that it's possibly taken out of
14 context because Rankin has -- says a lot more
15 than that about this system.

16 MS. WILLIAMS: But we can add that to
17 the list of things you'll get back to us on
18 later.

19 MS. FRANZETTI: Okay.

20 MR. SMOGOR: Can I make a comment?
21 Rankin's quote that it could influence the
22 potential of the site, that potential -- I'll
23 pass on that. Strike that, please. Never
24 mind. I won't go there.

1 MS. FRANZETTI: But let me go back to
2 your answer about the tributaries. Do any of
3 those tributaries go into the tailwater?

4 MR. ESSIG: Yes, Hickory Creek.

5 MS. FRANZETTI: Hickory Creek goes
6 into the tailwater?

7 MR. ESSIG: Yes, I believe so.

8 MS. FRANZETTI: Okay. And that's your
9 basis for saying --

10 MR. ESSIG: There is another
11 tributary, I believe, that also goes into a
12 smaller tributary. I believe it might be
13 Spring Creek. I'd have to double check.

14 MS. FRANZETTI: And that's your basis
15 for disagreeing to the extent --

16 MR. ESSIG: No. There's also Jackson
17 Creek that comes in through the downstream,
18 but it's still upstream of I-55.

19 MS. FRANZETTI: But Jackson Creek
20 doesn't come into the tailwater area.

21 MR. ESSIG: But you were referring to
22 the Upper Dresden Island Pool, I believe, not
23 just the tailwater.

24 MS. FRANZETTI: No. I was just

1 referring to the tailwater and what we think
2 is Rankin's view.

3 MR. ESSIG: I don't think Rankin was
4 referring to that that was isolated in
5 relation to the rest of the pool.

6 MS. FRANZETTI: Okay. You don't think
7 Mr. Rankin meant that the Brandon tailwater
8 is isolated with respect to the rest of the
9 pool?

10 MR. ESSIG: I don't believe so.

11 MS. FRANZETTI: Okay. Moving on to
12 question five, I think we've already answered
13 that, but let me ask, A, do the tailwater
14 areas experience the same temperature regime
15 as the other portions of the Upper Dresden
16 Pool?

17 MR. SMOGOR: I don't know. In the
18 eight miles of the Upper Dresden Island Pool
19 there's likely several different locations
20 that have -- that experience different
21 temperature patterns. So I don't know how
22 well the temperature is in that upper say
23 mile or half mile of Upper Dresden Island
24 Pool compare, are similar or dissimilar from

1 the other temperature regimes that are in the
2 lower part of that pool.

3 MS. FRANZETTI: Okay. You are aware,
4 though, that the Brandon tailwater area is
5 shallower than the majority of Upper Dresden
6 Island Pool, correct?

7 MR. SMOGOR: Yes.

8 MS. FRANZETTI: And so isn't it likely
9 that given -- well, do you know approximately
10 what the typical depth is in the Brandon
11 tailwater area?

12 MR. SMOGOR: Not offhand. Do you guys
13 know that?

14 MR. SULSKI: I mean, I've been in
15 areas that are very shallow, some are
16 six feet deep, some are eight feet deep at
17 least when I was there, so it varies
18 depending where you go. There's some rubble
19 areas. And then it depends on the time of
20 the year, as well, if there's no flow over
21 the damn.

22 MS. FRANZETTI: Isn't it likely
23 particularly in the summer months that that
24 shallower water in the Brandon tailwaters is

1 likely to get warmer than the rest of Upper
2 Dresden Island Pool due to solar input?

3 MR. SULSKI: Again, I'm not looking at
4 thermometer readings so it's hard to say. I
5 mean, is there water coming over the
6 tailwater? What's going on at the time? I
7 don't know.

8 MS. FRANZETTI: Well, would you agree
9 that it is likely that during the summer that
10 solar inputs to the Brandon tailwater area
11 are going to have a greater impact on its
12 thermal regime than are the thermal effluence
13 discharged by the Midwest Gen plants?

14 MR. SULSKI: I can't make that
15 determination. I would have to look at data.

16 MS. FRANZETTI: So as you sit here
17 today you don't know?

18 MR. SULSKI: I don't know.

19 HEARING OFFICER TIPSORD:
20 Mr. Ettinger, do you have a follow-up?

21 MR. ETTINGER: No. We'll look at the
22 discharge monitoring reports at Will County
23 later.

24 MS. FRANZETTI: Question 5B, how many

1 fish would you expect or estimate the Brandon
2 tailwater area of the Upper Dresden Pool to
3 support?

4 MR. SMOGOR: I don't know.

5 MS. WILLIAMS: Are you asking how many
6 species of fish I assume or how many actual
7 fish?

8 MS. FRANZETTI: Both.

9 MS. WILLIAMS: Because you say fishes,
10 right, when you're talking about species.

11 MR. SMOGOR: Right. When I refer to
12 species -- multiple species, I say fishes.

13 MR. SULSKI: I will answer the
14 question the same way as the temperature
15 question, I don't know.

16 MS. FRANZETTI: Moving on to question
17 six, isn't it true that overall habitat
18 quality in Brandon and Lockport Pools is poor
19 and only marginally better in Upper Dresden,
20 which is the conclusion Mr. Rankin reached?

21 MR. ESSIG: No.

22 MS. FRANZETTI: Mr. Rankin recommends
23 that the Upper Dresden Pool's use
24 classification should be, quote, modified

1 warm water habitat, acronym, MWH, hyphen,
2 impounded, end quote, using the Ohio EPA's
3 use classification system nomenclature.

4 Does the Illinois EPA agree that
5 Mr. Rankin concluded that Upper Dresden Pool
6 did not have the capability of attaining the
7 Clean Water Act Aquatic Life Uses?

8 MR. SULSKI: Well, Mr. Rankin
9 qualifies that statement saying that it's
10 based on preliminary data. One trip he went
11 out on with myself and we took two
12 measurements, however, he did get a look at
13 the system in general and he goes on to say
14 that it has more natural shoreline, for
15 example, with extensive shallows and cover.
16 So that's just -- I needed to clarify there,
17 that's all.

18 MR. SMOGOR: I would also like to add
19 that Rankin mentions that -- you used the
20 term recommendation, and in his titles of his
21 different sections in the report he does use
22 the word recommended category, but elsewhere
23 in the narrative he does qualify that and he
24 does call them preliminary suggestions.

1 MS. FRANZETTI: Moving on to number
2 eight, Mr. Rankin also states that, quote,
3 the physical patterns in these watersheds are
4 very strong and will have a predominant
5 influence on the types of assemblages one
6 might expect, end quote. Does the Illinois
7 EPA agree with Mr. Rankin's statement?

8 MS. WILLIAMS: Do you have a page?

9 MR. SULSKI: Yeah, do you have a page?

10 MS. FRANZETTI: I don't right here,
11 again.

12 MS. WILLIAMS: I don't think they
13 should answer if they can't go back to the
14 quote. I mean, is that reasonable?

15 MS. FRANZETTI: I will find it during
16 the break.

17 Moving on to number nine, I think
18 that's been answered.

19 In B, most of these were asked
20 back when Mr. Yoder was here. But I didn't
21 ask number six, at least according to my
22 notes. So moving to number six under B,
23 Aquatic Life Use Designations, Appendix Table
24 1, 2006 QHEI Attachment S. The QHEI scores

1 in Attachment S are significantly higher than
2 the 2004 Rankin CABB report's QHEI scores
3 that are Attachment R, as well as other QHEI
4 scores collected in previous QHEI surveys on
5 the Lower Des Plaines River which did not
6 identify QHEI scores in the Upper Dresden
7 Pool higher than 67, versus the Attachment S
8 QHEI scores of as high as 80.

9 Given these inconsistencies,
10 describe what the Illinois EPA has done to
11 confirm the reliability and accuracy of the
12 information contained in Attachment S.

13 MR. ESSIG: Well, I think Chris Yoder
14 addressed some of these concerns but I'd also
15 like to point out that the statement that
16 there were significantly higher QHEIs at all
17 sites, I don't think that's true. That was
18 primarily the tailwater area.

19 MS. FRANZETTI: I agree.

20 MR. ESSIG: And the site that MBI did
21 the tailwater area in 2006 I believe was
22 probably the furthest upstream the tailwaters
23 had been assessed, so that might accomplish
24 some of the differences.

1 Another issue I have with the
2 statement is that you've indicated that there
3 haven't been -- in previous studies there
4 haven't been previous QHEI values greater
5 than 67. I did find at least four, maybe
6 even five values in previous studies that
7 went up as high as 69.5.

8 MS. FRANZETTI: We'll change the 67 to
9 69.5. But has the Agency itself done
10 anything to confirm the reliability and
11 accuracy of the information contained in
12 Attachment S?

13 I understand what Mr. Yoder
14 testified to, that's on the record. I'm just
15 asking whether the Agency took that
16 Attachment S QHEI information and did any
17 sort of review, QAQC check, whatever you want
18 to call it?

19 MR. ESSIG: Did take a look at the
20 data sheets, compared them with some of the
21 other QHEI values taken in the area. But
22 beyond that and what Chris Yoder has
23 testified to, I think that's pretty much it.

24 MS. FRANZETTI: Okay. Moving on to

1 seven, does the Agency know what caused the
2 QHEI scores in Attachment S to be as much
3 higher as they are than the prior 2003-2004
4 surveys of the Lower Des Plaines?

5 MR. SULSKI: Didn't we address this
6 with Yoder?

7 MR. ESSIG: Yes, we did. I believe
8 there was --

9 MR. SULSKI: Well, what --

10 MR. ESSIG: I believe what Chris Yoder
11 had indicated during his testimony is that
12 the channel metric, I believe they had used a
13 version of the QHEI, didn't include
14 impoundments, and he went back and included
15 that so that did lower the scores at two of
16 the sites.

17 MS. FRANZETTI: Okay.

18 HEARING OFFICER TIPSORD: I'm sorry,
19 let me ask a follow-up. You said lower the
20 scores, but the Attachment S scores are
21 higher?

22 MR. ESSIG: Yes. What I meant was
23 after he reviewed the sheets, those scores
24 then came down.

1 HEARING OFFICER TIPSORD: Okay.

2 MR. ESSIG: So they were not that much
3 out of line anymore.

4 HEARING OFFICER TIPSORD: And for the
5 record, I did not have an indication that
6 this had been previously answered.

7 MS. WILLIAMS: Can I ask a follow-up,
8 as well? Howard, is that reflected in what
9 we've entered as Exhibits 5 and 6 into the
10 record?

11 MR. ESSIG: Yes.

12 MR. DIMOND: I would like to ask a
13 follow-up on that. The revised channel
14 metric that Mr. Yoder testified about, was
15 that used in the QHEI scores that were
16 developed, that were reported in the final
17 UAA report or that were reported in
18 Mr. Rankin's report?

19 MR. ESSIG: Could you repeat the
20 question?

21 MR. DIMOND: The revised channel
22 metric that Mr. Yoder indicated that he used
23 to revise the scores that were reported in
24 Attachment S, was that changed in the channel

1 metric used by Mr. Rankin for his report or
2 for the QHEI values that were reported in the
3 final QAA report?

4 MR. ESSIG: I believe Rankin did use
5 that.

6 MR. SULSKI: Yeah. That data came
7 after the UAA reports, so couldn't be
8 reflected in the UAA reports A and B.

9 MR. DIMOND: So the QHEI scores in the
10 UAA report do not reflect this revised
11 channel metric for calculating a QHEI; is
12 that right?

13 MR. ESSIG: I would have to check.
14 I'm not sure.

15 MR. SULSKI: The QHEI data within the
16 UAA reports, first the CAWS UAA that CDM did,
17 that it was based on Rankin's report which we
18 have as Attachment R.

19 MR. DIMOND: I'm really focusing on
20 the UDI Pool because that's all Mr. Yoder --

21 MR. SULSKI: Okay. On the Upper
22 Dresden Island Pool, we can go back to the
23 report and show you the sources of that data,
24 much of it came from Midwest Generation or

1 ComEd at the time. And those values are
2 contained with their sources on this series
3 of three maps that we gave out yesterday as
4 Exhibit 30. And those were -- much of those
5 were the basis of the Aquanova report.

6 MR. DIMOND: But it's not clear -- if
7 I look at Exhibit 30, will that tell me --
8 that won't tell me how they measured the
9 channel metric in accumulating the QHEI
10 scores, it just gives me a total score,
11 right?

12 MR. SULSKI: Yes. But then you can go
13 back to the source of these in the report.

14 MR. DIMOND: So, I mean, here's the
15 point is that Attachment S does not include
16 the revised channel metric. Now, Mr. Yoder
17 went back and calculated the revised channel
18 metric and we got some other exhibit, I
19 can't --

20 HEARING OFFICER TIPSORD: 5 and 6.

21 MR. DIMOND: -- Exhibits 5 and 6 that
22 have the recalculated numbers, but if that
23 revised channel metric wasn't used by
24 Mr. Rankin or if it wasn't used in the data

1 that was in the final UAA report for the
2 Upper Dresden Island Pool, then referring to
3 the change in the channel metric doesn't help
4 explain why Mr. Yoder's QHEI scores were so
5 much higher than the earlier scores because
6 they were using the same procedure that he
7 was using for the numbers that he calculated
8 in Attachment S.

9 MR. ESSIG: I would tend to agree. I
10 would have to check to see how that metric
11 was used in the earlier reports that were
12 used in the Lower Des Plaines report.

13 MR. DIMOND: Okay. Thank you.

14 MR. SULSKI: But to re-point out that
15 there are also some higher values that are in
16 line with what Yoder found from other sources
17 in different areas of the waterway and that's
18 laid out pictorially for you in this
19 Exhibit 30.

20 MR. DIMOND: Okay.

21 HEARING OFFICER TIPSORD: I have to
22 ask a follow-up because I'm really confused
23 now because I think we're getting two
24 different answers from the Agency.

1 Mr. Sulski, were the numbers from
2 Exhibits 5 and 6 used in the UAA report for
3 Upper Des Plaines River?

4 MR. SULSKI: No.

5 HEARING OFFICER TIPSORD: Thank you.
6 The Attachment S numbers are the numbers that
7 were used in the UAA report; is that correct?

8 MR. SULSKI: No.

9 MS. WILLIAMS: No.

10 HEARING OFFICER TIPSORD: Okay. I
11 give up then.

12 MR. SULSKI: You have to go back to
13 the UAA report and see where the numbers came
14 from.

15 HEARING OFFICER TIPSORD: All right.
16 Thank you. That was my confusion. My
17 confusion was I thought we were talking
18 about -- I'm okay now. I understand now.
19 Thank you.

20 MS. FRANZETTI: Is the one place that
21 the Yoder numbers -- we'll call them the
22 Yoder QHEI numbers are actually used or
23 mentioned is in your Statement of Reasons to
24 support these proposed rules; isn't that

1 right?

2 MR. SULSKI: That's likely true.

3 MS. FRANZETTI: That's the first time
4 we all hear about them and the Agency makes
5 any reference to them, correct?

6 MR. SULSKI: Correct.

7 MS. FRANZETTI: Okay.

8 MS. WILLIAMS: And can I ask a
9 follow-up?

10 MS. FRANZETTI: Sure.

11 MS. WILLIAMS: Is that because the
12 information came in after UAA reports were
13 completed?

14 MR. SULSKI: Correct.

15 MS. FRANZETTI: And just to complete
16 it so make sure everybody is on the same
17 page, the Yoder scores that are mentioned in
18 the Statement of Reasons are his uncorrected
19 QHEI scores?

20 MR. SULSKI: Correct.

21 MS. FRANZETTI: I think we got it now.
22 Moving on to question 17, I'm jumping a bunch
23 because they were asked back in January, but
24 this one the Agency asked to reserve and we

1 would come back to back in the January
2 hearing.

3 How much good -- and I'm defining
4 good habitat as having a QHEI score of
5 greater than 60. How much good habitat is
6 there in each of the subject areas involved
7 in this rulemaking, particularly in the Upper
8 Dresden Pool?

9 MR. ESSIG: I don't have a percent in
10 relation to area, but I do have a percent in
11 relation to the number of QHEI values that
12 have been generated in these waters.

13 MS. FRANZETTI: I think Mr. Essig
14 would you please explain a little more what
15 you mean by that so we understand when you
16 give us the percent, what it's a percentage
17 of?

18 MR. ESSIG: Basically the number of
19 QHEI values that have been determined since
20 the mid '90s all the way through 2006 is what
21 I'm referring to.

22 MS. FRANZETTI: Okay. Just, again, so
23 we can stay with you and I'm sorry to break
24 in, but are those -- and I hope the answer to

1 this is yes. Are those the QHEI values that
2 were just mentioned Mr. Sulski as being laid
3 out on the maps that were produced by the
4 Agency yesterday?

5 MR. ESSIG: Yes. There might be a few
6 more that aren't included in there.

7 MS. FRANZETTI: Darn.

8 HEARING OFFICER TIPSORD: And that's
9 Exhibit 30.

10 MS. FRANZETTI: Thank you. Okay. You
11 took QHEI values, most of which are on
12 Exhibit 30, but there may be a few more that
13 you used that are not.

14 MR. ESSIG: Let me explain.

15 MS. FRANZETTI: Okay.

16 MR. ESSIG: I went back to the Lower
17 Des Plaines UAA report, there was a table in
18 there that has QHEI values for the Brandon
19 and the Dresden Island Pool. It was cited to
20 the ComEd report of 1996 was the source of
21 that data.

22 Originally, I just used that data
23 from the Upper Des Plaines report. I decided
24 to go back to the original 1996 report and

1 then from there went to individual reports,
2 1993 fishers reports and '94 fishers report
3 that were generated by EA as part of that
4 Upper Illinois Waterways Survey.

5 MS. FRANZETTI: These are reports that
6 were cited in the ComEd 1996 report?

7 MR. ESSIG: Yes.

8 MS. FRANZETTI: Okay. So if somebody
9 wants to follow your train, go to the '96
10 report and then you also looked at references
11 that were contained in there?

12 MR. ESSIG: Yeah. And when I went to
13 those -- and some other reports also, I
14 think. I'd have to go back and check. I
15 basically used all those to look at the
16 percentages.

17 MS. FRANZETTI: All right. And now go
18 ahead to tell me what the percentages are you
19 derived.

20 MR. ESSIG: In the Upper Island Pool
21 roughly 15 percent would be classified as
22 good. In the Lockport Pool there would be
23 none.

24 MR. DIMOND: Just a clarification,

1 Mr. Essig, you said that there were none in
2 the Lockport Pool. Did you mean the Brandon
3 Pool?

4 MR. ESSIG: No. I'm referring to the
5 Lockport Pool on that one.

6 MR. DIMOND: What is the Lockport
7 Pool?

8 MR. ESSIG: Upstream Lockport Lock and
9 Damn.

10 MR. DIMOND: Is that even a segment at
11 issue in this proceeding?

12 MR. ESSIG: No, it's not.

13 MR. SULSKI: Well, it is under this
14 whole proceeding. It's part of the CAWS.

15 MR. DIMOND: It's part of the CAWS,
16 okay.

17 MS. FRANZETTI: Mr. Essig, did you
18 look at Brandon Pool or no?

19 MR. ESSIG: Yes, I did.

20 MS. FRANZETTI: Okay. You're pulling
21 that out for us?

22 MR. ESSIG: Yes.

23 MS. FRANZETTI: Okay. We'll wait.

24 HEARING OFFICER TIPSORD: This might

1 MR. CONSTANTELOS: Does anyone have
2 copies?

3 MS. WILLIAMS: It was in the packet.

4 HEARING OFFICER TIPSORD: Go ahead,
5 Ms. Williams.

6 MS. WILLIAMS: Sure. Mr. Smogor,
7 looking at what's been marked as Exhibit 32,
8 did you prepare this document?

9 MR. SMOGOR: Yes.

10 MS. WILLIAMS: Would you explain for
11 everyone what it means and what's contained
12 in there?

13 MR. SMOGOR: This is a visual summary
14 on one page of the information that's in
15 Exhibit 30, the QHEI scores that are assigned
16 to various locations on the maps in
17 Exhibit 30.

18 So this is one way of just looking
19 at all those scores summarized in graphs and
20 plotted by river mile throughout the Upper
21 Dresden Island Pool.

22 MS. WILLIAMS: Thank you.

23 HEARING OFFICER TIPSORD: And I
24 believe when we took a break Mr. Essig was

1 looking for some material to answer a
2 question.

3 MR. ESSIG: Yes. The percent of QHEI
4 scores greater than 60 in the Brandon Pool
5 would have been 0 percent.

6 MS. FRANZETTI: I'm sorry, 0 percent?

7 MR. ESSIG: Zero percent.

8 MS. FRANZETTI: This question number
9 18 may have been answered generally, but I
10 would just like to make sure more
11 specifically I know the answer to this one so
12 I'm going to ask it.

13 Has it been determined whether any
14 of the areas that received QHEI scores
15 greater than 60 with apparently good habitat
16 are, in fact, unusable as good aquatic
17 habitat because of legacy pollutants and
18 sediment?

19 MR. SULSKI: It has not been
20 determined. There isn't -- we didn't have
21 information to make that determination.

22 MS. FRANZETTI: Okay. I'm sorry, I'm
23 jumping. Everything else has been asked
24 through -- go all the way to question 26.

1 Now, just by way of clarification because it
2 was supposed to follow 25 but I think you've
3 answered 25 yesterday and somebody else asked
4 the question about the fact that the IBI
5 scores are generally 20 suggesting that the
6 existing aquatic life is not achieving its
7 expected biological potential and I think,
8 Mr. Sulski, you've already explained that;
9 would you agree?

10 MR. SULSKI: Where are we at in terms
11 of waterway reaches?

12 MS. FRANZETTI: We're in Upper Dresden
13 Island Pool.

14 MR. SULSKI: Okay. I believe I
15 answered that.

16 MS. FRANZETTI: Right. Okay. And
17 then so question 26 is how do the many
18 chemical and physical causes of non- to
19 partial attainment identified by the Illinois
20 EPA in their 305B report contribute to these
21 low IBI scores?

22 MR. ESSIG: When you're talking about
23 the many chemicals and the physical causes,
24 are you still referring to the Upper Dresden

1 Island Pool?

2 MS. FRANZETTI: Yes.

3 MR. ESSIG: There were no causes
4 listed for the Upper Dresden Island Pool in
5 the 2006 report. It was assessed as meeting
6 indigenous aquatic life use, the current
7 designation for that.

8 MS. FRANZETTI: Yes. Okay. I stand
9 corrected. Let me change the question then
10 taking it away from the 305B report. Have
11 you looked at whether there are any chemical
12 or physical causes of that reduced IBI score
13 for Upper Dresden Island Pool?

14 MR. ESSIG: I personally have not
15 compared it to the general use standards.
16 That was done in the Lower Des Plaines UAA
17 report, I believe.

18 MS. FRANZETTI: I'm sorry, Mr. Sulski,
19 did you want to --

20 MR. SULSKI: He clarified. I wanted
21 to clarify that wasn't Howard's duty to
22 assess these waterways for proposed higher
23 uses.

24 MS. FRANZETTI: Right.

1 MR. SULSKI: However, an assessment
2 was done in the UAA reports.

3 MS. FRANZETTI: Let me ask the
4 question a little differently. Mr. Sulski,
5 you've noted that you think that, you know,
6 there is a disparity between the IBI scores
7 that are down in the generally 20 range and
8 the QHEI scores for the Upper Dresden Pool.

9 Has the Agency done an evaluation
10 or review to identify what are the causes of
11 the IBI scores being relatively lower than
12 you think they should be based on the QHEI
13 scores?

14 MR. SULSKI: That's the nature of what
15 the UAAs did. They did a water quality
16 assessment as a part of the process and a
17 near initial part of the process to look at
18 the existing chemical and physical conditions
19 and then compare them against the biological
20 conditions. And when they don't meet, then
21 they try to find out the reasons, try to
22 identify the stressors. So, yes, we did it
23 through our contractors.

24 MS. FRANZETTI: And what did your

1 contractors conclude were the reasons for the
2 depressed IBI scores in comparison to the
3 QHEI scores?

4 MR. SULSKI: In the Upper Dresden
5 Island Pool or across the system?

6 MS. FRANZETTI: Upper Dresden Island
7 Pool.

8 MR. SULSKI: Temperature was
9 identified as a significant stressor.

10 MS. FRANZETTI: Anything else?

11 MR. SULSKI: Was DO on the edge?

12 MR. TWAIT: Yes.

13 MR. SULSKI: DO was another
14 parameter -- chemical parameter.

15 MS. FRANZETTI: Anything else?

16 MR. TWAIT: Off the top of my head I
17 believe copper was also, but we've -- I
18 believe copper was also.

19 MR. SULSKI: Let me add that copper
20 was also identified in CAWS. We were able to
21 look at data when we put together this
22 proposal that was generated and submitted to
23 us afterward, after the reports were done at
24 the conclusion of the contractor's work and

1 at least in the case of CAWS many of those
2 parameters of concern dropped out.

3 MS. FRANZETTI: You know, if I may,
4 and if you don't know the answer I'll
5 understand, but just as an aside we really
6 haven't discussed the contractor who did the
7 UAA report for the Lower Des Plaines, that
8 was Dr. Novotny and Hey and Associates. Are
9 you familiar with what their prior experience
10 was or familiarity was with the Lower
11 Des Plaines River that they did the UAA
12 report on?

13 MR. TWAIT: No, I can't say that I
14 would know.

15 MS. FRANZETTI: Okay. Moving on,
16 question 27, I'll skip the preamble part and
17 just let me ask the first foundational
18 question. Has ammonia been identified as a
19 major stressor in the system?

20 MR. ETTINGER: Currently or ever?

21 MS. FRANZETTI: Currently.

22 MR. ESSIG: Are you referring to the
23 UAA report or to the Section 305B, 303D
24 assessment?

1 MS. FRANZETTI: Anything. I don't
2 want to exclude anything. I'm trying to
3 understand whether the Agency thinks that
4 ammonia is a major stressor in the system.

5 MR. ESSIG: I'm going to refer to the
6 305B, 303D report. Ammonia was not listed as
7 a cause of impairment for the Upper Dresden
8 Island Pool because it was considered to be
9 meeting its designated use.

10 Ammonia was identified as a
11 potential cause in one the Sanitary Ship
12 Canal segments and also in the Grand Calumet
13 River. Those were the only two segments that
14 listed ammonia. And I would not consider
15 them to be major stressors in the -- the
16 violations of the water quality standards
17 were rather low compared to other stressors
18 like dissolved oxygen.

19 HEARING OFFICER TIPSORD: Mr. Essig,
20 you need to keep your voice up. You trail
21 off especially when you start looking down at
22 your notes.

23 MS. FRANZETTI: And just so we can put
24 that in perspective for purposes of the

1 proposed rules, and I must admit offhand I
2 forget, do the proposed rules propose to make
3 the ammonia standards stricter than the
4 current secondary contact against which those
5 conclusions were made?

6 MS. WILLIAMS: Are we asking about the
7 entire waterway here?

8 MS. FRANZETTI: Well, I mean, I was
9 trying just for simplicity, but you know
10 what, I'll take it as just stick with the
11 Lower Des Plaines River portions, Chicago
12 Sanitary and Ship Canal, Brandon and Upper
13 Dresden Island Pool.

14 MR. TWAIT: Yes, I believe they are
15 more stringent than the other standards.

16 MS. FRANZETTI: And so, therefore, if
17 a comparison were done today using the same
18 data Mr. Essig was referring to, we might
19 find both more and a greater severity of
20 noncompliance with the proposed standard?

21 MR. TWAIT: Let me look through --

22 MS. WILLIAMS: Let's pull out the
23 current standard.

24 MR. ETTINGER: Which waters are we

1 talking about, the waters in which Mr. Essig
2 identified had been listed as an ammonia
3 problem or the Upper Dresden Pool?

4 MS. FRANZETTI: Okay. Good point.
5 Why don't we stick with what Mr. Essig relied
6 on.

7 MR. ESSIG: It would have been the
8 Sanitary and Ship Canal and the Grand Calumet
9 River.

10 MR. SULSKI: Can I tell you about
11 ammonia in the Lower Des Plaines system first
12 and then we'll look into CAWS?

13 MS. FRANZETTI: Sure. I think that
14 would be helpful.

15 MR. SULSKI: You can find the results
16 of that on Page 244 of Attachment A of --
17 these are the UAA conclusions for the Lower
18 Des Plaines. And I'll summarize it for you,
19 but you can read it to yourself. And that is
20 that both an acute and a chronic standard
21 would be met. In other words, they didn't
22 identify ammonia as a stressor in the system
23 based on their comparisons.

24 MS. WILLIAMS: It's my recollection --

1 I don't know if this helps or makes it more
2 confusing, but it's my recollection that at
3 the time this report was prepared that
4 Illinois was in the process of updating its
5 ammonia water quality standards.

6 So I don't think -- I mean, they
7 looked at the criteria document that that
8 update was based on, but I don't know per se
9 that anyone looked at that time at what's on
10 the books now for general use.

11 MS. FRANZETTI: Well, tell you what,
12 in the interest of time do you want to set
13 aside this specific question about what do we
14 think will be the state of compliance with
15 the proposed ammonia water quality standards?

16 MR. SULSKI: Good call.

17 MS. FRANZETTI: Arguably, it's
18 starting to get into the criteria which we --
19 moving on to C, QHEI/IBI Data, CAWS and
20 Brandon Pool Aquatic Life Use B Waters. And
21 I know since these questions were submitted
22 we now have had a lot of QHEI maps and scores
23 come out. In looking at the Exhibit 32 that
24 we were just referring to earlier, is it

1 correct that stops at Brandon Lock and Damn,
2 so it would not address the Brandon Pool QHEI
3 data, correct?

4 MR. SMOGOR: Correct.

5 MS. FRANZETTI: Do we now have a map
6 that would show QHEI data in Brandon Pool?

7 MR. SMOGOR: No.

8 MR. SULSKI: No.

9 MS. FRANZETTI: All right. So then I
10 should still ask this question. I thought
11 that was the case but I just wanted to
12 clarify.

13 Question one, on Page 17 of the
14 Sulski pre-filed testimony it is stated that
15 the, quote, QHEI scores in the CAWS and
16 Brandon Pool Aquatic Life Use B Waters
17 generally are below 40 and IBI scores
18 generally are below 22, which are to be
19 expected in waters with very poor to poor
20 habitat attributes. Identify the source or
21 attachment in which this QHEI data is
22 contained.

23 MR. SULSKI: And then I would refer to
24 both of these Exhibit 30 and -- well,

1 Exhibit 30 will give you the sources.

2 MS. FRANZETTI: Okay.

3 MR. SULSKI: Wait, we're talking
4 about -- not for Brandon. So for Brandon
5 Pool it would be the Attachment A.

6 MS. FRANZETTI: The UAA report?

7 MR. SULSKI: Correct. And then the
8 source is cited in that report.

9 MS. FRANZETTI: Okay. On Pages 11 to
10 12 of the Twait pre-filed testimony it is
11 stated that White Sucker was added to the
12 list of representative aquatic species, RAS,
13 for the CAWS and Brandon Pool Aquatic Life
14 Use B Waters, quote, based on the fact that
15 White Sucker is present in certain waters.
16 Identify the waters referenced in this
17 testimony and the data on which this
18 statement is based.

19 MR. TWAIT: I want to make a
20 clarification here. The White Sucker was not
21 added to the CAWS and Brandon Pool life Use B
22 waters. The White Sucker was added to the
23 CAWS Aquatic Life Use A waters.

24 MS. FRANZETTI: Okay. And so was your

1 testimony referring to certain waters in the
2 Aquatic Life Use A areas?

3 MR. TWAIT: Yes.

4 MS. FRANZETTI: Can you tell us which
5 those are?

6 MR. SMOGOR: Not off the top of my
7 head. But when Scott asked me about that I
8 was using the fish data that were in the CAWS
9 UAA Attachment B.

10 MS. FRANZETTI: So Mr. Smogor, what
11 you're telling me is if I go look at
12 Attachment B, the UAA report for the CAWS, I
13 should find some information about where
14 White Sucker is present?

15 MR. SMOGOR: Yeah.

16 MS. FRANZETTI: Okay. Moving on to
17 Roman seven, Effluent and Waterway Management
18 Controls, and this regards Mr. Sulski's
19 pre-filed testimony at Page 18. Number one,
20 regarding a statement that, quote, the UAA
21 found that attainable uses were in some cases
22 not achievable without overcoming dissolved
23 oxygen, temperature and bacteria limitations,
24 what, quote, unquote, cases are being

1 referred to here?

2 MR. SULSKI: It would be in the CAWS
3 UAA Report B, they went reach by reach and
4 identified which reaches failed their
5 screening criteria for various parameters,
6 including oxygen, temperature and bacteria.

7 MS. FRANZETTI: Moving on to question
8 two, does the Illinois EPA contend that the
9 attainable use for the Chicago Sanitary and
10 Ship Canal is not attainable solely because
11 of temperature?

12 MR. SULSKI: I believe there were DO
13 deficiencies or DO and temperature conditions
14 identified in the Chicago Sanitary and Ship
15 Canal.

16 MS. FRANZETTI: So it's not the
17 Agency's position that temperature alone is
18 preventing any such use from being attained?

19 MR. SULSKI: Correct.

20 MS. FRANZETTI: Same question, number
21 three, with respect to Upper Dresden Island
22 Pool, does the Illinois EPA contend that an
23 attainable use for the Upper Dresden Pool is
24 not attainable solely because of temperature?

1 MR. SULSKI: For the most part, yes.

2 MS. FRANZETTI: I'm sorry, so for the
3 most part you are contending that temperature
4 is preventing the Upper Dresden Pool from --

5 MR. SULSKI: Yes.

6 MS. FRANZETTI: Okay. So can you
7 identify what the use is that's not being
8 attained due to temperature and the basis
9 including any supporting technical and
10 scientific data for the statement that for
11 the most part temperature is preventing any
12 such use from being attained?

13 MS. WILLIAMS: Well, can we break this
14 up, I'm getting lost?

15 MR. SULSKI: Well, if you refer back
16 to the Aquanova UAA report, Attachment A,
17 there's discussion in their comparisons that
18 the temperatures at times would be lethal.
19 And then if you look at the criterion or the
20 criterion parts of the standard, the
21 temperature numbers that we're proposing and
22 you compare existing conditions to those,
23 then that supports what the Lower Des Plaines
24 UAA is contending.

1 MS. FRANZETTI: And at those times
2 when the Aquanova report says the there were
3 lethal temperatures, were there reports of
4 fish kills?

5 MR. TWAIT: I'm sorry, I thought Rob
6 said that the Aquanova report was talking
7 about -- the Aquanova report, as I have said
8 before, misspoke when they said that there
9 was lethal temperatures.

10 MS. FRANZETTI: That's what I thought
11 he said in January but I thought maybe we
12 were changing the position again.

13 MR. TWAIT: No. I misunderstood Rob
14 when he said -- if he said that. And I've
15 made some corrections that were submitted and
16 those statements made by Aquanova were not
17 correct --

18 MS. FRANZETTI: Okay.

19 MR. TWAIT: -- about the ambient
20 temperature.

21 MS. FRANZETTI: Right. I understand.
22 And that's why I am pressing for what is the
23 basis for saying that it's temperature that
24 for the most part is preventing the Upper

1 Dresden Pool from attaining a higher use?

2 MR. SULSKI: Well, I'm going to let
3 Scott follow up because I don't want to cut
4 my throat here. But it's my understanding
5 that temperature is the only limiting factor
6 left in trying to identify stressors in the
7 Upper Brandon Pool is what we're -- or I'm
8 sorry, in the Upper Dresden.

9 MR. SMOGOR: When you say --

10 MR. SULSKI: Let me strike that
11 because we're back in the Upper Dresden
12 Island Pool.

13 MR. TWAIT: According to our
14 contractor, the Upper Dresden Island Pool
15 should have lower temperatures based upon his
16 analysis, so that's where that statement
17 would come from that we believe it's a
18 limiting factor.

19 MS. FRANZETTI: Mr. Twait, do you
20 believe there are other limiting factors in
21 Upper Dresden Island Pool?

22 MR. TWAIT: I'm not sure.

23 MS. FRANZETTI: What about --

24 MR. TWAIT: I think temperature is the

1 major factor here.

2 MS. FRANZETTI: Do you think that flow
3 alteration is a factor?

4 MR. TWAIT: I would have to defer to
5 the biologists.

6 MS. FRANZETTI: All right. We've
7 already established, we just don't know
8 about -- or the Agency doesn't feel it knows
9 enough to say whether contaminated sediment
10 is. What about lack of adequate good to
11 excellent habitat, that's not a major factor?

12 MR. TWAIT: I would have to defer to
13 the biologists for that.

14 MR. SMOGOR: If I may, the use that we
15 proposed for Upper Dresden Island Pool, the
16 biological potential that that use
17 represents, we believe that that potential is
18 attainable given the irreversible human
19 impacts that occur in Upper Dresden Island
20 Pool which include some aspects of flow that
21 are obviously non-natural and also some
22 aspects of habitat that fall short of
23 obviously non-natural habitat.

24 But given the availability of that

1 template, which we're judging is
2 irreversible, we still believe that the goal
3 that we've set for that water in terms of the
4 aquatic life use is reasonable.

5 MS. FRANZETTI: Okay. And accepting
6 that, is it the Agency's position that -- let
7 me step back because this is important I
8 think, very important points for all of us to
9 understand.

10 Today, the Agency's position is
11 that Upper Dresden Pool does not attain the
12 proposed use designation?

13 MR. SMOGOR: Yes.

14 MS. FRANZETTI: Okay. And what the
15 Agency is saying is that the major reason it
16 doesn't is temperature?

17 MR. SMOGOR: Yes.

18 MS. FRANZETTI: No other significant
19 causes to it not being able to attain today
20 this proposed use?

21 MR. SMOGOR: We believe that the
22 primary problem keeping it from reaching that
23 goal that we've set is temperature and
24 temperature related. Temperature has effects

1 on other things, one notable one is dissolved
2 oxygen. The warmer the water gets, the less
3 it can hold dissolved oxygen. So there are
4 these synergistic effects of temperature on
5 factors other than just the temperature
6 effect on the organisms living there.

7 MS. FRANZETTI: But Mr. Smogor, didn't
8 we just -- I think it was yesterday and I
9 think it was Mr. Twait who pointed it out
10 that at the I-55 bridge where there is
11 extensive monitoring done of both temperature
12 and DO and even at the current higher thermal
13 standard that applies from what you've
14 proposed here for I-55, Mr. Twait, didn't you
15 say you don't see DO violations even of the
16 more stringent DO standard that exists today
17 than what you proposed here?

18 MR. TWAIT: That's the limited data
19 that I looked at in Appendix A, that is
20 correct.

21 MS. FRANZETTI: That data is limited?

22 MR. TWAIT: I believe the data that I
23 was looking at just had a couple years in it.

24 MS. FRANZETTI: Okay.

1 MR. SMOGOR: But I'd also like to add
2 I do believe that the Attachment A, the Lower
3 Des Plaines River UAA does provide some
4 evidence of excursions below the existing
5 standard -- I'm sorry, below the existing
6 general use standard.

7 They did compare it to the
8 existing general use standard which has since
9 changed, effectively, excursions below 5.0
10 milligrams per liter.

11 HEARING OFFICER TIPSORD: And we're
12 talking about dissolved oxygen when you talk
13 about excursions, not temperature?

14 MR. SMOGOR: Dissolved oxygens, sorry.

15 MS. FRANZETTI: Do you know whether
16 any of those were associated with CSO events?

17 MR. SMOGOR: I don't know for sure.

18 MS. FRANZETTI: Would you agree that
19 that would be a relevant consideration before
20 temperature is blamed?

21 MR. SMOGOR: Sure.

22 HEARING OFFICER TIPSORD: Ms.
23 Franzetti, before you move on, Mr. Twait,
24 earlier you referenced the fact that you had

1 submitted some edits to the UAA Attachment A
2 on the thermal issue in particular. And
3 since we're discussing that, I think it might
4 be helpful if we go ahead and enter that as
5 an exhibit, as well. Just to be sure, it's
6 the edits to the Lower Des Plaines UAA,
7 Attachment A to the Illinois EPA's Statement
8 of Reasons that was filed on March 4th; is
9 that what you were referring to?

10 MR. TWAIT: Yes.

11 HEARING OFFICER TIPSORD: Those were
12 filed on March 4th and we will enter that as
13 Exhibit No. 33 if there's no objection.
14 Seeing none it is Exhibit 33.

15 (Document marked as
16 Exhibit No. 33 for
17 identification,
18 03/11/08.)

19 HEARING OFFICER TIPSORD: Go ahead,
20 Ms. Franzetti.

21 MS. FRANZETTI: I think in the
22 exchange that we just had I pretty much
23 covered question four.

24 Question five, can you describe

1 the expected improvements to these
2 limitations caused by temperature that will
3 occur, and I'm going to change this to the
4 Upper Dresden Pool, based on requiring
5 effluent cooling?

6 MR. SULSKI: I should strike Sanitary
7 Ship Canal?

8 MS. FRANZETTI: For now. I want to
9 stay with -- we were just talking about the
10 Upper Dresden Pool so I want to stay with
11 that. The next question is the same question
12 with the Upper Dresden Pool so I'm really
13 asking question six before question five.

14 MR. SULSKI: Well, a couple of things
15 come to mind. If you have an elevated
16 temperature that is pervasive throughout some
17 portions or that creates a block in a system,
18 you're going to disrupt aquatic species for
19 migrating around that system.

20 For example, the temperature is
21 high, they'll want to avoid it, they won't be
22 able to get at these pockets of habitat that
23 we've identified. That's something that
24 comes to mind.

1 And then just general improvements
2 that occur with the lowering of temperature
3 and removing that stressor, general
4 improvements in aquatic life assembly.

5 MS. FRANZETTI: Same question with
6 respect to the Chicago Sanitary and Ship
7 Canal, please describe the expected
8 improvements to the, quote, limitations, end
9 quote, caused by temperature that will occur
10 in the Chicago Sanitary and Ship Canal based
11 on requiring effluent cooling.

12 MR. SULSKI: I would reiterate what I
13 just said about the Upper Dresden Island
14 Pool, but I would add the dissolved oxygen
15 problems that also exist more dramatically in
16 the south branch of the upper Chicago
17 Sanitary and Ship Canal so that now you have
18 two major stressors interacting with each
19 other so removal of either one of those will
20 result in improvement -- should result in
21 improvements.

22 The other thing that's a little
23 unique to this situation is if you look at
24 the -- I'm going to call it the Lockport

1 Pool, although it's not been referred to, but
2 we'll call the Lockport Pool everything
3 that's upstream of the Lockport area and goes
4 out to the control structures that prevent
5 water from coming in and out of Lake
6 Michigan. We have the Calumet system on the
7 south and then we've got the Chicago River
8 system on the north.

9 Well, sort of in the middle you've
10 got the south branch and the upper part of
11 this Chicago Sanitary and Ship Canal. If you
12 have a stressor blocked there, you've really
13 basically cut off communications, you've
14 essentially reduced that to two zones now,
15 and so you're preventing migration,
16 immigration, emigration through that system
17 by aquatic wildlife, you've set up a block.
18 So that's an added problem in that system.

19 For example, there's limited
20 habitat for spawning purposes in the Chicago
21 River system. However, if you get into the
22 Little Calumet River system and the Little
23 Calumet lower leg where there's general use
24 waters and that, you have more availability

1 there. But if you cut off the communications
2 in that system, you know, that's an
3 impairment right there in my view.

4 MS. FRANZETTI: When you say the
5 communications in that system, do you mean
6 the ability to get from one spot to another
7 throughout the system?

8 MR. SULSKI: Yes.

9 MS. FRANZETTI: But isn't that already
10 somewhat inhibited by that invasive species
11 electric barrier?

12 MR. SULSKI: Well, that's true, but
13 that invasive barrier is downstream, there's
14 communication cut off between -- in that
15 lower Sanitary Ship Canal between the barrier
16 zone area and whatever can come in at the
17 Lockport lock, but that's a small Use B
18 reach. That's already limited by severe
19 habitat restrictions and that.

20 I'm talking about in the south
21 branch and the north Sanitary Ship Canal,
22 just a thermal and DO bifurcation of that
23 whole system.

24 MS. FRANZETTI: Do you know whether

1 that bifurcation, you've also called it I
2 think blockage, occurs presently? I mean,
3 isn't it possible that the temperatures will
4 stratify vertically and allow fish to swim
5 under the warmer surface waters?

6 MR. SULSKI: I don't have the data to
7 support that.

8 MS. FRANZETTI: Or to refute it?

9 MR. SULSKI: I do have some data on
10 dissolved oxygen that indicates dissolved
11 oxygen drops to zero at times.

12 MS. FRANZETTI: During CSOs, correct?

13 MR. SULSKI: Yes.

14 MS. FRANZETTI: That is not typically
15 a time of high effluent temperature being the
16 cause of the ambient elevated temperatures,
17 correct?

18 MR. SULSKI: That is correct.

19 However, the CSO events consist of solids and
20 floatable material, organically rich material
21 which then settles out in the system again
22 and then gets churned up by barges and
23 traffic. And then if the temperature is
24 raised, it starts decomposing. It's an -- I

1 couldn't design a better in situ treatment
2 system than exists there, I'll tell you.

3 HEARING OFFICER TIPSORD: Mr. Harley,
4 you have a follow-up?

5 MR. HARLEY: Mr. Sulski, is it your
6 testimony that temperature block at a single
7 location in a stretch of waterway can affect
8 the entire waterway?

9 MR. SULSKI: Yes.

10 MR. HARLEY: Where are the temperature
11 blocks in the Chicago Sanitary and Ship
12 Canal.

13 MR. SULSKI: The south branch and the
14 upper Sanitary Ship Canal.

15 MR. HARLEY: Can you attribute those
16 temperature blocks to specific sources?

17 MR. SULSKI: Yes.

18 MR. HARLEY: What are those sources?

19 MR. SULSKI: Power plants.

20 MR. HARLEY: How do the temperature or
21 the thermal conditions attributed to those
22 power plants affect DO levels in the Chicago
23 Sanitary and Ship Canal?

24 MR. SULSKI: In a number of ways.

1 I'll cite two, which I already did. If you
2 raise the temperature, you raise the
3 activities of decomposers, organisms that
4 decompose organic matter. And if you have
5 food there for them, their metabolic rate
6 will increase and they will start to consume
7 those organics and may extract oxygen from
8 the waterway, so the oxygen subsequently
9 lowers.

10 I lost my train of thought.
11 Sorry. Could you repeat the question? I had
12 a couple in mind and I lost my train of
13 thought.

14 MR. HARLEY: Yeah. You said that
15 there were two ways in which temperature and
16 DO were related to one another.

17 MR. SULSKI: Okay. The other thing is
18 saturation -- a chemical saturation
19 situation. The higher the temperature, the
20 less dissolved oxygen water can hold.

21 MR. HARLEY: And so is it your
22 testimony that if you were to limit excessive
23 thermal conditions in waste water from the
24 sources you've identified, that would improve

1 both temperature and DO conditions in Chicago
2 Sanitary and Ship Canal?

3 MR. SULSKI: Correct.

4 HEARING OFFICER TIPSORD: Mr. Harley,
5 you need to identify yourself for the court
6 reporter.

7 MR. HARLEY: I'm sorry. My name is
8 Keith Harley, Chicago Legal Clinic on behalf
9 of the Southeast Environmental Task Force.

10 HEARING OFFICER TIPSORD: Thank you.

11 MS. FRANZETTI: I'm sorry, Mr. Sulski,
12 I just don't understand how you can adamantly
13 or definitively say there are blockages when
14 you can't tell me whether or not it is
15 vertically stratified or not.

16 I specifically asked the question
17 of is it possible that the temperatures will
18 stratify vertically and allow fish to swim
19 under the warmer water and you said you don't
20 know.

21 MR. SULSKI: I don't know.

22 MS. FRANZETTI: So how can you answer
23 Mr. Harley and say there's a blockage there?
24 I don't understand.

1 MR. SULSKI: Okay. It's my
2 understanding through the interaction of
3 dissolved oxygen and temperature that we have
4 a multi-stressor block in that system with
5 contributions from both temperature and DO
6 and I think that that would occur regardless
7 of whether there's a zone to go below a
8 higher temperature or not.

9 MS. FRANZETTI: What's your
10 understanding based on? I mean, other than
11 your opinion, what data is it based on?

12 MR. SULSKI: I have data that
13 dissolved oxygen drops to zero in that zone.

14 MS. FRANZETTI: When?

15 MR. SULSKI: After overflow events.

16 MS. FRANZETTI: Okay.

17 MR. SULSKI: And I also know that
18 temperature increases metabolic rate, and so
19 based on that connection, that that
20 exacerbates that problem.

21 MS. FRANZETTI: I understand those
22 principals. Have you looked at your data of
23 when you get those low DOs down to zero
24 what's happening on temperature? I mean, has

1 temperature gone up at the time that you get
2 those low DOs so you see a correlation
3 between high temps, low DO?

4 MR. SULSKI: Let me give you my
5 observations of what occurs out in the
6 waterway.

7 MS. FRANZETTI: No. I'm asking you
8 about data. Is there data to back up this
9 alleged connection between the cause of the
10 low DOs being high temperatures? That's what
11 I am asking. I don't want judgments anymore.
12 I want to know if there's data to back up
13 these judgments.

14 MR. SULSKI: Okay. Let me just -- may
15 I just explain to you what happens during a
16 fish kill or a stress situation in that zone
17 of the waterway?

18 MS. FRANZETTI: Mr. Sulski, you could
19 explain it but it's not the question I'm
20 asking. And I don't know why the Agency is
21 fighting us on this. Is there or isn't there
22 this data?

23 MR. SULSKI: I'm not trying to fight
24 you.

1 MS. WILLIAMS: Are you asking if there
2 is or is not thermal stratification data, is
3 that your question?

4 MS. FRANZETTI: No. I'm asking
5 whether there is data showing that when
6 you're getting these low DOs that are
7 apparently now being blamed on the high
8 temperature, you have data showing there's
9 high temperatures at the time or higher
10 temperatures causing these low DOs. I want
11 to see if the data supports the judgments.

12 MS. WILLIAMS: So you're asking if
13 there's contemporaneous data for temperature
14 and DO at the low DO times that can be
15 compared to each other?

16 MS. FRANZETTI: Right.

17 MR. SULSKI: I haven't personally
18 looked at that same time comparison. I
19 believe that the data exists. And I believe
20 that the contractor got some of that data,
21 too, because we were supplied with a lot of
22 continuous monitoring data by MWRD that
23 includes temperature and DO.

24 MS. FRANZETTI: Okay. You think it

1 exists but you don't know whether it shows
2 that correlation?

3 MR. SULSKI: Well, I know that the
4 data exists and I would have to go back to
5 prove that relationship, yes.

6 MS. FRANZETTI: Okay. Fair enough.

7 MR. SULSKI: I would like to add
8 something to that.

9 MS. FRANZETTI: Okay.

10 MR. SULSKI: And that is my
11 observations on when fish kills and fish
12 stresses because we're talking about
13 blockages that include thermal and DO
14 situations. There's a third example that
15 occurs. And this is when we get fish kills
16 in stress situations in the south branch and
17 in the upper Sanitary Ship Canal, it's a
18 typical situation where you have the hot
19 season, late July/August, the temperatures
20 are elevated, especially in that reach of the
21 river, you have a storm event that results
22 in -- are you listening?

23 MS. FRANZETTI: I'm listening. I'm
24 trying to find the south branch on the map.

1 MR. SULSKI: Please do.

2 MS. FRANZETTI: Okay. I'm sorry,
3 Mr. Sulski, just so we can understand where
4 you're talking about, when you refer to the
5 south branch could you take one of the maps?
6 Some people are saying are you talking about
7 Bubbly Creek.

8 MR. SULSKI: Yes. If you'll hone in
9 on your Fisk and Crawford power plants,
10 that's the area I'm talking about.

11 MS. FRANZETTI: In between those two?

12 MR. SULSKI: Up stream, downstream,
13 around those areas.

14 MS. FRANZETTI: Okay.

15 HEARING OFFICER TIPSORD: And for the
16 record, those are marked in red on all three
17 exhibits, 27, 28 and 29. The Fisk and
18 Crawford plants. I'm sorry, just on Exhibits
19 26 and 27. Sorry. It's all running
20 together.

21 MS. FRANZETTI: And Mr. Sulski, again,
22 before you go further, when is or was the
23 fish kill that you're talking about that's in
24 this area?

1 MR. SULSKI: I've worked for the
2 Agency for 25 years, I can give you fish
3 kills and fish stress times that were
4 reported and that we went out and
5 investigated. So they've occurred on and off
6 for the last 25 years that I have been with
7 the Agency.

8 MS. FRANZETTI: In this area?

9 MR. SULSKI: In that area, yes.

10 MS. FRANZETTI: Okay.

11 MR. SULSKI: Fish stress situations
12 where the fish are at the surface sucking
13 water, that the carp are up at the surface
14 sucking air I mean, so that's a stress
15 situation.

16 Typically what occurs in this
17 system is in July and August when the
18 temperatures are as high as they get in that
19 reach, we have these significant storm
20 events, the sewers overflow, organic matter
21 gets put into the system, the DO drops to
22 zero or somewhere around there and the
23 temperature drops. So what happens is the
24 fish get triple whammied.

1 First of all, they're under a
2 stress situation because of high temperature,
3 then you drop the temperature by more than
4 four or five degrees, that's a reverse
5 thermal stress situation, then you hit them
6 with all this sewage and you drop the oxygen
7 down to zero and they croak. They don't
8 outright croak, they're sucking air at the
9 surface or they're just floating back down
10 the system.

11 So this is a third situation as an
12 example of what occurs in this zone. And
13 this is why I bring in both temperature and
14 oxygen as leading stressors in that
15 situation. And if that occurs every year,
16 it's a triple whammy stressor.

17 MS. FRANZETTI: Is there data on these
18 fish kill situations you're talking about?

19 MR. SULSKI: There are investigations
20 and reports, yes.

21 MS. FRANZETTI: Okay. Are any of
22 these in the last ten years?

23 MR. SULSKI: I believe there are some
24 in the last ten years, yes.

1 MS. FRANZETTI: Okay. We're not
2 aware.

3 MR. SULSKI: I have a good file on
4 that.

5 MS. FRANZETTI: Okay.

6 MR. SULSKI: That won't account for
7 situations where fish aren't dead in huge
8 numbers where it gets reported to us. We
9 respond to reports. We don't run out there
10 when that situation occurs. The data will
11 be -- it will underestimate the situation.
12 But we'll provide you with that.

13 MS. FRANZETTI: Okay. Moving on to
14 question six, describe the expected
15 improvements to any, quote, limitations
16 caused by temperature that will occur in the
17 Upper Dresden Island Pool based on requiring
18 effluent cooling.

19 MR. SULSKI: Well, if we remove what
20 we consider to be a thermal -- if what one
21 would consider to be a thermal barrier, there
22 would be more freedom for aquatic life to
23 move about the pool and get into and out of
24 some of these zones of reasonable habitat

1 that we've identified.

2 MS. FRANZETTI: Okay. More freedom of
3 movement for the aquatic life. Any other
4 expected improvements from requiring effluent
5 cooling for Upper Dresden Island Pool?

6 MR. SULSKI: Well, I would expect that
7 if we remove stressors, temperature being
8 one, that are subsequent assessments, that
9 being IBI, et cetera, would be more
10 commensurate with the habitat that exists out
11 there as opposed to currently the disparity
12 that exists between what we expect based on
13 habitat to what is actually occurring in
14 terms of aquatic life right now.

15 MS. FRANZETTI: And can you -- I
16 understand you say the IBI is going to
17 improve. Can you give us anything more
18 specific about how the aquatic life will
19 change out there?

20 MR. SULSKI: Well, I've given two
21 examples.

22 MS. FRANZETTI: I'm sorry, is one
23 example more freedom of movement?

24 MR. SULSKI: Freedom of movement to

1 occupy a restricted -- some of these habitat
2 areas that we have?

3 MS. FRANZETTI: What was the second.

4 MR. SULSKI: Improvement in the
5 aquatic life condition as reflected in
6 aquatic life.

7 MS. FRANZETTI: That's the one I'm
8 asking you to -- you know, the mere statement
9 that the IBI is going to improve somewhat
10 doesn't mean anything more than that. What
11 will we see reflected out there in the
12 aquatic life?

13 MR. SMOGOR: If we're improving
14 conditions that we believe are limiting or
15 keeping water from attaining a biological
16 condition that would meet a proposed goal,
17 there are a number of ways waters can improve
18 or the biological community can change to go
19 from a lower biological condition to a higher
20 biological condition.

21 One of the most common is you
22 allow more different types of organisms, you
23 create a better situation for organisms that
24 are precluded or effectively precluded, they

1 occur at such lower numbers or they're barely
2 holding on. If you improve these conditions,
3 these organisms will move in and say, yeah,
4 that's good for me now and you're more likely
5 to encounter them. And so one real common
6 manifestation would be a greater number
7 of species showing up with persistence?

8 MS. FRANZETTI: And that's really what
9 we're getting at here is who do you expect to
10 show up? I mean, it's great to say, well,
11 you know, we think that more species are
12 going to show up if we require all these
13 dischargers to cool their effluent. But who
14 is going to show up? Where is there some
15 certainty to what is this degree of
16 improvement that's going to occur?

17 MR. SMOGOR: They're showing up. And
18 there's also if they're barely holding on or
19 barely subsisting, then species that are
20 barely subsisting will probably benefit as
21 well. And given that they're already there,
22 they'll show up probably in greater numbers.
23 And you're achieving the balance then.
24 Balance isn't just based on who is there and

1 who isn't there. Balance is based on the
2 relative numbers of what is occurring there
3 as well.

4 So, for example, maybe -- and I
5 don't know all the details of what species
6 are living there in exactly what numbers
7 right now. But one thing that wouldn't be
8 surprising would be for some of the
9 organisms, some of the say fish that live
10 downstream, assuming that they're not being
11 blocked by some negative conditions below
12 I-55, would be more inclined to and be better
13 able to be supported above I-55 if these
14 changes occur.

15 MS. FRANZETTI: Because above I-55 has
16 got better habitat than below I-55?

17 MR. SMOGOR: No, not necessarily
18 better. But we expect that because we
19 believe temperature and things associated
20 with temperature are limiting the biological
21 potential, again, we've set the biological
22 potential based on what we believe the
23 habitat can support above I-55. Upper
24 Dresden Island Pool is what I'm referring to.

1 So it wouldn't be surprising to
2 find species that can occur down stream and
3 aren't really found at all or aren't really
4 found at high numbers in Upper Dresden Island
5 Pool, that if you address what you believe is
6 limiting there, you will find more of them
7 occurring up in that area after that is
8 addressed.

9 MS. FRANZETTI: And you would agree
10 with me, though, that if you are wrong about
11 what is limiting them, we won't see these
12 probable or likely improvements by requiring
13 effluent cooling, correct?

14 MR. SMOGOR: Yes. If we're wrong --
15 I'd also like to add that when we're setting
16 standards about what a water should be to
17 allow a particular situation, meeting just
18 one of those standards doesn't guarantee that
19 you're going to get the ultimate goal that
20 you're shooting for.

21 These are requirements kind of one
22 at a time requirements that in total must
23 exist in order to allow attainment of the
24 potential.

1 MS. FRANZETTI: I thought we've just
2 spent a fair amount of time today with the
3 Agency saying that in Upper Dresden Pool it's
4 temperature.

5 MR. SMOGOR: It's primarily
6 temperature. And you're right, if we're
7 wrong about what the primary one is, then I
8 agree with the way you stated it.

9 But I don't want to say
10 temperature has been identified as the sole,
11 only limitation. I can't say that based on
12 the information.

13 MR. SULSKI: We also discussed the
14 interaction between temperature and oxygen.

15 MS. FRANZETTI: I understand.

16 MR. SULSKI: So if you reduced the
17 temperature, it's possible DO will raise as
18 well just by reducing temperature.

19 MS. FRANZETTI: I understand. I
20 understand. That's possible, other things
21 are likely, but we don't really know.

22 MR. SULSKI: The other thing I wanted
23 to point out was that, you know, we have the
24 Upper Dresden Island Pool, we also have a

1 Dresden Island Pool, we have downstream of
2 I-55 which goes all the way to the Dresden
3 Lock and Dam, correct?

4 MS. FRANZETTI: Correct.

5 MR. SULSKI: We also have the very
6 large Kankakee River coming into that system.

7 MS. FRANZETTI: Right. And below I-55
8 we've got cooler waters, don't we?

9 MR. SULSKI: I guess my point is that
10 there's a pool of species diversity out there
11 that could contribute to a re-population of
12 this area with an aquatic life that is
13 commensurate with what we expect should occur
14 here.

15 MS. FRANZETTI: I understand. But I
16 think it's important as well to acknowledge
17 that below I-55 is general use thermal
18 standards, right, that's what's applicable
19 there?

20 MR. SULSKI: Yes.

21 MS. FRANZETTI: Today?

22 MR. SULSKI: Yes.

23 MS. FRANZETTI: And has been for
24 years, correct?

1 MR. SULSKI: Yes.

2 MS. FRANZETTI: And those are cooler
3 temperatures, correct?

4 MR. SULSKI: Yes.

5 MS. FRANZETTI: So what are all the
6 species that exist below I-55 bridge that
7 don't exist in what here we're calling Upper
8 Dresden Island Pool above I-55?

9 Have we done that comparison to
10 see what are all the additional species that
11 are there in the cooler general use waters
12 but are not up in the Upper Dresden Island
13 Pool waters that I guess are among those you
14 may feel are likely to come upstream?

15 MR. SMOGOR: We haven't examined
16 specifics. And when I say coming from
17 downstream, I'm not only limiting that to the
18 Des Plaines River below I-55 as the only
19 source of coming from downstream.

20 So there is the possibility for
21 fish to move from the Kankakee River system
22 all the way up because there's a connectivity
23 with the Kankakee River system, as well.

24 MS. FRANZETTI: Mr. Smogor, what I'm

1 trying to I guess underscore is that if
2 temperature were such a major constraint,
3 then wouldn't I be seeing a distinct
4 difference below I-55 bridge versus above
5 I-55 bridge because, if anything, isn't there
6 in that area immediately downstream of I-55
7 bridge somewhat better habitat than exists in
8 Upper Dresden Island Pool?

9 MR. SMOGOR: I don't know. I don't
10 know how much better it is below I-55.

11 MS. FRANZETTI: Would you agree it's
12 no worse?

13 MR. SMOGOR: Yeah. I know that the
14 UAA, the Attachment A makes some of those
15 comparisons. I don't know offhand, so if we
16 wanted to check that, we can check some of
17 the information. Although, that is only
18 based on a limited set of habitat
19 information.

20 MS. FRANZETTI: I've been asked just
21 as a quick follow-up when Mr. Sulski referred
22 to after a CSO event cooling the waters by
23 four to five degrees, were you talking in
24 terms of Celsius or Fahrenheit?

1 MR. SULSKI: Either one. There's even
2 more substantial drops from that. So if
3 we're not at the Fahrenheit scale, let's
4 bounce it to centigrade.

5 MS. FRANZETTI: So it's four to five
6 centigrade?

7 MR. SULSKI: Yeah. I mean, there are
8 significant drops in this temperature that
9 result in thermal stress.

10 MR. ETTINGER: Can I just ask one
11 question as a follow-up. Have you ever
12 looked at the temperatures that exist below
13 the I-55 bridge and compared them with the
14 aversion temperatures that Chris Yoder
15 presented in his report?

16 MR. TWAIT: No, I don't believe we
17 have.

18 MR. ETTINGER: Thank you.

19 HEARING OFFICER TIPSORD: For
20 clarification, Chris Yoder's report?

21 MR. TWAIT: Exhibit 15?

22 HEARING OFFICER TIPSORD: Exhibit 15?

23 MR. ETTINGER: Yes.

24 HEARING OFFICER TIPSORD: Exhibit 15.

1 Thank you.

2 MS. FRANZETTI: Moving on to question
3 seven. At Page 18 of the Sulski pre-filed
4 testimony it is stated that, quote,
5 temperature constraints could be overcome
6 through additional effluent cooling at the
7 five Midwest Generation electrical generating
8 stations, end quote. Explain how much
9 additional cooling is needed. And I don't
10 know that -- I think this last part of the
11 question has probably been answered already
12 by our last dialogue here so can you give us
13 some explanation of what you're referring to
14 as the additional effluent cooling at the
15 five Midwest Generation plants?

16 MR. TWAIT: The amount of cooling
17 would just depend on the amount of cooling
18 that would be required to meet the water
19 quality standards outside of any mixing zone.

20 MS. FRANZETTI: Okay. So that's how
21 that phrase was used was just Midwest Gen is
22 going to have to add enough additional
23 cooling to get down to what the roughly
24 thermal water quality standards are, assuming

1 no mixing zone?

2 MR. TWAIT: I don't know that I would
3 say assuming no mixing zone.

4 MS. FRANZETTI: I was just trying to
5 keep it simple, but that's fine, I understand
6 a mixing zone may apply. But that's
7 basically what your -- your statement there,
8 you didn't have in mind specific technology,
9 a specific delta drop in the current effluent
10 discharge temperatures, you were just
11 referring to the fact that you got to add
12 enough to come into compliance with the
13 proposed thermal water quality standards?

14 MR. TWAIT: I believe that's all the
15 cooling that would be necessary.

16 HEARING OFFICER TIPSORD: Mr. Harley,
17 you have a question?

18 MR. HARLEY: Before we leave the topic
19 of temperature block and the way it can
20 affect water quality, one of the questions I
21 wanted to ask you is based on your response
22 that this would be most prominent in periods
23 of time of time July, August. Is there also
24 a temperature block phenomena that might

1 exist during colder weather periods? I'm
2 reflecting on Chris Yoder's testimony that
3 there could be thermal shock to fish that are
4 preferentially attracted to warmer waters
5 near thermal discharge points and that if
6 that thermal discharge is then stopped, the
7 fish can actually suffer as a result of that
8 dramatic change in temperature. Does the
9 concept of temperature block apply during
10 winter periods, as well?

11 MR. DIMOND: Object on the basis of
12 foundation. There's no showing that this
13 witness has done any study or has any factual
14 basis to testify about a temperature block or
15 that he has any factual basis to offer an
16 opinion about whether or not there's a
17 temperature block, whatever that means,
18 during a cold weather period.

19 We've got a real pattern
20 developing here where any time the Agency
21 doesn't want to offer an opinion, they say we
22 haven't collected the data, we can't answer.
23 Any time they want to offer an opinion, even
24 though they don't have data, they offer it up

1 and that's a real problem with the record.

2 MS. WILLIAMS: I don't think that's a
3 fair characterization. I think we're trying
4 to answer everyone's questions as best we
5 can.

6 HEARING OFFICER TIPSORD: Mr. Harley,
7 would you like to rephrase because we have
8 been talking about blockages?

9 MS. WILLIAMS: Is this question
10 primarily about the concept of thermal -- can
11 we take the term block out of it?

12 HEARING OFFICER TIPSORD: You know
13 what, let's do it this way, and the Board is
14 well aware that this is merely the opinion of
15 the witness, could you answer Mr. Harley's
16 question?

17 MR. SULSKI: Could you repeat the
18 question, please?

19 MR. HARLEY: Could you repeat that
20 question?

21 (Whereupon, the requested
22 portion of the record
23 was read accordingly.)

24 MR. SULSKI: The short answer is I

1 don't know whether that phenomena occurs
2 here. I don't have any observations of it.

3 MR. HARLEY: Thank you.

4 MS. FRANZETTI: One might think that
5 this is not a good breaking point, but I
6 think it might be in the sense that my next
7 question, question eight, is based on the
8 existence of certain impairments, non- to
9 partial attainment of the uses. And what I
10 would like to do before getting to that
11 question is have the Agency for all of us
12 take us through just a bit of the portion of
13 the filing last week where it -- this was in
14 response to a request from the first hearing
15 where they have information now on I believe
16 the specific assessment information for the
17 streams in question here as well as what are
18 the impairments that have been noted.

19 Am I right, the Agency witnesses,
20 that this portion of your filing last week,
21 Appendix B1, specific assessment information
22 for streams 2006, was intended to respond to
23 that request for information about most
24 recently identified impairments?

1 HEARING OFFICER TIPSORD: The title
2 page on that is Information on Impaired
3 Segments of the Lower Des Plaines River and
4 the CAWS.

5 MS. FRANZETTI: Yes. That would be
6 helpful if I would have said that. Thank
7 you.

8 HEARING OFFICER TIPSORD: You know
9 what, for ease if we're going to be asking
10 some questions about this and talking about
11 this, why don't we go ahead and mark this as
12 Exhibit 34 as well.

13 MS. FRANZETTI: Right.

14 HEARING OFFICER TIPSORD: It's
15 Information on Impaired Segments of Lower
16 Des Plaines River and CAWS and there are
17 several pages attached. We'll mark that as
18 Exhibit 34.

19 (Document marked as
20 Exhibit No. 34 for
21 identification,
22 03/11/08.)

23 MS. FRANZETTI: And I am not implying
24 that we have to go through every line of this

1 chart because obviously the chart includes
2 waters that have nothing to do with this
3 waterway, doesn't it, in part?

4 MR. ESSIG: Yes.

5 MS. FRANZETTI: Because of just how
6 they're listed in your report, but I think
7 because of that, that's what I'm getting at.
8 If we could go through and identify for
9 people what names on the chart are associated
10 with water segments that are part of this UAA
11 rulemaking, that's what I would ask the
12 Agency to do.

13 MR. ESSIG: The list is in
14 alphabetical order, so I will go through the
15 names of the reaches that we're talking
16 about.

17 MS. FRANZETTI: Exactly. And then if
18 you could just be prepared to take an example
19 line across the chart to explain what the
20 codes mean, how does someone understand what
21 the findings are with respect to any
22 impairments or causes of impairments for a
23 particular waterway so we just all understand
24 how to use the information on those charts.

1 MR. ESSIG: Okay.

2 MS. FRANZETTI: Thanks.

3 HEARING OFFICER TIPSORD: Are you
4 going to need a few minutes to do that?

5 MR. ESSIG: This could take a while,
6 yes.

7 HEARING OFFICER TIPSORD: But I
8 mean --

9 MS. WILLIAMS: No. He's ready.

10 HEARING OFFICER TIPSORD: Okay. Well,
11 what I'm thinking is if we break now and try
12 to go to the cafeteria or any other
13 restaurants around, it might be insane. So
14 why don't we go ahead and do that and we'll
15 get through that with Mr. Essig and then take
16 a break about 12:15, 12:30 and get out that
17 flow.

18 MR. ESSIG: First, let me just explain
19 the --

20 HEARING OFFICER TIPSORD: Mr. Essig,
21 remember you need to keep your voice up.

22 MR. ESSIG: If you turn to the second
23 page, it's labeled Appendix B1, that will
24 give you the different, if you will, codes,

1 the different types of things that are
2 included in this tabulation.

3 MS. FRANZETTI: And Mr. Essig, can I
4 just help you along? In the upper left under
5 use ID, that tells you what is the use
6 classification for the given waterway?

7 MR. ESSIG: That's correct.

8 MS. FRANZETTI: And if you go over to
9 the right of that, the support code, can you
10 just explain what support codes mean?

11 MR. ESSIG: The support codes
12 basically mean -- F means that it's fully
13 meeting the designated use; N is not
14 supporting the designated use; I means
15 insufficient information; and X indicates
16 that it was not assessed.

17 MS. FRANZETTI: And then could you
18 briefly explain what the CAWS IDs are that
19 are listed in the remaining two boxes below
20 that on this Page 1, Appendix B1.

21 MR. ESSIG: The individual CAWS IDs
22 indicate either a chemical or physical types
23 of causes that can contribute to the degree
24 of nonsupport. They are based on, in many

1 cases, chemical parameters that do have water
2 quality standards either for general use or
3 for indigenous aquatic life.

4 It also includes other parameters
5 that do not have standards that we feel may
6 contribute to cause of nonsupport. As an
7 example, phosphorous -- I'll leave it at that
8 for the time being rather than get bogged
9 down on this.

10 If you want to go to the next
11 page, on the next page it has source ID and
12 these are codes that are used to identify
13 possible sources of these causes of
14 impairment.

15 And then when you get into the
16 actual table itself, you'll notice that on
17 the left-hand side of the table it's got the
18 name of the water body, the ten digit HUC
19 code, hydrologic unit code, H-U-C code, the
20 IEPA basin is just a code for the -- you have
21 a statewide map in this report that has the
22 entire state and it has the watersheds
23 delineated and those numbers refer to those
24 watersheds, the assessment unit ID is the

1 actual ID of that stream segment that was
2 assessed and the size in miles indicates the
3 size of that segment. The category I believe
4 is the 303D list category.

5 MR. ETTINGER: Is this from the 303D
6 list?

7 MR. ESSIG: This is from the 2006
8 integrated report in the appendix. This is
9 the actual assessments of all the water
10 bodies. The 303 list itself is actually in
11 another table within that report.

12 MR. ETTINGER: But this is part of the
13 integrated 305B, 303D report?

14 MR. ESSIG: Yes, it is. And then the
15 next column is the designated uses with the
16 attainments, so you have the codes attached
17 to that. And as I said before, an N in front
18 of the code means that it's not supporting, F
19 means it is supporting the use and X means
20 that it was not assessed.

21 So if we go down on Page 14 that
22 we're on, there's the Calumet River that is
23 indicated on here and the assessment ID is
24 ILHAA-01 and it indicates for that water body

1 that that is a general use waterway and it
2 was indicated as being nonsupport for aquatic
3 life. The code 583 indicates fish
4 consumption use. The N in front of that
5 means nonsupport to fish consumption.

6 Then 585 is the primary contact
7 use. That's also indicated as not supporting
8 its use.

9 Then the code for 586, secondary
10 contact, that was not assessed.

11 And the final code, 590, is
12 esthetic quality and that was not assessed.

13 And then if you go to the next
14 column, the causes of the nonsupport are
15 listed. So then you'd have to go to cause ID
16 table. So 375 cause is silver; 441 is pH;
17 462, phosphorous; 348 is PCBs; and 400 is
18 fecal coliform.

19 What this doesn't point out
20 necessarily is, you know, which causes are
21 contributing to which use impairment. But
22 the 400 fecal coliform obviously is for
23 primary contact. The other causes listed
24 would be for the aquatic life. The listing

1 of PCBs would be listed for fish consumption.
2 And then the following columns are the
3 potential sources and you have to go to the
4 source table for that.

5 MS. FRANZETTI: And those are sources
6 of the causes?

7 MR. ESSIG: Yes. We think these
8 sources might be contributing these causes to
9 the waterway.

10 MS. FRANZETTI: Right.

11 MR. ESSIG: There isn't a definitive
12 analysis of that. Twenty-three is combined
13 sewer overflows; 62 is industrial point
14 source discharge; 177 is urban runoff storm
15 sewers; and 140 is source unknown.

16 And, again, within this table, the
17 sources that are causes are not linked.

18 MS. FRANZETTI: Can you -- and I'm
19 open to suggestions if there's an easier way,
20 but would it take much time for you to go
21 through these pages and note for us which are
22 the names that are within the CAWS and the
23 Lower Des Plaines UAA areas?

24 MR. ESSIG: Yes, I can do that. You

1 want to go page by page?

2 MS. FRANZETTI: I think that's maybe
3 the only way that we can delineate which
4 portions of this are relevant to this
5 proceeding.

6 MR. ESSIG: Okay. On Page 14 we have
7 the Calumet River. Do you want me to give
8 you the assessment unit ID?

9 MS. FRANZETTI: No. I think we can
10 all just mark it if you give us the name.

11 MR. ESSIG: Okay. The Calumet Sag
12 Channel.

13 MS. FRANZETTI: Both entries, there's
14 two?

15 MR. ESSIG: Right. Then we'd have to
16 go to the next page, it would be Page 17,
17 Chicago Sanitary and Ship Canal, there are
18 three entries there for that. Then below
19 that is the Chicago River.

20 And then we have to go to the next
21 page. We get to the Des Plaines River, but
22 I'm going to have to tell you which segment
23 IDs are for that reach.

24 MS. FRANZETTI: Okay.

1 MR. ESSIG: The listing for the
2 Des Plaines River on Page 23 are all general
3 use waters, they're not within the study
4 area. Page 24, segment -- this is still on
5 the Des Plaines River, assessment unit ID
6 ILG-23, that is within the Brandon Pool. And
7 ILG-12 is within the Upper Dresden Island
8 Pool. The remaining Des Plaines River sites
9 on that page were all general use.

10 MS. FRANZETTI: Okay.

11 MR. ESSIG: And not within the UAA
12 area.

13 MR. DIMOND: Could I ask a question
14 about that? Mr. Essig, when you say that the
15 ILG-12 is within the Upper Dresden Island
16 Pool, is that because the assessment is a
17 specific point or is it intended to cover the
18 entire reach?

19 MR. ESSIG: There are stations within
20 those reaches. The station itself might be a
21 specific point, but the assessment is
22 considered to take into account that whole
23 assessment unit.

24 MR. DIMOND: And where is ILG-12

1 within the Upper Dresden Island Pool?

2 MR. ESSIG: That is -- I believe that
3 one is basically just downstream of the
4 tailwater area. But other stations may have
5 been used within that segment for the
6 assessment.

7 But there's -- let me try to
8 explain it. In many cases the assessment
9 unit ID is based on an existing station code.
10 So there is an actual station code called
11 G-12. In this case, that segment unit was
12 named after that station, but we have other
13 stations within that segment with a different
14 station code.

15 MR. DIMOND: So the assessment that's
16 reflected in here, even though it's labeled
17 as ILG-12, may incorporate data from other
18 stations within the Upper Dresden Island
19 Pool?

20 MR. ESSIG: Right. Then I think we're
21 on to Page 36, Grand Calumet River. That
22 would be it for that page. Page 51, Little
23 Calumet River North, there's two entries for
24 that. There are two entries here for the

1 Little Calumet River South, but they are not
2 within the CAWS.

3 And then we go on to the next
4 page, Page 64, North Branch Chicago River,
5 the first entry is part of CAWS, assessment
6 unit ID ILHCC-02.

7 Then you skip one and you go to
8 the next, North Branch Chicago River, which
9 will be ILHCC-08.

10 Go on to the next page, 65, North
11 Shore Channel. Page 77, South Branch Chicago
12 River. And then the last page, south fork of
13 the South Branch Chicago River. And I
14 believe that should be all of them.

15 MS. FRANZETTI: Thank you, Mr. Essig.
16 That's very helpful.

17 MR. ESSIG: I might want to add one
18 thing. I just noticed something here and I'm
19 not too sure why this is the case. On Page
20 65, the North Shore Channel is on there, but
21 it's only giving one segment, ILHCCA-04, and
22 then there is another segment, ILHCCA-02, and
23 I'm not too sure why that's not showing up on
24 this table. I'll have to check on that.

1 MS. FRANZETTI: The record can always
2 be supplemented if there needs to be an
3 additional page to cover that.

4 DR. GIRARD: Can I ask a question?
5 Mr. Essig, I have a quick question. Is this
6 database from the IEPA's website?

7 MR. ESSIG: It's from the report that
8 is available on the website. Unfortunately,
9 the website does not contain the appendix
10 which is what this is.

11 DR. GIRARD: Basically my question is
12 can you give us the address to be able to
13 look at it?

14 MR. SMOGOR: The website at one point
15 has carried those appendices as part of the
16 report. They were there. It came to my
17 attention maybe about a couple weeks ago that
18 the appendices -- I think they're redoing
19 website stuff is about the best I can put it
20 and I think somehow the appendices were lost.

21 Typically, they're there and they
22 should be there so we're going to have to --
23 we're looking into getting those appendices
24 posted back to that website where they should

1 be.

2 DR. GIRARD: Thank you. Let us know
3 when do you and how we can find it.

4 MR. SMOGOR: Okay.

5 MS. FRANZETTI: Okay. I'm going to
6 modify question eight in the hope of
7 eliminating what may be factual disagreement
8 between us and just ask the question. Does
9 the Agency have a watershed management plan
10 in place for the -- let's take it first for
11 the Lower Des Plaines River to address any of
12 the non- or partial impairments?

13 MR. ESSIG: I'm not aware of specific
14 watershed plans for these waters at this
15 time.

16 MS. FRANZETTI: So the answer would be
17 the same if I enlarge the question to include
18 any of these UAA waters?

19 MR. ESSIG: Yes.

20 MS. FRANZETTI: Okay. Moving on to
21 Roman eight, Aquatic --

22 HEARING OFFICER TIPSORD: If you're
23 done with question eight let's go ahead
24 and -- it's about 20 after, that should give

1 us enough time. Let's try and get back by
2 about 20 after 1:00.

3 (Whereupon, after a short
4 break was had, the
5 following proceedings
6 were held accordingly.)

7 HEARING OFFICER TIPSORD: Thank you
8 all for your promptness and your return. I
9 appreciate it. I realize that although we
10 need no introduction for most of the panel,
11 I'm sure, I forgot to introduce who is up
12 here today from the Board.

13 So before we start, to my
14 immediate right is Dr. Tanner Girard, the
15 presiding Board member. To my immediate left
16 is Andrea Moore, one of our Board members and
17 to her left is Thomas Johnson, also a Board
18 member. To Dr. Girard's immediate right is
19 Anand Rao from our technical unit and to his
20 immediate right is usually Alisa Liu.

21 MR. RAO: She stepped out.

22 HEARING OFFICER TIPSORD: She stepped
23 out. And at the end of the table today I
24 told you yesterday that our extern, Walter

1 Tirsch, would be joining us and this is
2 Walter. And I think Christine is going to
3 try and come back this afternoon, too, so
4 you'll see her again this afternoon. And
5 with that, Ms. Franzetti, I think we're back
6 with you.

7 MS. FRANZETTI: Okay. And just so the
8 next questioner after me knows where I'm
9 stopping because I do think at least one
10 other questioner has more, quote, unquote,
11 general questions is what we're calling them,
12 which I think at this point is anything other
13 that getting into the proposed standards
14 themselves, I will stop after my section on
15 contaminated sediments, Roman nine, and allow
16 whoever is left that has general questions to
17 ask them, if that's consistent with your
18 understanding.

19 HEARING OFFICER TIPSORD: That's fine.

20 MS. FRANZETTI: Okay. I think we
21 stopped with Roman eight, Aquatic Invasive
22 Species Barrier. In the Statement of Reasons
23 at Page 50, the Illinois EPA describes the,
24 quote, aquatic invasive species dispersal

1 barrier, end quote, installed in the CSSC at
2 Romeoville as follows: Quote, the barrier
3 involves applying an electrical charge
4 directly to the water at a rate intended to
5 prevent any fish from passing alive, end
6 quote. While the statement notes the intent
7 to prevent fishing from pass alive, does the
8 Illinois EPA know from those responsible for
9 the installation and operation of the barrier
10 whether the barrier does effectively prevent
11 all fish from passing alive?

12 MR. SULSKI: I don't know whether it
13 prevents all fish from passing alive.

14 MS. FRANZETTI: Okay. Question two is
15 already asked. Moving on to Question 1 and I
16 will note the pre-filed question cites the
17 chromium, but that should be cadmium so I'll
18 read it in that corrected way.

19 On Page 67 of the Statement of
20 Reasons the Illinois EPA notes that it
21 appears barge traffic which suspends the
22 sediments in the waterways contributes to
23 causing exceedances of the cadmium chronic
24 water quality standard. Did the Agency

1 review the effect of sediment resuspension on
2 aquatic life in the waterway?

3 MR. SULSKI: Just in a cursory
4 discussion amongst the stakeholders, that's
5 it.

6 MS. FRANZETTI: And that would
7 probably then be reflected in the minutes
8 that have been presented already in the
9 record?

10 MR. SULSKI: It may be, yes.

11 MS. FRANZETTI: Okay. Moving on to
12 question two. With respect to the proposed
13 maintenance of the Section 302.403 narrative
14 standard for unnatural sludges, even though
15 the existing conditions in the waterway
16 violate the standard due to the presence of
17 contaminated sediments, on Page 55 of the
18 Statement of Reasons the Agency states it
19 intends to apply the standard to, quote,
20 prevent additional accumulations of sediment.
21 Would you please first define unnatural
22 sludge or bottom deposits and clarify the
23 sources of such materials?

24 MR. SULSKI: Part of it is defined in

1 the 302.403 right after unnatural sludge or
2 bottom deposits, and that would be floating
3 debris, visible oil; that encompasses that.

4 In addition, solids associated
5 with discharges from municipal wastewater
6 treatment plants, combined sewer overflows,
7 floatable materials that are associated
8 mainly with those sources, sanitary debris.

9 MS. FRANZETTI: Can you explain in
10 greater detail how this application -- and by
11 that I'm referring to that quoted language to
12 prevent additional accumulations of sediment
13 will be applied?

14 MR. SULSKI: Well, from a field
15 investigatory compliance framework, if a
16 source was found to be discharging floatables
17 and settleables and it resulted in the
18 accumulation of same within the waterway,
19 that would be what's called a violation of
20 this rule.

21 MS. FRANZETTI: So would that make CSO
22 discharges a violation of that rule?

23 MR. SULSKI: It would.

24 MR. TWAIT: It would -- we would apply

1 it the same as we do general use where if we
2 see a problem that can be remedied or if we
3 see a problem, we will investigate further
4 and use that for a violation notice.

5 MS. FRANZETTI: So would an entity
6 like the city of Chicago, if it continues to
7 have CSO discharges which may have floatables
8 and other type materials in them as you've
9 described, fall within the meaning of
10 unnatural sludge or bottom deposits? Would
11 they risk violating this standard if its
12 applied to the UAA waters?

13 MR. TWAIT: I think they would,
14 especially if they were not doing the nine
15 minimum controls to keep that at a minimum.

16 MS. FRANZETTI: Would compliance with
17 the nine minimum controls be a defense then
18 to an alleged violation of this section?

19 MR. TAIT: I'm not in the compliance
20 section so I'm not qualified to say.

21 MR. SULSKI: It could be. It's a
22 fairly complicated and time-extended
23 situation in the Chicago metropolitan area
24 due to TARP and time it's going to take to

1 complete TARP, which is the long term control
2 plan for the whole Chicago metropolitan area.

3 MS. FRANZETTI: Let me pick up the
4 second part of 2B there. Do you think the
5 language of 302.403 clearly expresses your
6 stated limitation to the scope of its
7 applicability, namely only to prevent
8 additional accumulations of sediment?

9 MS. WILLIAMS: No.

10 MS. FRANZETTI: Is the Agency going to
11 consider proposing a revision to that section
12 to --

13 MS. WILLIAMS: We would consider
14 proposals that are thrown out by others, but
15 we couldn't come up with one that we felt was
16 consistent with federal law.

17 MS. FRANZETTI: Moving on to question
18 3. On Page 55 of the Statement of Reasons
19 the Illinois EPA states the, quote, historic
20 sediment pollution presents an attainability
21 concern for some types of aquatic life in
22 these waters. First, what's meant by the
23 term attainability concern?

24 MS. WILLIAMS: I think we may have

1 tried to talk about this yesterday, but I
2 think that is misleading the way it's written
3 there that this was focused purely on
4 pointing out that we recognized there's
5 historic sediment pollution there and that
6 there's a compliance concern with the
7 standard as it's written.

8 I don't think attainability
9 concern for aquatic life is a -- I think it's
10 a poor choice of words because that's not
11 really what we were looking at.

12 MS. FRANZETTI: Okay. So the Agency
13 does not believe that historic sediment
14 pollution presents any problem for certain
15 types of aquatic life in these waters?

16 MS. WILLIAMS: That was not what was
17 meant by this statement. I guess they can
18 answer the technical piece of that question.

19 MR. SULSKI: Back to some of the early
20 testimony that we don't have enough
21 information to make a judgment from a
22 toxicity standpoint, however, we did indicate
23 that from a habitat structural standpoint
24 that we recognize it results in a poorer

1 quality habitat.

2 MS. FRANZETTI: So to the extent -- if
3 I understand correctly then, so to the extent
4 that poorer habitat is considered as part of
5 the attainability analysis, it is relevant to
6 that review?

7 MR. SULSKI: It's relevant to
8 evaluating habitat.

9 MS. FRANZETTI: I'm going to skip over
10 four. I think just based on your prior
11 testimony I don't need to ask that question.
12 I'm done.

13 HEARING OFFICER TIPSORD: Okay. Then
14 that takes us -- we're stopping short of
15 actually discussing the standards in this
16 area of questions. Ms. Franzetti, you're
17 stopping --

18 MS. FRANZETTI: I'm stopping with my
19 questions that now get into the specific
20 chemicals, including temperature in that
21 category for purposes of that shorthand
22 reference, my questions on the specific
23 standards proposed for these uses.

24 HEARING OFFICER TIPSORD: With that in

1 mind, does Flint Hills have any additional
2 questions short of that mark?

3 MR. SAFLEY: Well, I don't know. I
4 apologize, I didn't know that we were
5 stopping short of that mark, so apparently I
6 missed that.

7 HEARING OFFICER TIPSORD: You know
8 what, I think Citgo does, which would be
9 next, if you don't mind, and then we can come
10 back.

11 MR. SAFLEY: Of course. That's fine.

12 HEARING OFFICER TIPSORD: I believe
13 that's who's next on the list. Let me double
14 check.

15 (Brief pause.)

16 HEARING OFFICER TIPSORD: Yes.

17 Mr. Fort, will you please tell us where
18 you're starting with pre-filed questions?

19 MR. FORT: Thank you. Jeffrey Fort on
20 behalf of Citgo. I have a few questions that
21 were left out of my Roman two of the
22 pre-filed questions. Many of those -- some
23 of those I was able to ask back in Chicago.
24 Some I think have been answered by others.

1 And if you think that they have been asked
2 and answered, I know you will say so.

3 I also have a couple follow-up
4 questions to some of the documents that the
5 Agency filed last week at least as they apply
6 to Citgo. And, again, because Citgo is a
7 discharger to the Chicago Sanitary and Ship
8 Canal, I'm really focusing my questions only
9 on those so-called Use B waters today.

10 Most of my questions start off
11 with the premise stated on the bottom of Page
12 3 of the prepared pre-filed questions about a
13 summary of the Agency findings and the
14 proposal to the Board.

15 Madam Hearing Officer, from an
16 interest of the record, would you like me to
17 read that or should I just go ahead?

18 HEARING OFFICER TIPSORD: Why don't
19 you read it for the record?

20 MR. FORT: Thank you. In our review
21 of the Agency filings, the Agency appears to
22 find and recommend to the Board that the
23 Chicago Sanitary and Ship Canal from its
24 confluence of the Cal Sag Channel to its

1 confluence of the Des Plaines River and the
2 Lower Des Plaines River from its confluence
3 with the Chicago Sanitary and Ship Canal to
4 the Brandon Road Lock and Damn should be
5 categorized, quote, non-recreational use,
6 end quote, water, which precludes primary
7 contact, incidental contact and non-contact
8 recreation due to physical or low-flow
9 conditions or other restrictions, Statement
10 of Reasons Page 42.

11 The Agency also recommends
12 grouping the ship canal and the Lower Des
13 Plaines River from its confluence with the
14 canal to the Brandon Road Lock and Damn as
15 being part of the category called Chicago
16 Area Waterway System and Brandon Pool Aquatic
17 Life Use B Waters on Pages 46 to 47.

18 With those findings and
19 recommendations, what is the justification
20 for the following -- in light of the
21 following questions.

22 First, the basis for taking
23 directly from the parallel provisions in
24 Section 302.208 which deals with general use

1 waters, requirements to adopt acute
2 standards, chronic standards and human health
3 standards and including them in a new
4 302.407?

5 MS. WILLIAMS: I have that as asked
6 and answered in Chicago, but we can do it
7 again if you want.

8 MR. FORT: If you want to do it.

9 MS. WILLIAMS: I think it's very
10 short.

11 MR. TWAIT: If your question is asking
12 why we didn't reference 302.208, standards in
13 our proposal, it was based on a management
14 decision to have stand-alone regulations.

15 MR. FORT: My question is a little bit
16 different. My question is why are you now
17 including those three criteria as part of the
18 Aquatic Life Use B Water Quality
19 Requirements?

20 MR. TWAIT: It's all based on
21 protecting aquatic life.

22 MR. FORT: Notwithstanding the
23 findings that you made here about the limited
24 habitat and the life with respect to this

1 part of the Chicago Sanitary and Ship Canal?

2 MR. TWAIT: Yes.

3 MR. FORT: Maybe then I should ask
4 questions on the document that you submitted.
5 And Madam Hearing Officer, I certainly didn't
6 bring enough copies for everybody in the
7 room.

8 HEARING OFFICER TIPSORD: If it's from
9 the March 4th filing, if you could show me
10 which one it is, we have some of those with
11 us.

12 MR. FORT: It is one of the first
13 ones.

14 HEARING OFFICER TIPSORD: These have
15 already been put in as an exhibit. Hang on,
16 let me tell you which exhibit. I think
17 Exhibit 29, yes, the UAA Factor Application
18 to CAWS and Lower Des Plaines River is
19 Exhibit 29.

20 MR. FORT: Do you have a copy there
21 handy?

22 MR. SMOGOR: Yes.

23 MR. FORT: And this is a two-page
24 document -- or a one-page front and back and

1 then a second page.

2 HEARING OFFICER TIPSORD: Yeah.

3 MR. FORT: I'm not sure when the
4 Agency is answering this, but as I read
5 through the first page here there are nine
6 segments, one of which is called the Lower
7 CSSC or the Lower Chicago Sanitary and Ship
8 Canal; is that correct?

9 MR. SULSKI: Correct.

10 MR. FORT: Okay. And it is the only
11 category on this first page that is
12 non-recreational?

13 MR. SULSKI: Correct. Yes.

14 MR. FORT: And these are generally
15 segments that are upgradient of the Chicago
16 Sanitary and Ship Canal, mostly in the
17 Chicago River?

18 MR. SULSKI: The ones above that?

19 MR. FORT: On this first page, yes.

20 MR. SULSKI: Yes.

21 MR. FORT: And on the next page this
22 is more water body segments that are --
23 including the Sanitary Ship Canal that are
24 also upgradient of the Chicago Sanitary and

1 Ship Canal down to the Brandon Lock and Damn
2 except that these are on the Calumet system,
3 correct?

4 MR. SULSKI: Correct.

5 MR. FORT: Okay. And, again, the
6 Chicago Sanitary and Ship Canal segment here
7 is the only one that is non-recreational?

8 MR. SULSKI: It's not a -- On Page 2,
9 on the second page?

10 MR. FORT: Yes.

11 MR. SULSKI: I don't see a Chicago
12 Sanitary and Ship Canal.

13 MR. FORT: Looking at the bottom set
14 of brackets.

15 MR. SULSKI: Yes. I'm sorry, I
16 apologize.

17 MR. FORT: Did I correctly say that
18 this is the -- on the second page, that these
19 are all Calumet River system segments going
20 to its confluence of the ship canal?

21 MR. SULSKI: I need to clarify. This
22 is where you point out CSSC on the bottom
23 row?

24 MR. FORT: Yes.

1 MR. SULSKI: That just designates
2 where this LDPR, Lower Des Plaines-Brandon
3 starts and then Brandon Lock and Damn is
4 where it ends. So it's not a Sanitary Ship
5 Canal reach, this is the Lower Des Plaines
6 River-Brandon Pool.

7 MR. FORT: Thank you for clarifying
8 that. So going back to the first sheet of
9 the page, the Lower Chicago Sanitary and Ship
10 Canal goes down to the Lower Des Plaines Lock
11 and Damn and then on the next page it
12 continues on down to the Brandon Lock and
13 Damn or are these overlapping or is this just
14 a nomenclature difference between the two
15 bottom segments on the chart?

16 MR. SULSKI: Let's go to the first
17 page, the lower CSSC begins -- if you look at
18 the column heading, it begins at the Cal Sag
19 Channel, CSC, and it ends at the lower
20 Des Plaines River-Brandon.

21 And then if we go down to the
22 Lower Des Plaines River-Brandon, that reach
23 begins at the Chicago Sanitary and Ship Canal
24 and ends at the Brandon Lock and Damn.

1 MR. FORT: Okay. But you've put other
2 stream segments in the Aquatic Use B
3 category, not just these two segments of the
4 ship canal and the Lower Des Plaines,
5 correct?

6 MR. SULSKI: That's correct.

7 MR. FORT: And why do you put those
8 two segments, which have non-recreational
9 attainable use categories in with all the
10 other Use B categories?

11 MR. TWAIT: They are separate. We
12 have two use -- well, we have more than two
13 uses, we have six uses for the
14 non-recreational. That is a recreation use.
15 And Aquatic Life Use B is an aquatic life
16 designated use.

17 MR. FORT: Are there any differences,
18 though, in the water quality standards that
19 you're proposing even though you have
20 different uses?

21 MR. TWAIT: Yes. For the recreation,
22 those -- we're not proposing any water
23 quality standards at this time, however, in
24 the future we will be proposing bacteria

1 standards and for the Aquatic Life Use
2 Standards A, B and the Lower Des Plaines will
3 have the chemical water quality standards.

4 MR. FORT: But those chemical water
5 quality standards are identical regardless of
6 what the aquatic use is, correct?

7 MR. TWAIT: No.

8 MR. FORT: No?

9 MR. TWAIT: No.

10 MR. FORT: How are they different?

11 MR. TWAIT: Aquatic Life Use A -- the
12 Aquatic Life Use B Waters and Brandon Pool do
13 not support early life stages, so dissolved
14 oxygen is different, ammonia is different and
15 temperature is different.

16 MR. FORT: Okay. So for those three
17 chemicals -- or those three parameters, those
18 three parameters are different, but for
19 everything else all the chemical parameters
20 are identical?

21 MR. TWAIT: I believe that would be
22 accurate.

23 MR. FORT: Going back to the pre-filed
24 question number three on Page 4, dealing with

1 the uses you say that the language for acute
2 standards, chronic standards and human health
3 standards is not intended to be a change from
4 how they're applied for general use waters.
5 So on Page 63 of the Statement of Reasons.
6 My question is assuming that I've reasonably
7 characterized what you said in the Statement
8 of Reasons, why is that so, what's the basis?

9 MS. WILLIAMS: So you're asking
10 specifically about the section in the
11 proposal 302.407 A, B, C and D?

12 MR. FORT: Well, I'm probably asking
13 more for the background as opposed to the
14 words, but it relates to that, yes.

15 MS. WILLIAMS: The background?

16 MR. FORT: The basis.

17 MS. WILLIAMS: Right. In that
18 section, that's the language we're talking
19 about, correct?

20 MR. FORT: Yes.

21 MR. TWAIT: The Agency made some
22 changes in 302.208D1. We took that language
23 from general use, but we made some changes to
24 the language to make it clearer and more

1 accurate.

2 The new language is in 302.07D1.
3 The Agency made the statement the Agency
4 believes this revised language is clearer and
5 more accurate than the existing language, but
6 the proposed language is not intended to make
7 a substantive change in the way the
8 regulatory language is interpreted and
9 applied.

10 MR. FORT: So you were simply trying
11 to take what was already in the regs for
12 general use waters, clean it up or clarify
13 and apply that to Use B waters among other
14 waters here, correct?

15 MR. TWAIT: Yes.

16 MR. FORT: And why were you doing
17 that?

18 MS. WILLIAMS: Why were they cleaning
19 it up or why were we putting it in?

20 MR. FORT: Whichever one he wants to
21 answer. But I think it's more the second.

22 MR. TWAIT: The reason we put it in is
23 because for secondary contact standards, most
24 of those were one number standards and they

1 are applied differently than the --
2 differently than what the Agency applies
3 acute and chronic standards for and also
4 different than what we have human health
5 standards for.

6 MR. FORT: So there was intended to be
7 a substantive change in the secondary contact
8 water quality standards?

9 MR. TWAIT: Yes. But there was not --
10 we've changed the language a little bit from
11 what general use says and we don't want
12 people to -- we want to make it clear that
13 we're not planning to change how we apply
14 acute chronic and human health standards.

15 MR. FORT: But those would be new
16 requirements for secondary contact
17 dischargers?

18 MR. TWAIT: Yes.

19 MR. FORT: And that would be
20 implemented in the permitting process?

21 MR. TAIT: Yes.

22 MR. FORT: And do you have any sense
23 of how much that kind of an activity might
24 cost?

1 MS. WILLIAMS: Can you specify a
2 parameter, like there's no -- this language
3 doesn't address any particular chemicals so I
4 would think your question would have to
5 address a particular chemical in order to be
6 able to be answered.

7 MR. FORT: Well, that's probably a
8 good follow-up question when we get to
9 individual parameters, but right now I'm
10 asking if the Agency has any idea what the
11 cost involved both in terms of Agency time
12 and in terms of discharger time and other
13 folks, what the cost is of going through that
14 kind of an exercise in a permit.

15 MR. TWAIT: The permit engineer has to
16 go through and analyze whether or not to put
17 a standard in based on the current secondary
18 contact standard. I don't know that it would
19 take much more effort for them to look at
20 these new standards. So in respect to Agency
21 time, I don't think it's all that more
22 costly.

23 MR. FORT: What about the discharger?

24 MR. TWAIT: I don't know that they

1 spend a lot of time trying to figure out what
2 their permit limits are other than
3 spending -- well --

4 MR. FORT: What's the basis for that?

5 MR. TWAIT: Most dischargers. I don't
6 know how much extra it would cost a
7 discharger, no.

8 MR. FORT: So that's your answer, you
9 don't know how much time it would take?

10 MR. TWAIT: Yes.

11 MR. FORT: And you really are going to
12 withdraw that prior offhand comment?

13 MR. TWAIT: Yes, I will withdraw that.

14 MR. FORT: Thank you. I'm not sure
15 I'm supposed to be rehabilitating you, but I
16 think I understood.

17 MS. WILLIAMS: I'm trying to help
18 clarify your question, so it's okay. It's
19 only fair.

20 MR. FORT: You're welcome.

21 Well, continuing on these
22 questions on the uses and the grouping of
23 uses, I was confused as to why the Agency
24 chose to group all these different

1 categories. I think you've shown them on the
2 Exhibit 29, but in the definition it's
3 303.235, why the Agency considered all of
4 these different reaches of the Chicago
5 Waterway System to be grouped as Use B
6 because looking at Exhibit 29 I can't figure
7 out why some went into use -- based upon the
8 UAA factors and the recreational category,
9 why some were in Use A and some were in
10 Use B.

11 MS. WILLIAMS: I think we've talked
12 about this quite a bit, but if you want to
13 give Mr. Fort some leeway to go into that
14 again, I'm fine with that.

15 MR. ETTINGER: I believe we've
16 testified a lot about the structural factors
17 on the habitat. Is that what he's asking
18 about?

19 MR. FORT: No. This is more into the
20 regulatory definition which is something I
21 could not get into in Chicago the first time
22 through.

23 HEARING OFFICER TIPSORD: The
24 definition at 302 --

1 MR. FORT: 235. Look at Exhibit 29.

2 MR. SULSKI: Well, I don't know if
3 looking at this sheet is going to answer your
4 question. I'll give you a short answer and
5 if you need more elaboration, let me know.

6 We made a cut between Use A and B
7 waters based on expected aquatic life
8 potential with respect to habitat and then
9 expected recreational use with what
10 recreation -- based on what recreational use
11 exists now and in the foreseeable future.
12 That's the simple answer.

13 MR. FORT: Okay. Well, then I'll just
14 ask the question again. Why did the lower
15 ship canal, you know, the segment that's the
16 last item on the first page and the ship
17 canal down to Brandon Lock and Dam, last
18 column on the second page, get put in Use B
19 along with the other things that are in
20 Use B?

21 MS. WILLIAMS: Do you want to put them
22 in Use A, is that what your question is?

23 MR. FORT: Well, actually, I suggested
24 Use C or maybe call it secondary contact, but

1 I was just asking for why they all went in
2 Use B.

3 MR. TWAIT: Use B was basically for
4 those places that have limited habitat.
5 Use A have more habitat than the Use B.

6 MR. FORT: And so it didn't matter
7 what the recreational category was then?

8 MR. TWAIT: No, it did not matter at
9 all.

10 MR. FORT: For purposes of defining
11 uses?

12 MR. TWAIT: Correct.

13 MS. WILLIAMS: For aquatic life uses.

14 MR. SMOGOR: Another way to put it is
15 Aquatic Life Use Designations were made
16 largely independently of the -- proposed
17 Aquatic Life Use Designations were made
18 largely independently of the proposed
19 recreational use designations. Does that
20 help?

21 MR. FORT: Well, at least I understand
22 that statement. I may not agree with it, but
23 I understand it. Thank you. Okay.

24 Well, then while we're on the

1 subject of the definitions here, I could not
2 understand the meaning in 303.204, which has
3 a general statement about the Chicago Area
4 Waterway System and Lower Des Plaines River
5 of what those are. Non-specific water use
6 designations is part of Subpart B, do you
7 have that?

8 MS. WILLIAMS: Madam Hearing Officer,
9 at this time I would ask that we shouldn't
10 have to re-answer questions that were already
11 asked and answered by Ms. Franzetti or one of
12 the other parties.

13 HEARING OFFICER TIPSORD: He hasn't
14 yet asked the question, but I would agree
15 with you. Ms. Franzetti discussed this
16 section at length, so let's hear what the
17 question is and then --

18 MS. WILLIAMS: Sorry.

19 MR. FORT: So you have it?

20 MS. WILLIAMS: Oh, yes.

21 MR. FORT: My question is what is the
22 meaning of the final -- or not the final
23 phrase, by it's the phrase "limited only by
24 the physical condition of these waters and

1 hydrologic modifications to these waters,"
2 what does that phrase means?

3 HEARING OFFICER TIPSORD: We didn't
4 discuss that phrase specifically.

5 MR. SULSKI: Yes, we did. We didn't
6 did you say?

7 HEARING OFFICER TIPSORD: I don't
8 think we did.

9 MR. SMOGOR: That's intended to mean
10 pretty much that's the irreversible
11 conditions. We recognize that there's a
12 certain amount of human impact going on in
13 these waters. We recognize that some part of
14 that human impact can be considered
15 reversible conditions, some part of that
16 human impact can be considered irreversible
17 conditions and we're setting the goal by
18 recognizing that level or that amount or that
19 proportion of the human impact that
20 represents irreversible conditions.

21 MR. FORT: Well, my question is you
22 have been spending a lot of time obviously
23 with the uses and what the actual habitat is
24 and all those factors, spent a lot of time on

1 that, but how is somebody who hasn't been
2 steeped in these hearing proceedings going to
3 know what that phrase means?

4 MS. WILLIAMS: They're going to read
5 the Board opinion when the rule is done.

6 MR. SMOGOR: I don't know how someone
7 else is going to understand that or not.

8 MR. FORT: So if I understand, the
9 Agency's view is that the Board is going to
10 explain what that means?

11 MS. WILLIAMS: I'm sorry. I shouldn't
12 have said that. Go ahead if you can explain
13 any better.

14 MR. SMOGOR: Well, I don't know how
15 someone else is -- whether someone is going
16 to understand it or not understand it. The
17 intent in the context -- and we created these
18 uses in the context of each other in terms of
19 the aquatic life use and I believe also in
20 terms of the recreational uses, so there is a
21 greater context outside of the 303.204.

22 If that context is not understood
23 or not addressed then, yes, this loses some
24 of its meaning because we did address these

1 things relative to other uses. But given the
2 context of all the standards and the context
3 of these proceedings as a whole, we believe
4 that in a limited situation you're
5 constrained to some narrative language to try
6 to best define the use, so we believe that
7 that captures that intent.

8 MR. FORT: Well, I guess maybe I'm in
9 no different position than you are. I'm not
10 sure what it means when you say the highest
11 quality aquatic life and wildlife is
12 attainable limited only by the condition.
13 I'm not sure what that means. That could
14 apply to any body of water, I think.

15 MR. SMOGOR: It's intended to mean in
16 the greater context that we're -- it's
17 representing a situation where we're setting
18 an aquatic life goal that is less than the
19 Clean Water Act goal because we're
20 recognizing that there's a certain amount of
21 irreversible human impact and that was its
22 intent as far as I can tell.

23 MR. FORT: I guess I'm not correlating
24 with -- the words just don't seem to measure

1 up to what you've put forward here in terms
2 of the rulemaking. I guess I'll just leave
3 that as a comment then and we've got other
4 hearings to deal with, so thank you.

5 MS. WILLIAMS: And just to clarify, I
6 think we tried to say when other drafting
7 type issues like that have come up. We're
8 not (inaudible) to any specific phrasing
9 here. If people would like to propose
10 suggestions that they think are clearer, that
11 would be fine.

12 MR. FORT: Thank you.

13 HEARING OFFICER TIPSORD: And I just
14 would like to interject that if the Agency
15 along the way comes up with some better
16 suggestions, too, we would appreciate those.
17 Thank you.

18 MR. FORT: Well, I guess then here's
19 the other piece of this when you keep on
20 going when you get to the discussion we just
21 had about the acute standards and the human
22 health standards and those things that
23 Mr. Twait was talking about and now the
24 Agency is proposing to use general use

1 standards, how do you know what those
2 physical conditions really mean?

3 MR. TWAIT: Well, the Agency isn't
4 proposing to use general use standards
5 per se. There's a management decision to use
6 the most current standard available. And in
7 some instances, that was US EPA's national
8 criteria and in other places the Agency's
9 general use standard was the most current.

10 MR. FORT: And in some cases the
11 US EPA current criteria is even more
12 stringent than the general use standard,
13 correct?

14 MR. TWAIT: Yes.

15 MR. FORT: And that is part of this --
16 I forget what the parameter, but that is in
17 here?

18 MR. TWAIT: Yes.

19 MR. FORT: Thank you.

20 MR. TWAIT: It can go the other way,
21 also.

22 MR. ETTINGER: Which one are you
23 using, a US EPA criteria that's more
24 stringent than your current general use

1 standard?

2 MR. TWAIT: Just a second. Copper
3 would be one, temperature, and I guess that
4 would -- I think that's the only one.

5 MR. ETTINGER: I just thought it would
6 be helpful to put that in. Do you talk about
7 the chloride standards?

8 MR. TWAIT: Dissolved oxygen would
9 be --

10 MS. WILLIAMS: Can we repeat the
11 question?

12 MR. ETTINGER: Mr. Fort asked about
13 the circumstances in which US EPA criteria
14 were used instead of the existing Board
15 general use criteria. Now it's not always
16 clear as to, for example, temperature and DO
17 exactly what the US EPA criteria means in
18 this circumstance. But I gather for copper a
19 different number is being proposed than is
20 the current general use standard for copper,
21 but that is in line with the US EPA criteria.
22 I just thought in terms of getting all the
23 information on the table that Mr. Fort is
24 alluding to, that we find out if there was

1 anything -- I'm hearing copper.

2 MR. TWAIT: I think there's some
3 others. Let me make a comparison. Arsenic
4 is more stringent. Chromium trivalent is
5 based on the national criteria. Mercury is
6 based on the national criteria, that's
7 mercury for aquatic life protection. Silver,
8 we used the national criteria. And I think
9 that's it.

10 MR. FORT: Do you have any more,
11 Mr. Ettinger?

12 MR. ETTINGER: I think that's the
13 pattern we're following here. You haven't
14 been here, but we're trying to follow a
15 complete record and fill in questions.

16 MR. FORT: That's fine.

17 HEARING OFFICER TIPSORD: Go ahead.

18 MR. FORT: One other question to the
19 Agency, probably to the panel but maybe one
20 of you wants to take it. How does the
21 existing water quality standards that are on
22 the books now, how are they not protective of
23 the existing uses of the Chicago Sanitary and
24 Ship Canal?

1 MS. WILLIAMS: Is this a follow-up or
2 are we in the pre-filed somewhere?

3 MR. FORT: This is a follow-up.

4 MR. TAIT: Are you asking how the
5 existing secondary contact standards are not
6 protective of aquatic life?

7 MR. FORT: You can answer that
8 question, too. That would be good. Yes.

9 MR. TWAIT: The secondary contact
10 water quality standards were not based on
11 protection of aquatic life, they were based
12 on effluent standards. So back in 1972 they
13 were not trying to protect aquatic life
14 beyond having effluent standards.

15 MR. FORT: Well, I understand there's
16 been quite a discussion that I missed on
17 thermal, so except for thermal is there any
18 evidence that the Agency has that the
19 existing secondary contact water quality
20 standards are not protective of aquatic life,
21 the aquatic life that is available for the
22 stream segment being the Chicago Sanitary and
23 Ship Canal.

24 MR. TWAIT: Yes.

1 MR. FORT: And what is that?

2 MR. TWAIT: Arsenic had a
3 concentration at one milligram per liter,
4 which is a secondary contact water quality
5 standard. It's not protective of aquatic
6 life.

7 MR. FORT: And what's the basis for
8 that conclusion?

9 MR. TWAIT: The amount of research
10 data, the national criteria document and our
11 general use water quality standard.

12 MR. FORT: So you're comparing it to
13 the national criteria document or other
14 general use standards, is that what I heard?

15 MR. TWAIT: Yes. Arsenic for an acute
16 standard that we've proposed would be
17 0.34 milligrams per liter for an acute
18 standard and for a chronic standard it would
19 be 0.15.

20 MR. FORT: That's part of the
21 proposal, correct?

22 MR. TWAIT: Yes. And that is based on
23 the national criteria. And basically it's --
24 I just chose basically the first constituent

1 in the list. I could go down the list and
2 point out others.

3 MR. FORT: But those are based upon
4 national criteria for all water bodies,
5 they're not based upon the exact habitat, for
6 example, that you have in the ship canal,
7 correct.

8 MR. TWAIT: The national criteria are
9 based upon lab results showing toxicity to
10 whatever they're doing in the lab. The
11 habitat in the lab doesn't matter.

12 MR. FORT: So based upon the lab
13 studies, not based upon the actual
14 conditions, and I'm really just focusing upon
15 the Sanitary and Ship Canal, correct?

16 MR. TWAIT: Yes. If it kills it --
17 the only studies that they do or the primary
18 studies that they do are toxicity, what kills
19 the organism in the lab. And other than
20 whether the organism is there or not, habitat
21 doesn't matter.

22 MR. ETTINGER: As to some of the US
23 EPA criteria in the past, it makes a
24 difference as to whether you're dealing with

1 a salmonid or non-salmonid species and
2 sometimes in the case of DO and ammonia and
3 perhaps some other chemicals the criteria are
4 tighter when we're trying to protect some
5 species.

6 As to copper and these others that
7 we're talking about, was there a difference
8 in the criteria in the US EPA criteria
9 documents as to those sorts of species
10 differences?

11 MR. TWAIT: Yes. In some of the
12 national criteria documents they had
13 salmonids and other organisms that are not
14 found in Illinois and we removed them in the
15 database prior to our calculations of water
16 quality standards.

17 MR. ETTINGER: So the water quality
18 standards that you're proposing for the B
19 Waters have been adjusted to make sure that
20 you're applying the federal criteria as it
21 applies to those waters?

22 MR. TWAIT: We have made that attempt,
23 yes.

24 MR. ETTINGER: Thank you.

1 MR. FORT: You've made that attempt,
2 but you're not testifying that the actual
3 species that may exist in places like the
4 Chicago Sanitary and Ship Canal have been
5 reflected in all the parameters that you've
6 proposed, correct?

7 MR. TWAIT: That would be correct.
8 There was a management decision that where
9 the water quality standard could be met, we
10 were going to propose either the national
11 criteria or the general use standard.

12 There are some instances where you
13 might be able to remove some more species
14 from the national criteria document to more
15 accommodate fewer species in the waterway and
16 this was attempted on at least one parameter.
17 But when you get to a point where you're
18 removing too many species because of the
19 variability and the safety factor built in,
20 your criteria becomes more stringent.

21 MR. FORT: What parameters was that
22 that you attempted it on?

23 MR. TWAIT: That was for cadmium. And
24 the Agency took out the cold water species

1 and the species not native to Illinois and
2 the criteria became much more stringent just
3 because there were so few species involved in
4 the first place.

5 MR. FORT: And because you had fewer
6 species, your standard deviation got bigger
7 and therefore your safety factor got bigger
8 which sort of overwhelmed everything else,
9 correct?

10 MR. TWAIT: Yes.

11 MR. FORT: So it's statistics that
12 caused the problem, not the sampling results
13 that caused the problem?

14 MR. TWAIT: There was -- I don't know
15 what sampling results you're talking about,
16 but, yeah, the statistics were a problem.

17 MR. FORT: Let me just play it back.
18 If I understand what you were saying here, if
19 you had ten species that you had data on,
20 let's just assume for sake of argument all of
21 them were five parts per million was the key
22 number, but you conclude that -- and so
23 therefore you have a real high confidence
24 level or relatively high, it would be better

1 if it were 100 or 30 at least, but that you
2 have a pretty good set that's around five
3 parts per million as a standard.

4 But if you reduce it down from ten
5 to five and now the variability goes from
6 three parts per million to seven parts per
7 million, your statistics are going to make
8 you now go to ten parts per million or some
9 much higher number such as that, correct?

10 MR. TWAIT: Yes.

11 MR. FORT: I thought that's what you
12 were saying, but I wanted to see if I
13 understood. Thank you.

14 Madam Hearing Officer, I've got
15 some more questions in this set, but I think
16 they all get very specific to individual
17 standards, so if the rule is we're going to
18 go with the safe questions for individual
19 parameters, I'm done.

20 HEARING OFFICER TIPSORD: Well, I
21 believe that's what Ms. Franzetti ended with
22 so thank you very much, Mr. Fort.

23 MR. FORT: I guess I should say I'm
24 done for now.

1 HEARING OFFICER TIPSORD: Mr. Safley,
2 did you have anything at this point?

3 MR. SAFLEY: Not on behalf on Flint
4 Hills or Corn Products.

5 HEARING OFFICER TIPSORD: Okay. Let
6 me see if I can find my list. I forget who
7 is after Corn Products.

8 MR. FORT: I found a document that I
9 had forgot that I had in here. I have one
10 question.

11 HEARING OFFICER TIPSORD: And we're
12 going to hold you to that, no follow-ups,
13 just one.

14 MR. FORT: That's very fair. This is
15 a question on the document that was filed and
16 I think this was something that Mr. Yoder
17 mentioned. I had asked him a question was
18 there any other sampling on species in the
19 Chicago Sanitary and Ship Canal and I believe
20 he said that there was. And I believe the
21 document called Evaluation and Development of
22 Large River Biological Assessment Methods and
23 Standardized Protocols for Region Five is
24 that document. Is that an exhibit?

1 MS. DIERS: We haven't made it an
2 exhibit yet.

3 MR. FORT: I don't think it needs to
4 be, but I was just trying to clarify the
5 record. So I guess I'm on two questions
6 then.

7 HEARING OFFICER TIPSORD: Which one is
8 it?

9 MR. FORT: Evaluation. My question
10 goes to was any of this data collected on the
11 Chicago Sanitary and Ship Canal, because when
12 I go to the listing of the Chicago Area Water
13 System, Page 75, I don't see any site that's
14 being sampled here that's something I can
15 identify as being on the Sanitary Ship Canal.
16 Now, he may have misheard and thought I was
17 talking about the Chicago Area Waterway
18 System, but as to the ship canal was the
19 question.

20 MS. WILLIAMS: I would say at this
21 point if they know the answer, I'm not going
22 to object to them answering. But when this
23 document came up in Mr. Yoder's testimony, he
24 had said, well, I'm sure the Agency had a

1 copy of this, but all the witnesses had not
2 seen it. So I'm not sure that -- I'm not
3 sure if we'll be able to answer it.

4 HEARING OFFICER TIPSORD: How about
5 instead of objecting, you caveat any answer
6 from the Agency with that?

7 MS. WILLIAMS: That's exactly right.
8 Can anyone answer?

9 (Brief pause.)

10 MR. SULSKI: While we're looking and
11 trying to see, it doesn't look like any of
12 these are on the Chicago Sanitary and Ship
13 Canal.

14 MR. FORT: Okay.

15 HEARING OFFICER TIPSORD: And for the
16 record we are going to enter that as
17 Exhibit 35 if there's no objection. It's the
18 Evaluation and Development of Large River
19 Biological Assessment, is that the one we're
20 talking about?

21 MR. SMOGOR: Yes.

22 MR. FORT: Mr. Sulski, I came to the
23 same conclusion that it wasn't part of the
24 ship canal, but...

1 HEARING OFFICER TIPSORD: With that,
2 we move on to Chemical Industry Council.

3 MS. FREDE: We have no questions at
4 this time.

5 HEARING OFFICER TIPSORD: And that
6 goes to Mr. Andes with the Metropolitan Water
7 Reclamation District. Did you have anything
8 additional without getting into specific
9 criteria?

10 MR. ANDES: No.

11 HEARING OFFICER TIPSORD: Stepan?

12 MR. DIMOND: I didn't even understand
13 the distinction between the (inaudible) and
14 specifics, so the answer is no.

15 HEARING OFFICER TIPSORD:
16 Environmental Law Policy Center?

17 MR. ETTINGER: We have a question
18 which arguably fits, but we would rather keep
19 all of our things together.

20 HEARING OFFICER TIPSORD: And that
21 leaves us with Exxon Mobile.

22 MR. SAFLEY: I think that we're in the
23 same position.

24 HEARING OFFICER TIPSORD: Then we'll

1 go back to Ms. Franzetti.

2 MS. FRANZETTI: I know you all missed
3 me.

4 (Brief pause.)

5 MS. FRANZETTI: Okay. On my pre-filed
6 questions we are at Roman ten, Proposed
7 Thermal Water Quality Standards. These are
8 some background questions regarding the
9 MBI/CABB 2005 report which is Exhibit 15, I
10 believe, and it was also Attachment GG to the
11 Statement of Reasons.

12 Question number one, in regard to
13 the report by MBI and CABB titled Temperature
14 Criteria Options for the Lower Des Plaines
15 River, October 11th, 2005, which is
16 Exhibit 15, the Illinois EPA states at Page
17 81 of the Statement of Reasons that, quote,
18 US EPA Region 5 and Illinois EPA requested
19 this study to develop technical support and
20 temperature criteria options for the Lower
21 Des Plaines River, end quote. Would you
22 please explain the role of the US EPA Region
23 5 in the request for this study?

24 MR. TWAIT: US EPA Region 5 already

1 had a contract with MBI and they provided the
2 funding for the study.

3 MS. FRANZETTI: And did you seek out
4 assistance to come up with a way in which to
5 derive thermal criteria?

6 MR. TWAIT: I don't know whether we
7 sought assistance from US EPA or if they made
8 the offer. I don't know.

9 MS. FRANZETTI: And so they offered up
10 Mr. Yoder and his approach to deriving
11 thermal water quality criteria and the Agency
12 accepted the offer; would that be accurate?

13 MR. TWAIT: Yes.

14 MS. FRANZETTI: Now if the report was
15 based on the Lower Des Plaines River, how did
16 the Agency use the conclusions and options
17 presented in this report to develop
18 temperature standards for the CAWS as stated
19 at Page 81 in the Statement of Reasons?

20 MR. TWAIT: The Agency believed that
21 the CAWS system was similar to the Brandon
22 Pool, therefore, the Agency used the RAS
23 group, representative aquatic species of
24 eight species throughout the CAWS and then a

1 little bit later we added White Sucker to the
2 A Waters.

3 HEARING OFFICER TIPSORD: Mr. Dimond,
4 do you have a follow-up?

5 MR. DIMOND: I do if Ms. Franzetti is
6 done.

7 MS. FRANZETTI: Sure.

8 MR. DIMOND: Had anyone at the Agency
9 ever seen the methodology used by MBI in this
10 report before?

11 MR. TWAIT: I don't know the timing of
12 it, but I was involved with the ORSANCO group
13 who was working on water quality standards
14 for the Ohio River and they are using the
15 Chris Yoder methodology also.

16 MR. DIMOND: Did the Agency
17 investigate any methodologies other than
18 Mr. Yoder's methodology for coming up with
19 thermal water quality standards?

20 MR. TAIT: The ORSANCO group did
21 ask -- they asked Chris to look into it and
22 Chris found several -- I think two other
23 methodologies that were being used, one was
24 in Colorado if I remember correctly and the

1 other one was either in Wisconsin or
2 Minnesota.

3 HEARING OFFICER TIPSORD: For the
4 record, ORSANCO?

5 MR. TWAIT: O-R-S-A-N-C-O.

6 MR. SMOGOR: Ohio River Valley Water
7 Sanitation Commission. There's a few extra
8 words in there, but they are in there. I had
9 to look that up several times.

10 MR. TWAIT: Thank you.

11 MR. DIMOND: Did the Agency evaluate
12 those other methodologies for coming up with
13 thermal water quality standards?

14 MR. TWAIT: The Agency did not.

15 MR. DIMOND: That's all.

16 HEARING OFFICER TIPSORD:

17 Ms. Franzetti?

18 MS. FRANZETTI: Actually, one more
19 follow-up on that. Do you recall at least
20 generally what the nature was of the Colorado
21 methodology?

22 MR. TWAIT: I do not remember what the
23 nature of it was, but it was for cold water
24 species specifically.

1 MS. FRANZETTI: Similarly, do you
2 recall generally what either the Wisconsin or
3 Minnesota, whichever it was, and I know you
4 can't recollect specifically, but do you
5 recall anything about what that methodology
6 was based on?

7 MR. TWAIT: Yes. The way they wrote
8 their water quality standards was unique. It
9 was based upon the ambient -- they wrote it
10 for a discharger specifically. And the water
11 quality standard is based upon the ambient
12 temperature and the temperature that is being
13 discharged and what they have to meet outside
14 of a mixing zone.

15 MS. FRANZETTI: Mr. Twait, would it be
16 fair to say that the Agency was not opposed
17 to looking at other methodologies, but due to
18 reasons like time and resources, is that why
19 the Agency did not look at methodologies
20 beyond the one that Yoder calls his fish
21 temperature model?

22 MR. TWAIT: I would say that's
23 accurate.

24 MS. FRANZETTI: There was a

1 temperature methodology proposed by Midwest
2 Generation to the Agency. Did the Agency
3 give that any consideration?

4 MR. TWAIT: Would you be specific as
5 to which methodology you're talking about?

6 MS. FRANZETTI: Why don't we just take
7 the last one that we presented to you which
8 was approximately in August of 2007?

9 MR. TWAIT: I read the proposal that
10 was sent in in August, but our rulemaking was
11 basically set in August and our director had
12 signed off on our proposal at that time so
13 the Agency didn't give all that much -- we
14 didn't look into it far enough because we
15 weren't going to change our proposal at that
16 time.

17 MS. FRANZETTI: Okay. Fair enough.
18 What you're saying is from the Agency's
19 perspective, although Midwest Gen might not
20 have realized it, that proposed methodology
21 came to you too late to be given thorough
22 consideration?

23 MR. TWAIT: Yes.

24 MS. FRANZETTI: And I take it since

1 that time, given that you've made your
2 proposal to the Board, it has not been given
3 any further consideration?

4 MR. TWAIT: Not enough that we
5 would -- since we knew we were not going to
6 be changing our proposal, no, we haven't.
7 We've read it, but that would be it.

8 MS. FRANZETTI: Okay. Did you
9 consider any prior submittals by Midwest
10 Generation for deriving thermal criteria?

11 MR. TWAIT: I think the other proposal
12 we didn't view it as a water quality
13 standard. I believe the other proposal just
14 had alternative limits at the I-55 bridge.

15 MS. FRANZETTI: Okay. That's your
16 understanding of what was submitted?

17 MR. TWAIT: Yes.

18 MS. FRANZETTI: Okay. I'll leave it
19 at that time. Moving on to question two, and
20 I asked basically the same question of
21 Mr. Yoder but I didn't ask it of the Agency,
22 so that's why I don't think it's been asked
23 and answered.

24 What steps did the Agency take to

1 ensure that the MBI/CABB 2005 report,
2 Exhibit 15, was consistent with the 1985 US
3 EPA guidance for developing water quality
4 criteria particularly as to the level of
5 protection and priority for field data? And
6 by that we mean that we believe the 1985 EPA
7 guidance document does support giving
8 priority to field data over literature or
9 laboratory data.

10 MR. TWAIT: If your question is -- the
11 Agency relied on the consultant's knowledge
12 to be consistent with US EPA guidance.

13 MS. FRANZETTI: You did not do an
14 independent review to compare what Mr. Yoder
15 came up with in terms of how consistent it
16 was with the US EPA 1985 guidance, correct?

17 MR. TWAIT: Correct. He was the --

18 MS. FRANZETTI: Expert.

19 MR. TWAIT: -- expert.

20 MS. FRANZETTI: I understand. And so
21 you relied on him?

22 MR. TWAIT: Yes.

23 MS. FRANZETTI: I think then we can
24 probably go quickly through these next few

1 questions. Does the Illinois EPA know what
2 portion or percentage of the fish species
3 database on which the MBI/CABB 2005 report,
4 Exhibit 15, recommendations are based consist
5 of unreviewed data?

6 MR. TAIT: The Agency does not know
7 the percentage of the data that is
8 unreviewed.

9 MS. FRANZETTI: Moving on to number
10 four, did either the Illinois EPA or the
11 US EPA Region 5 have Exhibit 15 peer reviewed
12 or take any other steps to address quality
13 assurance issues relating to the report?

14 MR. TWAIT: Not that I'm aware of.

15 MS. FRANZETTI: Number five, is it
16 correct that after Exhibit 15 was completed
17 there was no meeting of the stakeholders
18 group for the Lower Des Plaines held to
19 review and discuss the report?

20 MR. TWAIT: Yes, that is correct.

21 MS. FRANZETTI: Do you know why that
22 was?

23 MR. TWAIT: I don't know.

24 MS. FRANZETTI: Okay. Moving on then

1 to B, Thermal Standards Development. On Page
2 of the Twait pre-filed testimony it is
3 stated that he, quote, interpreted, end
4 quote, the thermal information Chris Yoder
5 provided and translated that information into
6 the proposed thermal water quality standards.

7 Now I recognize I think some of
8 this has been covered, and bear with me, I'll
9 try not to be repetitive. I think A has not
10 been asked and answered. Did this
11 interpretation, quote, translation, end
12 quote, include any changes that were intended
13 to address Yoder's statement on Page 7 of
14 Exhibit 15 that, quote, the model output will
15 propagate a degree of uncertainty which can
16 be considered in the eventual derivation and
17 application of the temperature criteria? In
18 other words, did you make adjustments to
19 account for that degree of uncertainty?

20 MR. TAIT: This statement was not
21 specifically addressed. However, the Agency
22 provided that the daily maximum could be
23 exceeded by two degrees Celsius 2 percent of
24 the time but it was not specifically because

1 of the statement on Page 7 of Exhibit 15.

2 MS. FRANZETTI: Was it in part
3 included in order to address the general
4 principal of some uncertainty perhaps to the
5 thermal numbers? I'm not trying to put words
6 in your mouth, Mr. Twait, I just didn't know
7 if you were saying, well, not specific to
8 this statement, but generally because of
9 concerns regarding uncertainty of the
10 reliability of the numbers.

11 MR. TWAIT: No. I think the Agency
12 put in the two degrees Celsius 2 percent of
13 the time excursions based upon historically
14 putting that in and for compliance reasons.

15 MS. FRANZETTI: Okay. Moving on to B.
16 As noted at Page 3 of Exhibit 15, quote, the
17 steady or regular increases in test
18 temperature inherent to the methodologies
19 used do not reflect environmental reality,
20 end quote.

21 Did the Agency's interpretation of
22 the thermal information provided by Mr. Yoder
23 result in any changes to his recommended
24 thermal criteria in order to, quote, reflect

1 environmental reality, end quote?

2 MR. TWAIT: The Agency did not make
3 any changes as to the result of those
4 concerns.

5 MS. FRANZETTI: Was there any review
6 of Mr. Twait's interpretation and translation
7 of the Yoder fish species data that was
8 performed by a recognized expert in such
9 matters?

10 MR. TWAIT: No. These changes were
11 discussed at meetings within the Agency.

12 MS. FRANZETTI: Give me a moment. I
13 think maybe part of two has been asked and
14 answered. I'm not sure. We talked about
15 White Sucker, but I don't think this question
16 has been answered. Question two, on Page 12
17 of the Twait pre-filed testimony it is stated
18 that the eight species RAS list was expanded
19 by adding the White Sucker to this list.
20 Please provide the Illinois EPA's
21 justification for adding the White Sucker to
22 the RAS list and identify who proposed its
23 addition.

24 MR. TWAIT: Ed Hammer of US EPA

1 proposed the addition of White Sucker to
2 certain CAWS waterways and Stonecat Madtom to
3 the Upper Dresden Island Pool.

4 The Agency personnel agreed with
5 the addition of the White Sucker and that's
6 when we made the CAWS A Waters and we
7 disagreed with the addition of the Stonecat
8 Madtom.

9 MS. FRANZETTI: And because you
10 disagreed, you didn't add it?

11 MR. TWAIT: That is correct.

12 MS. FRANZETTI: Okay. Now, just so I
13 understand, with respect to what Region 5
14 proposed on the White Sucker, was it just
15 proposing its addition for the Use A Waters
16 or was it proposing its addition across the
17 board and you scaled it back to the Use A
18 Waters?

19 MR. TWAIT: At the time of our
20 proposal, and that would have been the March
21 proposal, we only had one segment for the
22 CAWS waters and Brandon Pool and I think Ed
23 suggested that there was some segments in the
24 waterways that had White Sucker and so we

1 went and looked at it and we agreed that
2 White Sucker was there and I believe that's
3 when we split off into A and B Waters for
4 temperature.

5 We had A and B Waters already, but
6 they were not differentiated for temperature.
7 At this point in time is when we separated
8 them for temperature, I believe.

9 MS. FRANZETTI: Okay. So the addition
10 of White Sucker to the Aquatic Life Use A RAS
11 list actually caused a change in what the
12 Agency decided to propose as the thermal
13 standards for the Use A Waters?

14 MR. TWAIT: Yes.

15 MS. FRANZETTI: And that's because
16 it's believed to be the most sensitive
17 species?

18 MR. TWAIT: With the addition of the
19 White Sucker, that is the most sensitive
20 species out of those what would be nine fish
21 species.

22 MS. FRANZETTI: And the White Sucker
23 thermal numbers that we're talking about
24 driving that proposed standard, they come

1 from Mr. Yoder's fish temperature model,
2 correct?

3 MR. TWAIT: Yes.

4 MS. WILLIAMS: I would like to ask an
5 indulgence and it's up to your ruling, but
6 yesterday there was a question I had trouble
7 answering on what changed in the temperature
8 propose that you requested we answer in
9 writing. I think we would be prepared now to
10 put that on the record here unless you still
11 prefer that it be done later in writing.

12 HEARING OFFICER TIPSORD: It was
13 Ms. Franzetti's question?

14 MS. WILLIAMS: No, it was actually
15 from Stepan.

16 HEARING OFFICER TIPSORD: I'm fine
17 with him going ahead and answering it now.
18 That would be fine.

19 MS. WILLIAMS: Well, I know the
20 question on -- it was question four on Page
21 14 that we were asked to respond to in
22 writing which said on what basis did the
23 Agency change the proposed temperature
24 standard between the last proposal to this

1 SAG and what was proposed to the Board?

2 So I would like you to clarify for
3 us the changes that were made from the March
4 2007 outreach meeting document and what is
5 contained in the Agency's proposal in this
6 rulemaking.

7 MR. TWAIT: I believe there were four
8 changes. The first change we corrected an
9 error for the summer temperature for the
10 eight species RAS. This made our proposal a
11 little bit more stringent.

12 I know I said yesterday that
13 everything was less stringent, but I was
14 mistaken. It did make it more stringent.
15 The daily maximum went from 91.9 degrees
16 Fahrenheit to 90.3 degrees Fahrenheit and the
17 monthly average went from 83 -- I'm sorry, it
18 went from 88.3 degrees Fahrenheit to
19 86.7 degrees Fahrenheit.

20 MS. WILLIAMS: And you're referring to
21 the CAWS A Waters?

22 MR. TWAIT: Yes. This would be for --
23 I'm sorry, this would be for CAWS B Waters.

24 MS. WILLIAMS: Okay.

1 MR. TWAIT: The second change was, as
2 we were just discussing, the addition of the
3 White Sucker to the A Waters and that did
4 make it more stringent for the A Waters.

5 The third change was that we
6 included MWRD effluent as part of the
7 background and this made the non-summer
8 months less stringent. And this was done
9 based on the request by MWRD saying that -- I
10 believe they noted that they were the source
11 of the water so they should be, quote, end
12 quote, background.

13 And I believe the fourth and last
14 change was the Agency decided to extend the
15 daily maximum summer temperature throughout
16 the year instead of having monthly daily
17 maximum temperatures based on ambient data.

18 MS. WILLIAMS: And did that last
19 change make it more stringent or less
20 stringent?

21 MR. TWAIT: Less stringent.

22 HEARING OFFICER TIPSORD: Thank you
23 very much for that.

24 MR. TWAIT: Sorry I didn't have it

1 yesterday.

2 MS. FRANZETTI: Moving on to
3 question --

4 MR. DIMOND: I'd like to ask a
5 follow-up on that especially since it was my
6 question being answered.

7 MS. FRANZETTI: Yes.

8 MR. DIMOND: I will have to go back
9 and look at the comparison. So I take it
10 that in the March 2007 proposal there were
11 daily maximum temperatures that changed for
12 different periods during the year and so what
13 you're saying is that you changed it so that
14 it's just one daily maximum, just one number
15 throughout the entire year now?

16 MR. TWAIT: Yes.

17 MR. DIMOND: Okay. And then I
18 didn't -- the first one that you talked
19 about, you said you corrected a temperature
20 in the eight species RAS. That only affects
21 the Aquatic Life Use B Waters then, right?

22 MR. TWAIT: Yes, Aquatic Life Use B
23 Waters and Brandon Pool. And at the time it
24 would have affected the A Waters also, but

1 then we went back and added White Sucker so
2 the White Sucker was driving the proposal.

3 MR. DIMOND: So what was -- I didn't
4 quite understand what the correction was that
5 you made to the eight species RAS list.

6 MR. TWAIT: Sure. Exhibit 15 has an
7 error in it for the secondary contact --
8 well, for the eight species and the Agency
9 corrected that with Attachment HH.

10 MR. DIMOND: Okay. That's it. Thank
11 you.

12 MS. FRANZETTI: Moving on to question
13 three. On Page 12 of the Twait pre-filed
14 testimony it is stated that the Illinois EPA
15 determined that the 27 species RAS list
16 identified by Chris Yoder for his modified
17 use classification was an appropriate basis
18 on which to derive the thermal water quality
19 standards for the Upper Dresden Pool.
20 Doesn't the use of only these 27 species that
21 are based on a modified use classification
22 show that the available habitat in the Upper
23 Dresden Pool for aquatic life is more limited
24 than for a full aquatic life use designation

1 such as general use?

2 MR. TWAIT: Yes. Well, I won't say
3 yes. The Agency used a modified use RAS 1.
4 We could have and we probably should have
5 used the general use RAS 3 and come up with
6 the same criteria.

7 MS. FRANZETTI: The last part of that
8 answer threw me.

9 MR. TWAIT: If we were to be
10 consistent with our proposal throughout just
11 saying that was general use.

12 MS. WILLIAMS: Do you want him to
13 explain why it would be the same criteria?

14 MS. FRANZETTI: I'm not sure if that's
15 what he's saying. Have you already looked at
16 that and determined that using Mr. Yoder's
17 methodology, whether you were to use the
18 general use RAS list you'd wind up with
19 essentially the same thermal values as you
20 did using modified use?

21 MR. TAIT: Yes, for the general use
22 RAS 3 it would have the same criteria for the
23 daily maximum monthly average.

24 MS. FRANZETTI: Doesn't that cause you

1 some basis to doubt the reliability of this
2 Yoder methodology for deriving thermal
3 criteria?

4 MR. TWAIT: Based on his methodology,
5 he had the same RAS -- the same species that
6 was most sensitive for those two categories
7 and that was the White Sucker.

8 MS. FRANZETTI: I understand what
9 causes it to come out the same as between a
10 modified use category that does not attain
11 clean water aquatic life goals and a full use
12 general use classification that does. My
13 question is does that cause you some doubt or
14 discomfort about relying on such a
15 methodology?

16 MR. TWAIT: I think Chris testified
17 when he was here that he did not break these
18 categories to mean anything specific or at
19 least that's how the Agency took it. He just
20 used different options.

21 MS. FRANZETTI: I don't think my
22 question has been answered, but I'll move on.

23 MS. WILLIAMS: I think that you may be
24 right. Can you repeat it?

1 MS. FRANZETTI: I'm just asking
2 whether the fact that a methodology that
3 keeps churning out basically the same
4 numbers, irregardless of the significant
5 difference in the use designation, creates
6 some doubt in your mind as to whether or not
7 this is a good, reliable, you know, whatever
8 words you want to use, acceptable methodology
9 for deriving thermal water quality standards?

10 MR. TWAIT: Since I know how his
11 criteria work and it all depends on
12 projecting the most sensitive species, I
13 would -- I don't know that I can answer that
14 in the affirmative.

15 MS. FRANZETTI: Okay.

16 MR. DIMOND: I have a couple of
17 follow-ups. How many species were in the
18 general use RAS 3 category?

19 MR. TWAIT: There were 49 and then he
20 removed Stonecat Madtom, so I would say 48.

21 MR. DIMOND: Okay. Thank you.

22 MS. FRANZETTI: Moving on then to C,
23 Seasonal Ambient Temperature Data.

24 HEARING OFFICER TIPSORD: Excuse me,

1 Ms. Franzetti, 4 has been asked and answered?

2 MS. FRANZETTI: I'm sorry. I jumped
3 over it.

4 HEARING OFFICER TIPSORD: I only
5 noticed because I think we'll take a break
6 before we move into C.

7 MS. FRANZETTI: I will ask it. Did
8 Region 5 explain why or provide any technical
9 justification for its request that the
10 Stonecat Madtom be added?

11 MR. TWAIT: I cannot recall the phone
12 conversation exactly, but I do believe that
13 they suggested that the Stonecat Madtom --
14 let me make sure I'm talking about the right
15 species. That StoneCat had been found in the
16 Lower Des Plaines River.

17 MS. FRANZETTI: And you disagreed with
18 it based on your data that indicated it
19 really wasn't present?

20 MR. TWAIT: No. I talked to our
21 biologist and the habitat was not conducive
22 to StoneCat and so we made the decision that
23 if Stonecat Madtom was found, that this was
24 not its primary habitat.

1 MS. FRANZETTI: Do you recall what was
2 it about -- and I guess I should stop. We're
3 talking about the Upper Dresden Pool habitat,
4 right?

5 MR. TWAIT: Yes.

6 MS. FRANZETTI: Do you recall what it
7 was about the Upper Dresden Pool habitat that
8 wasn't conducive to the Stonecat Madtom?

9 MR. TWAIT: I think I remember, but
10 Roy would probably --

11 MR. SMOGOR: I talked with Scott about
12 this. He asked me about my opinion of
13 StoneCat in Lower Des Plaines. I primarily
14 based my opinion on the lack of historical
15 records of StoneCat in the main stem of the
16 Lower Des Plaines. Reasons why that never
17 occurred there, I don't really recall
18 discussing much.

19 MR. JOHNSON: I thought that was a
20 rock band.

21 MS. FRANZETTI: I know. I was going
22 to say that.

23 MR. TWAIT: I remember the
24 conversation a little bit. I believe we

1 looked up in one of the fish --

2 MS. FRANZETTI: Books?

3 MR. TWAIT: -- fish books is what
4 we're calling them.

5 MS. FRANZETTI: Works for me.

6 MR. TWAIT: And I believe their
7 habitat was riffle run habitat.

8 MR. SMOGOR: That's correct.

9 Primarily, it is. Primarily, their habitat
10 is riffle run, but I don't want to say that
11 there's no riffle run in Lower Des Plaines
12 because of the upper part of the tailwater I
13 think has some habitat that may be suitable
14 to StoneCat.

15 But I don't think they've
16 historically been known to occur in Lower Des
17 Plaines so that kind of trumps that, at least
18 in my opinion.

19 MS. FRANZETTI: I see. Right. Off
20 the record.

21 (Whereupon, a discussion
22 was had off the record.)

23 HEARING OFFICER TIPSORD: At this
24 point we'll take a break. Let's go

1 ten minutes or so.

2 (Whereupon, after a short
3 break was had, the
4 following proceedings
5 were held accordingly.)

6 HEARING OFFICER TIPSORD:

7 Ms. Franzetti, whenever you're ready.

8 MS. FRANZETTI: We're moving into the
9 Subpart C of my pre-filed questions, Seasonal
10 Ambient Temperature Data. Question one on
11 Page 83 of the Statement of Reasons and Page
12 13 of the Twait pre-filed testimony it is
13 stated that the, quote, criteria for
14 non-summer periods are derived to maintain
15 seasonal norms and cycles of increasing and
16 decreasing temperatures, end quote. Explain
17 what the Agency means by the terms seasonal
18 norms and cycles of increasing and decreasing
19 temperatures.

20 MR. TWAIT: This language was taken
21 from Page 15 of the MBI report, which is
22 Exhibit 15. Basically means that the normal
23 cycle is preserved where it's warmer in the
24 summer and cooler in the winter and a gradual

1 change in the springtime and fall.

2 MS. FRANZETTI: So basically are the
3 two phrases -- are seasonal norms basically
4 the same thing as cycles of increasing and
5 decreasing temperatures or are they two
6 different things?

7 MR. TWAIT: I think the seasonal norms
8 are the winter and the summer and the cycles
9 of increasing and decreasing temperatures are
10 more toward the fall and spring. That's how
11 I interpreted it.

12 MS. FRANZETTI: Question two, explain
13 how the proposed thermal water quality
14 standards maintained seasonal norms and
15 cycles of increasing an decreasing
16 temperatures.

17 MR. TWAIT: The Agency tried to pick a
18 background station. I think we've explained
19 how we picked that background station. And
20 having a period average will force or will
21 have a seasonal component and it will
22 increase in the spring and decrease in the
23 fall.

24 MS. FRANZETTI: Well, I guess I'll use

1 Upper Dresden Island Pool. I'm looking at
2 Section 302.408, which is the proposed
3 temperatures water quality standards. In
4 Subparagraph D, as in dog, are the proposed
5 temperatures for the Upper Dresden Pool. For
6 example, the period average for the month of
7 January is 54.3 degrees Fahrenheit, for
8 February, it drops down a little bit to 53.6
9 and then for March it starts going up to --
10 it goes up to 57.2.

11 So just using those three months
12 for example, is the point that -- is the
13 theory that you maintain these temperatures
14 for the entire month's average in or about
15 these 50-something degrees to maintain that
16 would be the seasonal norm for the winter
17 months?

18 MR. TWAIT: You could look at it that
19 way.

20 MS. FRANZETTI: I'm just trying to
21 interpret what you said, so tell me if you
22 would look at it differently.

23 MR. TWAIT: The seasonal norms I think
24 is going throughout the winter I guess and

1 also throughout the summer, yes.

2 MS. FRANZETTI: And then in the April
3 to -- is the April-May time period what we
4 would define as spring or should I go into
5 the first half of June, include the first
6 half of June in that?

7 MR. TWAIT: With the Chris Yoder
8 methodology, he's considering the summer from
9 June 16th to September 15th.

10 MS. FRANZETTI: And so for the cycles
11 of increasing and decreasing temperatures
12 which apply to the fall and springtime
13 period, what did the Agency do here to
14 implement that theory of needing increasing
15 and decreasing temperatures for the spring?
16 And start first by what are you defining as
17 spring based on how the period average months
18 and dates are included?

19 MR. TWAIT: We didn't do anything
20 specific for springtime. What we did is for
21 the non-summer months we looked at the
22 background temperatures. And once again,
23 that was the ambient station plus MWRD data
24 further effluent and we separated it into the

1 same period averages that Chris had in his
2 report and we took the 75th percentile and
3 made that into the period average.

4 MS. FRANZETTI: Okay. Let me just
5 break that down and make sure we all
6 understand that. When you say you took the
7 same period averages as Mr. Yoder did, you
8 mean if he split the month into two different
9 periods as listed here, for example, for
10 April, April 1st to 15th has a period average
11 of 60.8 degrees Fahrenheit, April 16th to
12 30th has a different period average of 62.1,
13 if he split the month of April, you split the
14 month of April, correct?

15 MR. TWAIT: That is correct.

16 MS. FRANZETTI: Okay. So that is what
17 you meant by following his same period
18 averages?

19 MR. TWAIT: Yes.

20 MS. FRANZETTI: Okay. Now with
21 respect to getting the thermal values for
22 each of those period averages time periods
23 you created, that's where you used the
24 background temperature data which was, as you

1 previously explained, either the 75th
2 percentile thermal temperature level of the
3 district's effluent discharge or if it was --
4 I forget what you said -- more stringent you
5 use the --

6 MR. TWAIT: We use the least stringent
7 number between the district's effluent data
8 and the receiving stream data.

9 MS. FRANZETTI: Okay. What I'm not
10 understanding or grasping is how the use in
11 the fall, winter and spring -- well, let me
12 strike that.

13 Am I understanding correctly that
14 the use of the district's effluent
15 temperature and the stream station, whichever
16 was the least stringent, was that done for
17 fall, winter, spring?

18 MR. TWAIT: No. That was done for
19 each of the periods here. Like January 1st
20 through 31st we looked at the effluent data
21 and we looked at the stream data.

22 For February 1st through 28th we
23 looked at the effluent data and the stream
24 data and so on and so forth.

1 MS. FRANZETTI: So the period average
2 is totally determined by either the
3 district's effluent data or that background
4 stream sampling station throughout the year?

5 MR. TWAIT: For the period average,
6 yes.

7 MR. ETTINGER: Were you going to ask
8 about the 75th percentile?

9 MS. FRANZETTI: I'm going to get
10 there. I'm just first trying to make sure I
11 understand what the period is based on.

12 MR. TWAIT: That's for the period
13 average for the non-summer months.

14 MS. FRANZETTI: But see, Mr. Twait,
15 that's what I was trying to get at before.
16 What's the non-summer months?

17 MR. TWAIT: That is everything other
18 than June 16th through the September 15th.

19 MS. FRANZETTI: Okay.

20 MR. TWAIT: Those are the dates for
21 his summer criteria.

22 MS. FRANZETTI: Okay. So for those
23 non-summer months that run from
24 September 16th through June 15th, how does

1 the use of the district's effluent
2 temperatures account for or address this need
3 for, quote, unquote, seasonal norms?

4 MR. TWAIT: I guess nothing in this
5 system is, quote, unquote, normal. We had
6 originally chosen just to use the ambient
7 station but the district made the comment and
8 we accepted that during parts of the year
9 they are the background. I mean, all the
10 flow is theirs and so --

11 MS. FRANZETTI: Because it's an
12 effluent dominated stream --

13 MR. TWAIT: Yes.

14 MS. FRANZETTI: -- during most of the
15 parts of the year?

16 MR. TWAIT: Yes.

17 MS. FRANZETTI: Okay. So given that
18 it's not really a normal stream and it is an
19 effluent dominated stream, isn't that really
20 what your numbers reflect, your proposed
21 thermal standards, and not really trying to
22 accommodate seasonal norms?

23 MR. TWAIT: For these waters, those
24 are basically the norms.

1 MS. FRANZETTI: Okay.

2 MR. TWAIT: Seasonal norms.

3 MS. FRANZETTI: And same question with
4 respect to the increasing and decreasing
5 temperature cycles, does the district's
6 effluent reflect that or is that really not a
7 concept that comes into play in the thermal
8 water quality standards that have been
9 proposed here?

10 MR. TWAIT: I believe the district's
11 effluent temperature does increase in the
12 spring/fall and in the summer, but not as
13 much as the receiving stream did and so in
14 those cases we used the receiving stream
15 data.

16 MS. FRANZETTI: Mr. Twait, I'm
17 realizing I'm not sure when you said earlier
18 that you used the least stringent between the
19 district and the receiving water background
20 station. What least stringent means based on
21 that last answer, because I think you just
22 said if the district's effluent temperature
23 didn't increase as much or decrease as much
24 as the background station, you went with the

1 background station value?

2 And, I'm sorry, I'll explain. I'm
3 thinking that a greater decrease by the
4 background station would actually result in a
5 more stringent standard, that's why I'm
6 confused.

7 MR. TWAIT: We did not look at how
8 much it -- I'm just -- I did that just to
9 explain there's not as much variation in the
10 MWRD's effluent as there is in a receiving
11 stream during the spring and fall.

12 For each of these months or half
13 months for the non-summer period, we took the
14 75th percentile of the effluent and of the
15 receiving stream and we used the least
16 stringent. It didn't matter which was going
17 up or down the most.

18 MR. ETTINGER: By least stringent you
19 mean the higher number?

20 MR. TWAIT: Yes.

21 MS. FRANZETTI: Mr. Ettinger, I'll get
22 to the 75th percentile question but not for a
23 few more questions.

24 MR. ETTINGER: I'll let you do it

1 whenever you're ready.

2 MS. FRANZETTI: I'm not ignoring. I
3 figure I'll just stay with the script.

4 Question number three, to what
5 extent, if at all, has the Illinois EPA
6 considered whether the temperatures it has
7 proposed for, quote, maintaining seasonal
8 norms and cycles, end quote, necessarily
9 reflect the thermal prerequisites of the
10 aquatic species that inhabit or that it
11 anticipates will inhabit CAWS and the Upper
12 Dresden Pool?

13 MR. TWAIT: Maintaining seasonal norms
14 and cycles is for reproduction in the fish
15 and the answer to your question is the Agency
16 has not specifically looked at the
17 requirements of the fish in the Upper Dresden
18 Island Pool or the CAWS or Brandon Road.

19 HEARING OFFICER TIPSORD: Mr. Safley?

20 MR. SAFLEY: Tom Safley this time on
21 behalf of Corn Products. I want, Mr. Twait,
22 to zero in a little bit on the CAWS and
23 Chicago Sanitary and Ship Canal. And your
24 answer that you just gave was that the change

1 in seasonal temperature is meant to address
2 or take into account reproduction; is that
3 correct?

4 MR. TWAIT: Yes.

5 MR. SAFLEY: Okay. Earlier in your
6 testimony today and also in your pre-filed
7 testimony you stated that at least some
8 portions of the Chicago Area Waterway System,
9 and I think in particular the Chicago
10 Sanitary and Ship Canal are -- the Agency is
11 not protecting those waters to protect early
12 life stages; is that correct?

13 MR. TWAIT: Yes.

14 MR. SAFLEY: If that's the case, what
15 is the need for the seasonal variation in the
16 Chicago Sanitary and Ship Canal, for example,
17 if the Agency does not expect early life
18 stages to be present?

19 MR. TWAIT: The Agency is not
20 protecting for early life stages because the
21 habitat is not there for the early life
22 stages. However, it was thought that the
23 fish could swim upstream or downstream to
24 find the habitat to spawn, so we're trying to

1 protect their ability to spawn.

2 MR. SAFLEY: And just so I understand,
3 it's the Agency's position that the
4 temperature in, for example, the Chicago
5 Sanitary and Ship Canal does have an effect
6 on the reproduction of the fish in that area
7 even if they're not spawning in that water
8 body?

9 MR. TWAIT: That is the theory behind
10 wanting to protect for the seasonal norms,
11 yes.

12 MR. SAFLEY: Okay. And what's the
13 support for that theory or information that
14 the Agency relied upon?

15 MR. TWAIT: That is all within
16 Attachment 15 in Chris Yoder's.

17 HEARING OFFICER TIPSORD: Exhibit 15?

18 MR. TWAIT: Exhibit 15. Thank you.

19 MR. SAFLEY: Those are my only
20 questions.

21 HEARING OFFICER TIPSORD: Mr. Fort,
22 you had a follow-up?

23 MR. FORT: Mr. Twait, your comments
24 here about the fish swim, is that -- can you

1 comment upon the number of locks and dams
2 there are in the Chicago Sanitary and Ship
3 Canal and how quickly the fish will swim up
4 and through those devices?

5 MR. TWAIT: I think there's only one
6 lock and damn that is on the lower portion of
7 the Sanitary and Ship Canal and so the fish
8 could swim up into the Cal Sag Channel or
9 farther up to where there's available habitat
10 on the Sanitary and Ship Canal. And if
11 they're in the Brandon Pool, then their
12 downstream is Brandon Lock and Damn, upstream
13 is the Lockport Lock and Damn, however, they
14 can get to the Des Plaines River in the Upper
15 Des Plaines River where it's general use
16 water quality standards.

17 MR. FORT: I think I have to look at a
18 map for various lock and dams, but go ahead.
19 I'll look at that before I go any further.

20 MS. FRANZETTI: Can I ask a question
21 to make sure I understand what you're saying?
22 I understand that the Agency believes that
23 maintaining seasonal norms and cycles is
24 necessary for reproduction in fish. But then

1 in answer to Mr. Safley's questions you were
2 saying but it's also necessary to maintain
3 those seasonal norms and cycles in areas
4 where you don't expect reproduction because
5 fish may be passing through those areas to
6 get to areas where they can reproduce,
7 correct?

8 MR. TWAIT: Yes.

9 MS. FRANZETTI: Okay. So if I'm a
10 fish and I'm in the mood for love and I got
11 to get to where I need, you're saying that if
12 I happen to pass through some waters that are
13 not consistent with those seasonal norms,
14 when I get to the other side I'm not going to
15 be able to reproduce?

16 MR. SULSKI: I'm thinking of Yoder --

17 MS. FRANZETTI: It doesn't seem to
18 make sense.

19 MR. SULSKI: Yes. No. I'm thinking
20 of Yoder's testimony that in addition to
21 reproductive times, you have a
22 pre-reproductive time period where adults
23 have to go through a seasonal norm to ready
24 themselves for reproduction.

1 So if you have a fish residing in
2 or passing through an area that doesn't have
3 those seasonal norms, it's not
4 morphologically getting ready for
5 reproduction.

6 MS. FRANZETTI: So the fish that tend
7 to live in the Sanitary and Ship Canal,
8 you're saying they will go elsewhere to
9 reproduce and so they need this seasonal norm
10 to get them ready to do that?

11 MR. SULSKI: That's my understanding
12 of the Yoder's testimony.

13 MS. FRANZETTI: I understand that.
14 You're trying to relay what he said. Okay.

15 MR. TWAIT: I don't know that it's
16 necessarily just they're going somewhere else
17 to reproduce, but they will go somewhere else
18 to spawn. I don't know if there's much of a
19 difference there.

20 MR. SAFLEY: If I could follow-up
21 again? Tom Safley. That was going to be my
22 question in relating back to a response,
23 Mr. Twait, that you gave to an earlier
24 question of Ms. Franzetti. Has the Agency

1 looked at what temperatures are conducive to
2 spawning as opposed to what temperatures are
3 conducive to this pre-spawning period that
4 Mr. Sulski mentioned?

5 MR. SMOGOR: If you're asking for a
6 specific temperature as to what cues the --
7 acts as cues, I don't know specific
8 temperatures at which fish are cued or
9 triggered.

10 MR. SAFLEY: And I didn't necessarily
11 mean to ask for specific temperatures, but
12 Ms. Franzetti's question three was has the
13 Agency looked at how this maintenance of
14 seasonal norms is going to affect the thermal
15 prerequisites of the fishing and I thought
16 Mr. Twait's answer was we haven't looked at
17 that question. I was trying to hone in even
18 more specifically and make sure I'm correct
19 that the Agency has not considered the issue
20 of essentially is it necessary for the same
21 seasonal variations to occur at least to the
22 same degree if the spawning is not occurring
23 in that water body and all that's occurring
24 in that water body is the pre-spawning

1 period. And it sounds to me like the Agency
2 has not separated that issue and looked
3 specifically at that issue. I just wanted to
4 make sure that I was correct about that.

5 MR. SULSKI: Well, I think that the
6 response to the question was whether they're
7 spawning in that waterway or not, if they're
8 residing there, they have the ability to
9 reside there for periods of time, if you
10 disrupt the seasonal norms, you have the
11 potential of morphologically disrupting their
12 processes so that they wouldn't be ready to
13 spawn or they wouldn't spawn or they
14 wouldn't, you know --

15 MR. SAFLEY: Right. And I apologize.
16 I was just trying to get a little bit more
17 specific if it was possible or the Agency had
18 had any data on whether you could separate
19 outside temperatures at the time of spawning
20 as opposed to temperatures pre-spawning and
21 what kind of effect that might. I just was
22 asking if that --

23 MS. WILLIAMS: Can I ask a follow-up,
24 too, I guess or a restatement? I think part

1 of what you're asking is is there data out
2 there that we're aware of that would tell us
3 the difference in the temperature needs or
4 the specifics of the temperature needs for
5 this gametogenesis in general?

6 MR. SMOGOR: My experience with some
7 of the state fishery fish texts that have
8 species-by-species accounts of the animal's
9 natural history and observations made on the
10 species, there are observations of water
11 temperatures at which fish are found in
12 particular spawning colors or spawning
13 conditions and even temperatures available at
14 which -- that are associated with
15 observations of actual spawning of fish.

16 I don't know of any specifics on
17 temperatures at which fish first start to --
18 you know, internally maybe are triggered to
19 get ready for the spawning season. I'm not
20 familiar with any detail other than that.

21 MR. SAFLEY: And that was going to be
22 my next follow-up question. Is there any way
23 or does the Agency have any information on
24 whether fish need a higher temperature or a

1 lower temperature at that pre-spawning stage
2 as opposed to at the spawning stage, and it
3 sounds like the answer to that question is,
4 no, the Agency does not have any information
5 on that.

6 MR. TWAIT: While Roy was talking here
7 I did find some. In Appendix Table Z3 of
8 Attachment 1 of Chris Yoder's pre-filed
9 testimony -- I'm sorry, maybe it's not
10 attachment one. It's Attachment 3 of Chris
11 Yoder's pre-filed testimony.

12 HEARING OFFICER TIPSORD: Which is
13 Exhibit 16.

14 MR. SAFLEY: So I should look at that
15 is what you're saying?

16 MS. FRANZETTI: Hang on. Let's let
17 Mr. Twait tell us what type of information is
18 in that appendix.

19 MR. TWAIT: The Agency has not looked
20 at this specifically. And this only talks
21 about spawning periods and associated low and
22 high temperatures, not necessarily what they
23 need for gametogenesis.

24 MS. FRANZETTI: Or as I like to call

1 it, just getting ready.

2 HEARING OFFICER TIPSORD: Mr. Andes,
3 you had a follow-up, as well?

4 MR. ANDES: Yes. We're talking a lot
5 about spawning, but I seem to recall a
6 discussion about yesterday, correct me if I'm
7 wrong, but yesterday there wasn't any actual
8 evidence of spawning, it was simply that
9 there were fish collected that were smaller
10 than normal; am I right?

11 MR. SMOGOR: If you're referring to, I
12 think, some of my testimony yesterday, you
13 asked is there evidence of spawning in
14 Chicago Area Waterway System and maybe I
15 didn't use the word inferred, but there was
16 inferred evidence of spawning, which is
17 not -- I agree that's not direct observations
18 of fish spawning.

19 But the inference is that if small
20 individuals do occur across several species,
21 it's likely that they did occur -- that they
22 did spawn somewhere in the system to allow
23 the occurrence of those small sub-adult
24 individuals.

1 MR. ANDES: Somewhere in the system?

2 MR. SMOGOR: Somewhere in the system.

3 I cannot infer exactly where they did spawn.

4 MR. ANDES: Okay.

5 HEARING OFFICER TIPSORD: Mr. Safley?

6 MR. SAFLEY: If I could just continue,
7 we've been talking about reproduction, does
8 the changes in -- the seasonal changes in
9 temperature, does that have any relevance to
10 the development of early life stages or is
11 the only issue with regard to seasonal
12 changes the reproductive activity?

13 MR. TWAIT: I believe it's the
14 reproductive activity.

15 MS. FRANZETTI: If I can just distill
16 a few things from this? As we sit here today
17 we don't know whether every species needs
18 this increasing, decreasing temperature or
19 seasonal norms, whichever, in order to ready
20 itself to reproduce, correct? We don't know
21 that all of them need this?

22 MR. SMOGOR: I don't know that.

23 MS. FRANZETTI: Well --

24 MR. SULSKI: We do know one thing,

1 though, just an obvious thing is that
2 relatively speaking we've been around here
3 for a very short period of time and the
4 aquatic wildlife within our area developed
5 over thousands and thousands of years and
6 developed in a system that had seasonal
7 norms. I just wanted to throw that out.

8 MS. FRANZETTI: Can I just finish
9 this? Couple more just on this. You
10 don't --

11 MR. SULSKI: Sex and evolution, where
12 can we go next?

13 MS. FRANZETTI: And I'm trying to be
14 careful. Isn't it true that gametogenesis
15 has only been demonstrated for a few species?
16 And, again, if you don't know, say you don't
17 know.

18 MR. SMOGOR: My understanding of the
19 word gametogenesis is gametes are the
20 reproductive sperm and eggs and genesis is
21 creation of sperm and eggs, so gametogenesis
22 happens in any reproducing -- sexually
23 reproducing organism.

24 MS. FRANZETTI: Okay. Let me be more

1 specific. That you need the cool period
2 to --

3 MR. SMOGOR: To get ready.

4 MS. FRANZETTI: To get ready.

5 MR. SMOGOR: I'm not aware that for
6 every species it's been absolutely proven
7 that a cool period is needed to get ready.

8 MS. FRANZETTI: And are you aware that
9 it's only been proven for a few species that
10 it is needed?

11 MR. SMOGOR: No, I'm not aware of
12 that.

13 MS. FRANZETTI: Okay. That's fine.
14 And, therefore, it is possible that the
15 species that do need it are not species that
16 are either present or are going to be present
17 in the Chicago Sanitary and Ship Canal or
18 Brandon Pool?

19 MR. SMOGOR: Not knowing -- taking
20 your word that it's only been proven for a
21 few species, not knowing those species and
22 not knowing much about that information, I
23 can't comment any further on that.

24 MS. FRANZETTI: Okay. Mr. Ettinger?

1 MR. ETTINGER: There's two things that
2 have been left hanging and I don't know
3 whether you're getting here. One is the 75th
4 percentile problem.

5 MS. FRANZETTI: Going to get there.

6 MR. ETTINGER: The other relates to
7 this same set of issues is whether -- maybe
8 I'll ask this now and maybe pursue it more.
9 Is part of the rationale behind setting these
10 period averages to protect against cold
11 shock?

12 MR. TWAIT: No.

13 MR. ETTINGER: Is there anything
14 then -- if we took away the period averages
15 here, would there be anything to protect
16 against cold shock in these systems?

17 MR. TWAIT: No.

18 MR. ETTINGER: Thank you.

19 HEARING OFFICER TIPSORD: Mr. Andes?

20 MR. ANDES: Is there any evidence that
21 cold shock syndrome is a phenomenon that
22 exists in these types of water bodies or
23 these types of species?

24 MR. TWAIT: We know that cold shock

1 does happen and we've seen it in perched
2 lakes where the power plant has shutdown and
3 they get a fish kill because the water got
4 too cold too fast.

5 I don't necessarily know that cold
6 shock is an issue for a stream like this.

7 MR. ANDES: Thank you.

8 MR. SULSKI: I would add to that we
9 don't know. It could be because of the
10 earlier testimony about what happens when we
11 have late August -- I mean, early August,
12 late July storm events that drop the
13 temperature. However, there's multiple
14 factors that are occurring there.

15 MS. FRANZETTI: Again, just so we're
16 clear, these standards don't prevent Midwest
17 Generation from shutting down a plant for a
18 few days, correct?

19 MR. TWAIT: Correct. There is nothing
20 in Illinois, there is nothing even in general
21 use water quality standards that prevent cold
22 shock.

23 MS. FRANZETTI: And would you agree
24 you really can't write a standard that

1 compels a discharger not to shut down?

2 MR. TWAIT: Well, it would be tough to
3 write a regulation. However, I do know that
4 when there are fish kills, when a plant shuts
5 down and they do have fish kills, there are
6 repercussions.

7 MR. ETTINGER: You can write a
8 standard to keep the temperature from there
9 being such a great differential between the
10 ambient temperature and the heated
11 temperature such that if you shut down a
12 plant rapidly there won't be cold shock?

13 MR. TWAIT: I suppose we could write
14 something like that. We -- I'll leave it at
15 that.

16 MR. ETTINGER: Thank you.

17 MS. FRANZETTI: Moving on, I think
18 number four you've answered. It was meant to
19 just identify where the Agency's approach to
20 the non-summer period thermal water quality
21 standards is the same as the approach
22 suggested by Mr. Yoder and where does it
23 differ.

24 And I think you've said it's just

1 basically the use of the Midwest Gen effluent
2 discharge temps in certain instances rather
3 than a, quote, unquote, true --

4 MR. TWAIT: Midwest Gen?

5 MS. FRANZETTI: I'm sorry. Thank you,
6 Mr. Twait. The Water Reclamation District's
7 effluent temperature -- it was wishful
8 thinking on my part -- instead of a true
9 background ambient station?

10 MR. TWAIT: There are more differences
11 than that.

12 MS. FRANZETTI: For the -- again, for
13 the non-summer period?

14 MR. TWAIT: Yes.

15 MS. FRANZETTI: Okay. Go ahead then
16 if there are.

17 MR. TWAIT: The MBI report suggests
18 using a daily maximum based on background
19 temperature using a statistical method and
20 they suggested 98th percentile. And once
21 again, that would be for the daily maximum.

22 And when you choose a limit based
23 on the 98th percentile, you're automatically
24 choosing a 2 percent exceedance rate. The

1 Agency decided not to go with that statistic
2 and instead used the summer maximum and
3 applied that year round.

4 The other difference is the MBI
5 report suggested using a geometrical mean of
6 the background temperature as a period
7 average and the Agency used a 75th percentile
8 for the period average. And the agency used
9 a different ambient site for the, quote,
10 unquote, background, including the use of the
11 MWRD facilities.

12 MS. FRANZETTI: Okay. Why did the
13 Agency decide to use 75th percentile rather
14 than the geometric mean?

15 MR. TWAIT: Part of that was based on
16 my participation in the ORSANCO work group.
17 They were looking at -- they were looking to
18 use the geometrical mean also based on Chris
19 Yoder's report. And they started looking at
20 it year by year and seeing the rate of
21 exceedances and decided that the exceedance
22 amount was --

23 MS. FRANZETTI: High.

24 MR. TWAIT: -- was high or

1 unacceptable. I don't know that I'd say it's
2 high, but there was periodic exceedances,
3 and I'm going to say every year based upon
4 all the period averages, so they decided to
5 use something different.

6 And at one time they were using
7 the 75th percentile, although I think they
8 ended up using something different than that.

9 MS. FRANZETTI: Okay. So I think also
10 basically what you're saying is ORSANCO
11 decided like the Agency not to follow Yoder's
12 recommendation of the geometric mean?

13 MR. TWAIT: Yes.

14 MS. FRANZETTI: With respect to the
15 Agency's decision to use the summer maximum
16 applied throughout the year as the daily max
17 rather than the 98 percent, was the reason
18 there because the 98 percent fills in and
19 2 percent of the time everybody is going to
20 exceed it?

21 MR. TWAIT: That was -- yes.

22 MS. FRANZETTI: Any other reason? Not
23 staying there is one, I just want to make
24 sure we understand the reason for the

1 decision.

2 MR. TWAIT: I think that was the only
3 reason. And we looked at using some
4 different statistical method, but we decided
5 instead to just take the summer maximum
6 throughout the year.

7 MS. FRANZETTI: Actually, how did you
8 come up with that alternative of using the
9 summer max throughout the year? I mean, is
10 that -- had another group like ORSANCO done
11 that?

12 MR. TWAIT: No. That was basically
13 Toby's idea.

14 MS. FRANZETTI: Sure, let's blame him,
15 he's gone.

16 MR. TWAIT: Yeah, he's not here, I'm
17 going to blame him. I had suggested using --
18 let me see if I can find it. I had suggested
19 using the 75th percentile plus 1.5 times the
20 inner cortile range or the 75th percentile
21 plus 2.5 times the inner cortile range, and
22 those are all statistical values, the inner
23 cortile range. I believe it's called
24 nonparametric.

1 And we were noticing some
2 exceedances anyway from that data and Toby
3 just -- we talked to Chris and I don't know
4 that Chris would agree but we decided that
5 the period average would take care of the
6 gametogenesis in the reproduction
7 introduction and so we decided to go with the
8 daily maximum throughout the year.

9 MS. FRANZETTI: Moving on to question
10 five, on Page 83 of the Statement of Reasons
11 and Page 13 of the Twait pre-filed testimony
12 it is stated that, quote, the monitoring
13 location at Route 83 on Chicago Sanitary and
14 Ship Canal was used at the, quote, background
15 location because it was not directly
16 influenced by thermal sources such as cooling
17 water or Lake Michigan and was believed to be
18 representative of, quote, background
19 temperatures, end quote.

20 Explain how the Agency defines
21 background as used in this quotation and as
22 applied to the Chicago Sanitary and Ship
23 Canal and Lower Des Plaines?

24 MR. TWAIT: This system does not have

1 any, quote, unquote, background temperatures.
2 Some areas are influenced by Lake Michigan
3 and would have cool waters, some areas are
4 influenced by thermal sources and some areas
5 are influenced by the district's discharge.

6 The Agency tried to choose a
7 non-summer thermal criteria that was
8 reasonable and we ended up choosing the Route
9 83 monitoring location on the Chicago
10 Sanitary and Ship Canal.

11 MS. FRANZETTI: Okay.

12 MS. WILLIAMS: A related follow-up at
13 this point. Was that different from the
14 background station Mr. Yoder suggested?

15 MR. TWAIT: Yes. Chris Yoder's
16 suggested background station was the Route 83
17 monitoring location on the Cal Sag Channel.

18 MS. WILLIAMS: And can you explain
19 what the difference would be between those
20 two?

21 MR. TWAIT: The Agency felt that that
22 station was much more influenced by the lake
23 water and it was much cooler than the station
24 that we chose.

1 MS. WILLIAMS: Thank you. I see Route
2 83 and I just assumed they're the same thing,
3 so I thought it would help to clarify that
4 there's two Route 83 stations.

5 MS. FRANZETTI: Thank you, Counsel.
6 Moving on to number six. On Page 13 of the
7 Twait pre-filed testimony it is stated that,
8 quote, because the source water of the CAWS
9 is composed of the MWRDGC wastewater
10 treatment plant effluence, the temperatures
11 of these waters can be expected to exceed
12 other measures of background or ambient
13 temperature at certain times of the year.
14 Consequently, the Agency decided to use the
15 effluent temperature from the MWRDGC's north
16 side, Calumet and Stickney facility as the
17 background temperature instead of using
18 temperatures at the Route 83 Chicago Sanitary
19 and Ship Canal station during periods of the
20 non-summer months when the effluent
21 temperature was higher than the background
22 temperature. These periods were January,
23 February, October 1 to 15, November and
24 December, see also Statement of Reasons at

1 Page 83.

2 I think we've covered Subpart A,
3 what's the purpose of background
4 temperatures. And I think just based on your
5 last answer, do you agree that wastewater
6 treatment plants effluent really isn't
7 accurately considered background temperature
8 for a waterway in the common understanding of
9 the term background temperature.

10 MR. TWAIT: For normal waterways, I
11 would tend to agree. But in this case, since
12 the majority of the flow is from the
13 district, we thought that that was a -- we
14 thought it was appropriate to use it as a
15 background temperature.

16 MS. FRANZETTI: Moving on to C. As
17 stated at Page 13 of the Twait pre-filed
18 testimony, the use of the MWRDGC effluent
19 temperature data as background constituted an
20 alteration to the recommendations in Yoder's
21 temperature report by the Illinois EPA.

22 Is it correct that the reason this
23 alteration was made is as stated at Page 14
24 of Twait's pre-filed testimony, namely that

1 using Yoder's recommendations for how to
2 derive the thermal water quality standards
3 would have resulted in standards that were
4 lower than the temperature of the district's
5 effluence and thus, quote, would have
6 required installation of cooling towers or
7 other treatment technology to reduce the
8 temperature of these effluents, these
9 effluents being the district's effluent?

10 MR. TWAIT: I know that's my
11 statement.

12 MS. FRANZETTI: Well, Mr. Twait, I
13 recall earlier I think you did mention that
14 the district commented --

15 MR. TWAIT: Yes, they did.

16 MS. FRANZETTI: -- on a prior proposed
17 set of thermal standards which did use the
18 Route 83 station, and I can't recall whether
19 it was the ship canal.

20 MR. TWAIT: It was the ship canal.

21 MS. FRANZETTI: Wasn't there a comment
22 that if you proceed with this approach, we're
23 going to have to cool the effluent from our
24 plants?

1 MR. TWAIT: Well, when we talked to
2 Mr. Yoder and asked him how he would proceed,
3 he suggested that we look at giving MWRDGC a
4 mixing zone. And our water quality standards
5 would not be written in such a way to give
6 them a mixing zone for the thermal water
7 quality standards. That's not how we write
8 water quality standards.

9 MS. FRANZETTI: Well, Mr. Twait, given
10 that they dominate the waterway at many times
11 of year, right?

12 MR. TWAIT: Yes.

13 MS. FRANZETTI: Well, how could you
14 give them a mixing zone? Wouldn't that be
15 that they're basically -- you'd have to give
16 them the whole water column?

17 MR. TWAIT: For the north side and
18 Calumet facilities, yeah, that would be
19 correct.

20 MS. FRANZETTI: As you said, our
21 mixing zone regs have a requirements for
22 things like a zone of passage, correct?

23 MR. TWAIT: Correct.

24 MS. FRANZETTI: And that would have

1 violated that, right?

2 MR. TWAIT: Yes. But I don't know
3 that they would have had any particular
4 problem at those two facilities. I'm not
5 sure but, yes, that's a correct statement
6 that they mentioned that they were the
7 background and that they would have trouble
8 meeting the water quality standards and their
9 discharge.

10 HEARING OFFICER TIPSORD: Mr. Andes
11 has a follow-up.

12 MR. ANDES: Mr. Twait, the concept of
13 in an effluent dominated water body, using
14 the characteristics of the effluent as
15 background is not a new concept, right?

16 MR. TWAIT: For which part of -- I
17 don't quite understand the question.

18 MS. WILLIAMS: Is it specific to
19 thermal that you're asking the question?

20 MR. ANDES: I was speaking more
21 generally, but if you want to address
22 thermal, that's fine.

23 What I'm trying to ask really is
24 was the primary basis for making this

1 decision that, as you stated earlier, the
2 Agency felt it was appropriate to use the
3 temperature of the effluence because it
4 dominates the water body and, therefore, was
5 appropriate to use that as background; is
6 that right?

7 MR. TWAIT: Yes.

8 MR. ANDES: So the Agency felt that
9 that particular way of dealing with it was
10 appropriate from a regulatory perspective?

11 MR. TWAIT: Yes.

12 MR. ANDES: So it wasn't the Agency's
13 intent to bail out MWRD by making this
14 treatment, rather it felt this is an
15 appropriate regulatory mechanism?

16 MR. TWAIT: We did think it was an
17 appropriate mechanism.

18 MR. ANDES: Thank you.

19 MS. FRANZETTI: That also bailed out
20 the MWRDC, right?

21 MR. TWAIT: I guess it would have.

22 MS. FRANZETTI: Moving on to D, is it
23 correct to state that the alteration to the
24 Yoder approach to deriving thermal water

1 quality standards resulted in an
2 accommodation to the MWRDGC so that it would
3 not incur the economic costs of having to
4 comply with the non-summer thermal water
5 quality standards?

6 MR. TWAIT: The Agency believes that
7 that's an appropriate approach.

8 MS. FRANZETTI: Did the Agency perform
9 any economic analysis with respect to the
10 MWRGDC?

11 MR. TWAIT: No.

12 MS. FRANZETTI: With respect to E,
13 does the Agency have any underlying rationale
14 for the decision to set the thermal water
15 quality standards based on the goal of
16 avoiding cooling costs for a particular
17 discharger?

18 MR. ANDES: I object to the
19 characterization. That's the goal of the
20 rule.

21 HEARING OFFICER TIPSORD: Could you
22 rephrase?

23 MS. FRANZETTI: Well, is it fair to
24 alter your proposed thermal standards, as you

1 did, so as not to compel one discharger to
2 install supplemental cooling while forcing
3 other dischargers to do so?

4 MR. ANDES: I'm going to object again.
5 That's saying it was done so as to avoid
6 those costs.

7 MS. FRANZETTI: Well, the testimony
8 will speak for itself as well as the
9 pre-filed written testimony.

10 MR. ETTINGER: Is it really -- I know
11 it's rhetorically fun, but does it really
12 advance us to ask the witness to answer what
13 is fair at this point? I guess we can all
14 make judgments on that.

15 HEARING OFFICER TIPSORD: I guess I
16 understand the objections, but I also
17 understand where Ms. Franzetti is going in
18 looking for some economics here as to why
19 economically you didn't perform an economic
20 analysis I'm assuming before you decided this
21 was a more appropriate method, correct?

22 MR. TWAIT: Correct.

23 HEARING OFFICER TIPSORD: But you
24 didn't perform an economic analysis to make

1 that determination?

2 MR. TWAIT: We did not.

3 HEARING OFFICER TIPSORD: But aren't
4 you concerned that on the one hand this
5 decision has meant that, economically,
6 certain dischargers will not have to perform
7 functions that other dischargers are going to
8 in the same rulemaking? I mean, is there --
9 there does seem to be a disparity there and
10 I'm wondering if you can explain or talk to
11 me, explain on the record why that would be.
12 Why on the one hand you did it one way, but
13 not on the other? Why you're not giving the
14 break to all dischargers instead of just --
15 and perhaps break is not the right word.

16 Remember, these are just to
17 enhance the record. This does not mean any
18 predisposition on the part of the Board. I'm
19 trying to enhance the record here and get the
20 explanation of what seems to be a disparity.

21 MS. WILLHITE: I think I'm going to
22 take that one. I think the main basis of
23 this decision was the fact that the flow of
24 this water system comes from the district's

1 effluence. As you've noted effluent
2 dominated, I think that's the main rationale.

3 And we acknowledge that it does
4 have this result of differential impact. I
5 think that's often the case when there is a
6 standard setting or permit limits put in
7 place there can be disparities between
8 requirements on dischargers.

9 But my understanding of the main
10 rationale is focused on that -- for the
11 system we're talking about, the effluent
12 forms the waterway.

13 MS. FRANZETTI: Mr. Dimond?

14 MR. DIMOND: Ms. Willhite, if the MWRD
15 gets a break because --

16 MR. ANDES: I'll object to that
17 characterization.

18 MR. DIMOND: If the MWRD doesn't have
19 to install cooling systems because their
20 discharge is effluent, why shouldn't all the
21 other dischargers who discharge effluent get
22 the same consideration? The rationale could
23 apply to any discharger, but you've decided
24 selectively only to apply it to one

1 discharger.

2 MS. WILLHITE: Well, that may be your
3 perception of it, but that wasn't the
4 rationale.

5 MR. FORT: Well, just to follow this
6 up, why make a distinction even on things
7 like the nitrification facility, which my
8 client, Citgo, operates in order to meet the
9 ammonia requirements? So it has very similar
10 technology even to what the district does,
11 but because of the mixing zone rule being the
12 way it is, we are affected adversely by this
13 decision as it plays out.

14 MS. WILLHITE: I'm struggling on the
15 applicability here of the analogy.

16 MR. FORT: We have a nitrification
17 facility that we have to heat, particularly
18 in the winter, in order to make sure the bugs
19 grow and do their job, same technology, same
20 kind of treatment, not exactly the same, but
21 same principles that the district has.

22 The standard as you proposed it is
23 going to affect us mostly because of the
24 upstream temperature, not our own

1 temperature.

2 MS. WILLIAMS: Can you explain how?

3 MR. FORT: There's no -- there will be
4 no mixing zone, so what's the rationale on
5 that technology basis to make a distinction
6 one from the other?

7 MS. WILLHITE: I guess it goes back to
8 my original comment that -- at least my
9 understanding, and I haven't studied it
10 carefully, is that in your portion of the
11 river there is other flow coming besides your
12 own, you're not forming the waterway as is
13 the case with the district.

14 MR. ETTINGER: I guess we're all
15 seeing the slippery slope that happens when
16 you cut deals with particular dischargers,
17 but in this case I would ask to --

18 MS. WILLHITE: Excuse me?

19 HEARING OFFICER TIPSORD: Objection
20 noted.

21 MR. ETTINGER: But in this case is
22 there any reason to believe that there will
23 be a biological impact from using the
24 Metropolitan Water Reclamation District's

1 discharge temperature as the background
2 temperature for the month that it's used?

3 MS. WILLHITE: I'll bump that to
4 another member of the team here.

5 MR. TWAIT: I can tell you what the
6 difference is in the background temperature.

7 MR. ETTINGER: I'm not asking about
8 the differences in the temperature. I'm
9 asking about the potential for effecting the
10 chemical or --

11 MR. TWAIT: I don't know the answer to
12 that.

13 MR. ETTINGER: -- the biological
14 integrity of the water by using the MWRD
15 discharge temperature in the Sanitary and
16 Ship Canal as opposed to what the Yoder
17 calculation would have been?

18 MR. TWAIT: The Agency does not know
19 whether there would be one or not. But if we
20 did know that there would be a difference,
21 then we would not have proposed it.

22 MR. ETTINGER: Thank you.

23 MS. FRANZETTI: Because the goal of
24 the proposed thermal water quality standards

1 is supposed to be to protect the aquatic
2 community that is there or is capable of
3 being there, correct?

4 MR. TWAIT: Yes.

5 MS. FRANZETTI: And so we don't know
6 if by using the district's effluent thermal
7 temperatures whether or not we're doing that;
8 is that -- that's what I think I understand
9 you to say?

10 MR. TWAIT: I think that's a fair
11 characterization.

12 MS. FRANZETTI: Moving to question
13 seven. On Page 83 of the Statement of
14 Reasons and at Page 14 of the Twait pre-filed
15 testimony it is stated that the Agency,
16 quote, used the 75th percentile as the
17 monthly average to ensure that the seasonal
18 norms are preserved in the system.

19 Explain -- I think you've done
20 some of this, but I think we want to get into
21 the issue of why the 75th percentile as the
22 monthly average ensures that the seasonal
23 norms are preserved.

24 MR. TWAIT: If you were to look at it

1 year by year to keep the seasonal norms,
2 you'd be looking at a 50th percentile, that
3 would give you exactly half. Half of the
4 data would be above that point and half the
5 data would be below that point.

6 So if we were to know in advance
7 what each year was, we could set it at the
8 50th percentile and that would be exactly the
9 temperature that the average would come out
10 to be. We chose the 75th percentile because
11 there's variation from year to year. I
12 noticed -- well, I'll stop there.

13 MS. FRANZETTI: Don't be volunteering
14 anything. Before I go further, just so we
15 have it in the record, what do we mean by the
16 75th percentile as used here?

17 MR. TWAIT: It is the number where
18 75 percent of the data points would fall
19 below that number and 25 percent would be
20 above that number.

21 MS. FRANZETTI: In a given year? I
22 mean, did you take a -- choose a year of the
23 district's data or was that over a longer
24 period?

1 MR. TWAIT: It was over a longer
2 period. And we asked the district to provide
3 the same data set that Chris Yoder used and
4 that was the data collected from 1998 to
5 2004.

6 MS. FRANZETTI: Okay. So it's the
7 75th percentile across all those
8 approximately six years of data?

9 MR. TWAIT: Yes.

10 MS. FRANZETTI: Okay.

11 MR. SAFLEY: May I follow up?

12 HEARING OFFICER TIPSORD: Mr. Twait,
13 keeping in mind that there can be yearly
14 variations, would that mean that 25 percent
15 of the time one would expect that the
16 temperatures downstream of the MWRD
17 facilities are going to be higher than the
18 standards you're proposing?

19 MR. TWAIT: No.

20 MR. SAFLEY: And explain to me why
21 that's not the case.

22 MR. TWAIT: We took the
23 75th percentile of all the data and we're
24 using that as a period average. So

1 25 percent of the values will be above the
2 water quality standard -- or 25 percent of
3 the values will theoretically be above the
4 standard and 75 percent will be below. And
5 so when you take an average, it may not
6 necessarily result in a violation.

7 MR. SAFLEY: Okay. And I have two
8 follow-up questions after that. When you say
9 25 percent will be above the standard, you
10 mean the period average standard or you mean
11 the maximum standard, the same all year?

12 MR. TWAIT: The way the
13 75th percentile works is 25 percent of the
14 individual values were above what we've
15 chosen as a numeric value for our period
16 average.

17 MR. SAFLEY: For the period average.
18 So 25 percent were not above the maximum
19 temperature number?

20 MR. TWAIT: Correct.

21 MR. SAFLEY: Okay. So if I'm looking
22 at Chicago Area Waterway System, you know,
23 Brandon Pool Aquatic Life Use B Water
24 January 1 through 31, the period average is

1 54.3 degrees; what you're saying is the data
2 that you looked at, you looked at each
3 January for six years --

4 MR. TWAIT: It's actually seven years,
5 but, yes.

6 MR. SAFLEY: All right. Each January
7 for seven years and 25 percent of the time
8 the numbers were above that 54.3 degrees.

9 MR. TWAIT: Twenty-five percent of the
10 individual numbers were above that, yes.

11 MR. SAFLEY: Okay. Did the Agency
12 undertake any kind of analysis to run the
13 average numbers to find out how the averages
14 would play out and whether that
15 25 percent/75 percent split would result in
16 average numbers that were below this for the
17 period average?

18 MR. TWAIT: In Chris Yoder's report,
19 Exhibit 15, Appendix Table 2, he lists lots
20 of statistical values. He's got the month,
21 the period, the number of samples, the mean
22 of all those samples, a geometric mean of all
23 those samples, a median of those samples, a
24 single maximum occurrence, a maximum

1 occurrence that occurred twice, a maximum
2 occurrence that occurred three times. Then
3 he's got several different percentiles; the
4 98th, 95th, 90th, 75th percentile and 5th
5 percentile and then he's got some other
6 nonparametric values.

7 MR. SAFLEY: So if I wanted to try to
8 determine based on the data whether or not on
9 a period average basis the water -- the
10 effluent downstream of the MWRD facilities
11 would be above or below the period average, I
12 could at least, to some extent, get that out
13 of that Yoder Appendix Table 2?

14 MR. TWAIT: You could make the
15 comparison of the mean against the 75th -- or
16 against the proposal. That, of course,
17 doesn't tell you what happened each
18 individual year.

19 MR. SAFLEY: Okay. So the numbers --
20 and I found this appendix. These numbers --
21 the mean is for all seven years?

22 MR. TWAIT: Yes.

23 MR. SAFLEY: Okay. So I can certainly
24 say on an average basis over a seven-year

1 period, and I'm looking right now at the
2 entire month of January, it's a number of
3 49.6. And I don't know where this collection
4 point was, but that that is below the 54.3 in
5 the rule so just looking at that I would say
6 averaging over seven years it doesn't look
7 like for January the monthly average would be
8 above the standard that's proposed; is that
9 the right way to do that?

10 MR. TWAIT: Yes. With that limited
11 data set, yes.

12 MR. SAFLEY: Okay.

13 MR. TWAIT: Like I said, it doesn't
14 have -- the individual average could be
15 higher one year and lower the next year.
16 And, actually, it will be higher one year and
17 then lower the next year.

18 MR. SAFLEY: And are those individual
19 data sets by year in the Agency's submission
20 to the Board?

21 MR. TWAIT: I do not believe so.

22 MR. SAFLEY: Okay. My guess is
23 someone is going to say they're available on
24 MWRD's website, but...

1 MR. TWAIT: The data was from MWRD. I
2 don't know if it's on their website or not.

3 MR. SAFLEY: Is that something that we
4 could get in the record if that's what's
5 making up the numbers on this table?

6 MS. WILLIAMS: Yes. I mean, if it's
7 not in the record, we can put it in the
8 record.

9 MR. SAFLEY: And if it is in the
10 record, I realize that the record is so big
11 in this and it may be that I just don't
12 realize it.

13 MR. TWAIT: If I have the data, we'll
14 put it in the record. But if I don't have
15 the data, then we'll have to ask MWRD for the
16 data or at least a cite to their website.

17 MR. SAFLEY: And, clearly, Chris Yoder
18 had the data at some point; is that correct?

19 MR. TWAIT: Yes.

20 MR. SAFLEY: And the Agency provided
21 that data to him; is that correct?

22 MR. TWAIT: I believe that he went
23 right to the district for it.

24 MR. SAFLEY: Okay.

1 HEARING OFFICER TIPSORD: Attachment W
2 maybe, 2001-2006 effluent sampling result for
3 temperature at Water Reclamation District
4 plants?

5 MR. TWAIT: No. Well, that would have
6 just been the effluent data that we used for
7 setting background, not the actual sampling
8 sites.

9 If I do have that data, it will be
10 in a large database. And I think I have it
11 on a CD. What would be the best way to
12 provide that if I have it?

13 HEARING OFFICER TIPSORD: If you have
14 it, you can certainly provide it to the Board
15 on a CD. Does anyone object to receiving
16 that on a CD? And I'm assuming most of the
17 people here are on the service list so a CD
18 is fine.

19 MR. SAFLEY: Does the Agency have any
20 information right now on the statistical
21 likelihood that if you looked at an
22 individual year in a month or two-week time
23 period that there would be on an average
24 basis a violation of the Agency's proposed

1 standard?

2 MR. TWAIT: No. I don't believe we
3 made that analysis.

4 MR. SAFLEY: Okay. Does the Agency
5 consider there to be a statistical
6 probability that there would be a violation
7 in one of those time periods?

8 MR. TWAIT: For the particular -- no,
9 I don't.

10 MR. SAFLEY: Okay. Looking at this
11 Appendix Table 2, each month is broken up
12 into entire, early and late. Are you
13 aware -- is early always the first half of
14 the days of the month and late always the
15 second half of the days of the month? Would
16 that correspond with, for example, April 1
17 through 15 and 16 through 30 or do we know?

18 MW. TWAIT: I believe that Chris used
19 the same format for, like, the 1st through
20 the 15th and then the 16th through the end of
21 the month.

22 MR. SAFLEY: Okay.

23 HEARING OFFICER TIPSORD: And just to
24 be clear, Appendix Table 2 of Exhibit 15?

1 MR. TWAIT: Yes.

2 MR. SAFLEY: Those are all my
3 questions right now. Thank you.

4 MS. FRANZETTI: And I just have one
5 more question on it. I'm not understanding,
6 given the testimony we've had this afternoon
7 about the fact from the Agency's perspective
8 it's an effluent dominated stream so it's
9 reasonable to use the effluent of the
10 district as the background, why not use
11 100th percentile? Why are we doing
12 75 percent?

13 MR. TWAIT: The reason that we did not
14 use the 100th percentile is -- well, if we
15 had used the 100th percentile, that would be
16 the highest temperature ever measured in that
17 time period and then we would turn around and
18 set that as the average and we did not think
19 that was appropriate.

20 MS. FRANZETTI: Okay. But in using
21 the 75th, we could have issues of
22 noncompliance by the district's own effluent
23 on which the standard is based?

24 MR. TWAIT: Anything is possible.

1 MS. FRANZETTI: But statistically
2 isn't that --

3 MR. TWAIT: Statistically, if we were
4 looking at one year only and we chose the
5 75th percentile, then there would be no
6 chance of violating that number as a period
7 average.

8 But because we are looking at
9 eight years and taking the 75th percentile,
10 there could be a year that has high
11 temperatures.

12 MS. FRANZETTI: Okay.

13 MR. ETTINGER: Realistically, the
14 Metropolitan Water Reclamation District's
15 dischargers don't vary from all that much
16 from year to year, do they?

17 MR. TWAIT: I don't know how much they
18 vary from year to year. The data is included
19 as Attachment W.

20 MS. FRANZETTI: I just submit it
21 sounds like they do a bit since you didn't
22 want to use the 100th percentile because it
23 was too high.

24 MR. TWAIT: Well, using the

1 100th percentile value would -- if we went
2 out to the stream and found out that the
3 stream had gotten to say 88 degrees and that
4 was the highest that we had measured, that
5 would be the 100th percentile.

6 MS. FRANZETTI: In that year?

7 MR. TWAIT: And then we would take
8 that 88 degrees and say that's what the
9 period average has to be.

10 MS. FRANZETTI: When you take the
11 100 -- I guess you're saying one year.
12 Wouldn't you be looking over six or seven
13 years?

14 MR. TWAIT: If we took the data from
15 the seven years and had taken the
16 100th percentile, basically the
17 100th percentile is the highest value
18 recorded.

19 MS. FRANZETTI: Ever in the
20 seven years.

21 MR. TWAIT: Even in the seven years.
22 That's the highest value. That would be the
23 100th percentile.

24 MS. FRANZETTI: Okay. I think I was

1 misunderstanding. I thought you would take
2 the highest in each January and average them?

3 MR. TWAIT: Okay.

4 MS. FRANZETTI: No?

5 MR. TWAIT: Yes. If we took the
6 highest -- if we took the 100th percentile of
7 the January 1st through 31st data, first
8 through 31st, if we had taken that data and
9 the highest value was say 60 degrees, then we
10 would turn around and say that's the period
11 average that you have to meet.

12 And so then you could discharge
13 say -- or then to get that period average,
14 you could go as high as 70 degrees just as
15 long as you got it down to 50 degrees. And
16 that would be an increase in the background
17 temperature.

18 MS. FRANZETTI: Okay.

19 MR. TWAIT: We didn't feel that the
20 average should be set at the highest measured
21 temperature.

22 MS. FRANZETTI: And really then the
23 daily max temperature for January just
24 doesn't -- it's not at all connected to the

1 period average value, correct?

2 MR. TWAIT: Say that again, please?

3 MS. FRANZETTI: Well the -- the daily
4 maximum value, which is just the summer daily
5 max I thought carried across the whole year?

6 MR. TWAIT: Yes.

7 MS. FRANZETTI: It doesn't have any
8 relationship, it's not in any way based on
9 that period average?

10 MR. TWAIT: No.

11 MS. FRANZETTI: Okay. Question number
12 eight, were either the concepts of the use of
13 the Route 83 Chicago Sanitary and Ship Canal
14 sampling station or the use of the
15 75th percentile as the monthly average
16 presented and discussed within the various
17 UAA stakeholder group meetings?

18 MR. TWAIT: Only at the March 2007.

19 MS. FRANZETTI: That was the public
20 meeting, right?

21 MR. TWAIT: That was the public
22 meeting.

23 MS. FRANZETTI: Moving on to question
24 nine, has the Illinois EPA reviewed the

1 ambient water temperatures for the past few
2 years to determine what the ambient water
3 temperatures typically are in comparison to
4 the proposed thermal standards for those
5 dischargers who are located downstream of the
6 district's plants?

7 MS. WILLIAMS: Can you clarify what
8 you mean by "what the ambient"?

9 MS. FRANZETTI: What's the temperature
10 level that dischargers are going to be taking
11 in from the stream that is basically
12 dominated by the district's effluent? In
13 other words, that's setting the thermal level
14 in the stream for the downstream discharger?

15 You know, what do they start with
16 so to speak as the temperature of the intake
17 water versus what the proposed standard is?
18 Is it already higher so that they're actually
19 going to have to cool it before they add any
20 thermal inputs to it because it's above the
21 standards?

22 And I don't know the answer to
23 that. I don't know if the Agency has looked
24 at that.

1 MR. TWAIT: The station at Route 83
2 bridge is downstream of the Stickney
3 facility, which is also downstream of the
4 Fisk and Crawford facilities. It's
5 approximately 10 miles downstream of the
6 Stickney facility. Since we are proposing to
7 use a 75th percentile as a period average, we
8 believe there's some cushion there.

9 MS. FRANZETTI: I'm not sure I
10 followed that answer. I'm sorry. Actually,
11 my question isn't limited to the period
12 average. Scott, can you try and explain to
13 me what you just said? There's a sampling
14 station ten miles -- about ten miles
15 downstream from Stickney?

16 MR. TWAIT: Our background station
17 that we used for our background is from the
18 Route 83 bridge on the Chicago Sanitary and
19 Ship Canal. That bridge or that sampling
20 location is approximately ten miles
21 downstream from Stickney facility.

22 MS. FRANZETTI: Okay. But that is
23 that station wasn't what you for the most
24 part used to set the period average, I

1 thought? See, I'm not sure what you're
2 telling me.

3 MR. TWAIT: Yes. That's what we
4 used to -- that was the ambient station that
5 we had used in addition to the Stickney's --
6 or the district's effluent.

7 MS. FRANZETTI: But when the
8 district's effluent was --

9 MR. TWAIT: Could you ask your
10 question again, please?

11 HEARING OFFICER TIPSORD: If I may, I
12 think what he's answering is -- let me try
13 this. Mr. Twait, the Agency's background
14 level, the place you took the sampling to
15 develop the background level is downstream of
16 the district's discharge by ten miles,
17 correct?

18 MR. TWAIT: Correct.

19 HEARING OFFICER TIPSORD: So you do
20 have downstream data that is not just the
21 effluent of the district, correct?

22 MR. TWAIT: Correct.

23 MS. FRANZETTI: And that downstream
24 data is showing compliance with your proposed

1 standards?

2 MR. TWAIT: At that location because
3 we are using it as our background, yes.

4 MS. FRANZETTI: I see. I guess I
5 thought for the most part you were using the
6 district's thermal levels as the background
7 unless --

8 MR. TWAIT: We are using the
9 district's temperature -- we are using the
10 least stringent of the district's temperature
11 for this ambient station that's downstream of
12 the district.

13 MS. FRANZETTI: So for the most part,
14 the ambient station is cooler.

15 MR. TWAIT: In some periods of time
16 during the winter, the -- let me look at the
17 month specifically.

18 Of the periods of January,
19 February, October 1st through 15, November
20 and December the stream is cooler than the
21 district's effluent.

22 MS. FRANZETTI: Okay. That's what I
23 finally realized that's what you're saying.

24 MR. TWAIT: Yes.

1 MS. FRANZETTI: And that the other
2 times it's not?

3 MR. TWAIT: Correct.

4 MS. FRANZETTI: And so for a
5 downstream discharger, they could be using
6 water that is already above the water quality
7 standards?

8 MR. TWAIT: It depends on how far
9 downstream that you're talking about and
10 whether there are sources in between there.

11 MS. FRANZETTI: Fair enough.

12 MR. TWAIT: Because we've chosen the
13 75th percentile as the period average, --
14 that's creating some leeway in the proposal.

15 MS. FRANZETTI: I'm jumping down to
16 ten. Question ten, when the ambient
17 temperature of the waterway is at or near the
18 thermal quality standard, does this indicate
19 that the downstream dischargers will likely
20 need to cool the water withdrawn from the
21 waterway before discharging it back to the
22 waterway after any industrial use?

23 MR. TWAIT: If the water were warmer
24 than the water quality standard and they were

1 adding heat to it, they would need to provide
2 cooling.

3 HEARING OFFICER TIPSORD: What if
4 they're not adding heat?

5 MS. FRANZETTI: Yeah, what if they're
6 not adding heat because I'm not sure any of
7 us focused on that.

8 MR. TWAIT: I believe that there are
9 some NPDS, national pollutant discharge
10 elimination system rules about taking water
11 from the same source as you're discharging to
12 and as long as you're not increasing the
13 parameter that you're concerned with, it
14 doesn't put it back into your permit. So
15 if --

16 MS. FRANZETTI: If the discharger can
17 make that showing that they've added no heat
18 to the water, you think there is provisions
19 of the NPDS regulations that would give them
20 basically a pass?

21 MR. TWAIT: I believe so.

22 MS. FRANZETTI: Would you agree --
23 actually, a follow-up. Would you agree that
24 it's generally true in the Chicago Sanitary

1 and Ship Canal and down to the Upper Dresden
2 Pool that the water will tend to warm as it
3 moves downstream regardless of any heat input
4 from dischargers?

5 MR. TWAIT: I don't know that I know
6 the answer to that.

7 MR. SULSKI: I wouldn't agree with
8 that. It would depend on the time of the
9 year, you know, if it's summer all the sudden
10 you get a warm spell, it's possible. But I
11 wouldn't agree with that in general, no.

12 MS. FRANZETTI: Okay. But in summer
13 that can happen?

14 MR. SULSKI: I wouldn't know either
15 because it's a narrow system, there's a
16 limited surface area for heat transfer.

17 MS. FRANZETTI: Just don't know?

18 MR. SULSKI: I just don't know.

19 MS. FRANZETTI: Okay. Question number
20 11, impervious surfaces, e.g., streets,
21 parking lots, rooftops greatly increase the
22 temperature of surface water runoff during
23 summer periods. Is this contribution being
24 considered as part of, quote, unquote,

1 background?

2 MS. WILLIAMS: Is there a citation or
3 anything to that?

4 MS. FRANZETTI: No. But we'll back it
5 up with expert testimony on that.

6 MR. SULSKI: I'd like to respond to
7 it. This is the first I've ever heard of it
8 or experienced it. Generally, it's the
9 opposite, the rain cools those surfaces by
10 the time it hits the waterway, it's cooling
11 the waterway.

12 MS. FRANZETTI: Okay.

13 MR. SULSKI: The rain is cold.

14 MS. FRANZETTI: These surfaces are
15 very hot. That the rain comes in contact
16 with before it runs off into the river, just
17 so you understand what the question is
18 saying.

19 MR. SULSKI: I understand the
20 question. In my experience -- we're talking
21 about perhaps separate sewer areas. Even in
22 separate sewer areas the rain cools the
23 surfaces quite rapidly and ends up
24 discharging at a cooler temperature in the

1 warmer periods of the year. In a combined
2 sewer area, it hits the sewer so it really
3 has no bearing.

4 MS. FRANZETTI: Okay. Moving on to D.

5 MR. TWAIT: I'd like to provide an
6 answer, also. We have taken into account
7 only to the effect that it would have an
8 effect on the sampling station that we used.

9 So, I mean, if you're saying that
10 it's warming up the water during the
11 summer -- during the non-summer periods and
12 it affects the Route 83 bridge that we've
13 chosen as our sampling station, then it has
14 been taken into account because we're using
15 that station as a background.

16 MS. FRANZETTI: Okay. Moving on to D.

17 HEARING OFFICER TIPSORD: Let's call
18 it a day. The next question is multi-point
19 so let's go ahead and go off the record.

20 (Which were all the
21 proceedings had in the
22 above-entitled cause
23 on this date.)

24

1 STATE OF ILLINOIS)
) SS.
2 COUNTY OF WILL)

3

4 I, Tamara Manganiello, RPR, do hereby
5 certify that I reported in shorthand the proceedings
6 held in the foregoing cause, and that the foregoing
7 is a true, complete and correct transcript of the
8 proceedings as appears from my stenographic notes so
9 taken and transcribed under my personal direction.

10

11

TAMARA MANGANIELLO, RPR
License No. 084-004560

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15

16

SUBSCRIBED AND SWORN TO
17 before me this ____ day
18 of _____, A.D., 2008.

18

19

20 Notary Public

21

22

23

24

